

Annexation Policy Plan

Background

In 2001, the State Legislature passed law stating, "After December 31, 2002, no municipality may annex an unincorporated area located within a specified county unless the municipality has adopted an annexation policy plan as provided in this section. UC 10-2-401.5(1)

Principles

- The map of the expansion area is included in the Providence City Master Plan 2000 Appendix, see Sheet No. 5-C Zone Districts of Future Annexation.
- **Character of the Community:** Providence City is a City of the Third Class with many growth opportunities. The population has increased from 3,344 residents in 1990 (Utah Foundation) to 4,377 in 1999 (U.S. Census). An estimated increase of 500+ residents has come in the past 3 years. This year alone, 2002, Providence City will issue over 150 building permits, with the majority being new construction. Providence City is also developing commercial business areas, while continuing to encourage a strong cottage industry. Throughout this growth, the City has worked diligently to maintain a rural atmosphere and at the same time provide zoning districts for many housing and commercial types.
- **Need for Municipal Services:** Providence City has been very aggressive in expanding and maintaining a high level of public service throughout the community and the neighboring areas.
- **Water System:** Providence City adopted a Water System Master Plan in May of 1995 and adopted a revision in 2000. This plan includes the area for future annexation as shown on Sheet No. 5-C. A copy of the Water System Master Plan is available for view at the Providence City Recorder's Office.

Providence City has water system employees that have received certification from the State. Our Water Department works closely with local, state and federal officials to maintain a high quality system.

Annexation Policy Plan cont'd

- **Wastewater System:** The Providence City Final 201 Facility Plan May 1989 was used to design and build the City's wastewater system. This plan was based on a twenty (20) year projection. A copy of the 201 Facility Plan is available for view at the Providence City Recorder's Office.

Providence City also has employees in waste water that have received State certification. As with the water system, the City's Waste Water Department works closely with State officials.

- Transportation corridors, storm drainage, open space, urban trails, parks and recreation, and wildlife are all discussed in the Providence City Master Plan 2000. The Master Plan 2000 includes the proposed areas for future annexation. A copy of the Providence City Master Plan 2000 is available for view at the Providence City Recorder's Office.
- **Plan for extension of municipal services:**
- **Water System:** In 1997 Providence City's water impact fees were based on the Water System Master Plan. These fees are being used to construct and implement improvements listed in the Water System Master Plan. In 2001 Providence City also bonded to build a 1.5 million gallon reservoir. The reservoir came on-line in June of 2002, giving us storage capacity for future growth.
- **Wastewater:** The wastewater system was built in 1990. The wastewater impact fees were based on the 201 Facility Plan. These fees have been and are being collected to expand and improve the existing wastewater system. Because Logan City provides the treatment area, Providence City has also been involved in plans to expand and improve the Logan City treatment facility.
- **Streets:** Impact fees for streets were based upon the City Master Plan in place in 1997. This Plan was incorporated in the 2000 Master Plan. Impact fees have been and are being used to construct and improve roads shown on the Transportation Corridor Plan Sheet No. 1. Providence City also actively participates with the CMPO and UDOT to provide inter-city transportation corridors and public transportation.
- **Parks & Recreation:** Providence City realizes with an increase in smaller building lots and multi-family dwelling units, the importance of public parks and recreation opportunities also increases. Providence City is utilizing the Providence City Master Plan 2000 for the creation and expansion of parks. Impact fees are being collected and used for this purpose.

Annexation Policy Plan cont'd

Providence City also works with volunteers, Logan City, and other entities to operate successful organized sports programs. The City is also expanding the recreation program in areas such as a summer playground program, arts in the park, summer concerts, Miss Providence Pageant, Senior Citizen Dinner, City Celebration, etc. Providence City also has a very strong youth council program and supports volunteer organizations such as the Lion's Club. Providence City also has an excellent relationship with the Cache County School District in sharing facilities.

- Storm Drainage: To date Providence City has worked with individual developers to provide adequate storm drainage as each new development is proposed. The City is currently participating in the County plan for storm drainage. As the City prepares its own storm drainage plan, the proposed areas for annexation will be included in the storm water calculations.
- Open Space, Urban Trails and Wildlife: Providence City has a master plan directive in each of these areas. At present the City works with individual developers to include these important aesthetic qualities in their developments. Providence City also works closely with the Corp of Engineers when development and public works improvements occur near wetland areas. Providence City works closely with the Forrest Service and the State Division of Wildlife for access and enjoyment of Providence Canyon.
- Other Municipal Services: Providence City currently contracts with Logan City for fire protection and emergency service, Cache County Service Area for garbage and recycling services and Cache County Sheriff's Office for police services. Electricity is provided by PacifiCorp (UP&L) and natural gas by Questar. Providence City works closely with these entities to provide quality services. These entities are also involved in the City's subdivision approval process.

Providence City also has a Building Department with a City Building Official that is licensed on the international level as a *Certified Building, Plumbing and Mechanical Inspector*, a *Certified Plans Examiner*, an *Electrical Inspector General* and on a State level as a *Combination Inspector*.

Providence City contracts with a State licensed engineering firm for City engineering services and an attorney licensed by the Utah State Bar for legal services.

Providence City also has a Justice Court, which certifies with the State as required by State law. The City has a justice court judge and clerk that also maintain State certifications. The City recently improved justice court service by obtaining access to the State BCI System.

Providence City has a City owned and operated cemetery, which was recently

expanded. Currently the City is improving the cemetery irrigation system, which will free up City water for culinary purposes.

Annexation Policy Plan cont'd

Providence City contracts with a nearby veterinary clinic for animal impound services. The City has an animal control officer for domestic animal problems and works with the State Division of Wildlife Resources for problems involving wildlife.

The Cache County Library - Providence/River Heights /Bookmobile Branch is located in Providence City. Providence City contracts with Cache County and River Heights City to provide library services.

Providence City is in the Cache County School District. The City is the home of Providence Elementary (grades K - 5) and Spring Creek Middle School (grades 6 & 7). Eighth and Ninth grade students attend South Cache Learning Center in Hyrum City and students in grades 10 - 12 attend Mountain Crest High School in Hyrum City.

Qualified City Officials and Employees: City officials and employees belong to the following organizations: Cache Mayors Association, Northern Utah City Managers Association, BRAG Area Clerks & Records Association, Utah Municipal Clerks Association, International Institute of Municipal Clerks, Utah Municipal Treasurers Association, Utah Justice Court Judges Association, Rural Water Users Association, Utah Water Users Association, American Water Works Association, National Rural Water Association, American Backflow Prevention Association, Utah Backflow Prevention Association, International Council of Code Officials, International Association of Electrical Inspectors, International Association of Plumbing and Mechanical Officials, Utah Chapter of ICBO, Bonneville Chapter of ICBO, Beehive Chapter of ICBO, Utah Chapter of IAWI, Utah Chapter of Plumbing and Mechanical Officials, Northern Utah Chapter of Building Officials giving them the opportunity to work with officials and employees of many cities and towns, in efforts to have well trained employees and provide quality levels of service.

- **Financing for Services:** Providence City currently charges monthly utility fees for water and wastewater services. These fees are based on monthly usage and meter size, debt service, operation/maintenance, and in the case of wastewater, treatment fees assessed by Logan City. These fees are evaluated periodically and changed as needed. Providence City also collects impact fees to use for qualifying capital improvement projects in water, wastewater, roads and parks. Providence City also utilizes bonding and grant programs. The water and wastewater systems have individual Enterprise Funds; all other public facilities and services are funded through the General Fund. A copy of the City's Financial Statement is available for view at the Providence City Recorder's Office.

Annexation Policy Plan cont'd

- **Estimate of Tax Consequences:**

Property taxes on property annexed into Providence City will increase the amount of the City's certified tax rate multiplied by the taxable value of the property. The certified tax rate varies from year to year. The following example is based on the 2002 certified tax rate.

A residential property valued at \$150,000 has a taxable value of \$82,500. The taxable value is multiplied by the certified tax rate, $\$82,500 \times .001257$ for an increase of \$103.70. A business property would increase \$188.55.

- **Interest of Affected Entities:**

Neighboring Communities: Providence City is bordered by River Heights City on the north, Logan City on the west, Millville City on the south and east and portions of Cache County on all sides. City officials work diligently to maintain good working relationships with all our neighbors. Residents of Millville City and River Heights City participate in our recreation programs. Residents, County wide, use Von's Park and our organized sport facilities. Providence City and Logan City have also worked together on a commercial development that included property in both cities. The City participates in the CMPO, Countywide Planning and Cache Chamber of Commerce.

As mentioned previously, the City works closely with the Cache County School District to provide athletic and recreation opportunities and school safety zones and programs. Not only with Providence Elementary and Spring Creek Middle School, but also South Cache Learning Center and Mountain Crest High School.

Providence City places a high priority on keeping good working relationships with all neighboring entities.

- As of January 13, 2003, Providence City has not received any written comment, positive or negative, from the above mentioned affected entities.

Plan Directives

- Providence City intends to continue the example set by previous Councils in planning for and providing services to areas proposed for future annexation. The City's systems have been built to accommodate additional growth within the existing boundaries and the future annexation areas.
- Providence City will continue to work with developers and property owners to ensure availability of municipal services to future annexation areas.

Annexation Policy Plan cont'd

- Providence City will continue to work with affected entities, including Cache County, the school district, neighboring communities, utility providers and contract service providers to have services available as property owners in the proposed annexation areas petition the City for annexation.
- Providence City will continue to review and update the City's master plans as build out occurs to also include redevelopment of facilities and services as they begin to deteriorate.

Conclusion

It is not the intent of Providence City to acquire more land than the City can reasonably service. Providence City has considered the surrounding unincorporated areas and has planned to annex those areas where the City can provide municipal services as demand occurs.

