

**MUNICIPALITY OF EMERY  
EMERY, SOUTH DAKOTA**

**AUDIT REPORT**

FOR THE YEAR JANUARY 1, 2020 TO DECEMBER 31, 2020  
AND  
FOR THE YEAR JANUARY 1, 2021 TO DECEMBER 31, 2021

*Schoenfish & Co., Inc.*

CERTIFIED PUBLIC ACCOUNTANTS  
P.O. Box 247  
105 EAST MAIN, PARKSTON, SOUTH DAKOTA 57366

MUNICIPALITY OF EMERY

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MUNICIPAL OFFICIALS  
DECEMBER 31, 2021

MAYOR:

Andy Erickson

GOVERNING BOARD:

Ben Schulz, President  
Clarissa Weber, Vice-President  
Corey Dye  
Kenny Kayser  
Paul Nelson  
Ryan Storm

FINANCE OFFICER:

Kristi Wollmann

ATTORNEY:

Mike Fink

*Schoenfish & Co., Inc.*

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Governing Board  
Municipality of Emery  
Emery, South Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the modified cash basis of accounting financial statements of the governmental activities, business-type activities, and each major fund of the Municipality of Emery, South Dakota (Municipality), as of December 31, 2021 and December 31, 2020, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the Municipality's basic financial statements and have issued our report thereon dated August 23, 2022.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Municipality's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Municipality's internal control. Accordingly, we do not express an opinion on the effectiveness of the Municipality's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Current Audit Findings as item 2021-001 to be a material weakness.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Municipality's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests

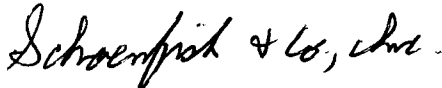
disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Municipality's Responses to Findings

*Government Auditing Standards* requires that auditor to perform limited procedures on the Municipality's response to the findings identified in our audit. The Municipality's response to the findings identified in our audit are described in the accompanying Schedule of Current Audit Findings. The Municipality's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Municipality's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.



Schoenfish & Co., Inc.  
Certified Public Accountants  
August 23, 2022

*Schoenfish & Co., Inc.*

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SCHEDULE OF PRIOR AUDIT FINDINGSPRIOR OTHER AUDIT FINDINGS:Internal Control – Related Finding – Material Weakness:Finding Number 2019-001:

A material weakness in internal controls was noted due to a lack of proper segregation of duties for revenues. This comment has not been corrected and a similar comment is restated as current audit finding number 2021-001.

Compliance – Related Finding:Finding Number 2019-002:

The General Fund was budgeted to spend more money than was available in 2018 and 2019. Expenditures were in excess of the amounts budgeted in several departments in the General Fund in 2018 and 2019. This comment has been corrected.

Finding Number 2019-003:

The amount of purchases from a business owned by a member of the governing board were in excess of the amounts authorized by South Dakota Codified Laws SDCL 6-1-1 and 6-1-2, resulting in a conflict of interest. This comment has been corrected.

Finding Number 2019-004:

The Municipality of Emery contracted for street construction including curb and gutter without advertising for competitive bids as required by SDCL 5-18A-14. This comment has been corrected.

*Schoenfish & Co., Inc.*

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SCHEDULE OF CURRENT AUDIT FINDINGSCURRENT OTHER AUDIT FINDINGS:Internal Control – Related Findings – Material Weaknesses:Finding Number 2021-001:

Material weaknesses were noted in internal accounting control and record keeping resulting in diminished assurance that transactions were properly executed and recorded and that assets were properly safeguarded. This is a continuing audit comment since 2010.

Criteria:

Proper segregation of duties and municipal records results in increased reliability of reported financial data and decreased potential for the loss of public assets.

Condition:

The Finance Officer processes all revenue transactions from beginning to end. The Finance Officer also receives money, issues receipts, records receipts, posts receipts in the accounting records, prepares bank deposits, reconciles bank statements, and prepares financial statements.

Effect:

As a result, there is an increased likelihood that errors could occur and not be detected in a timely manner by employees in the ordinary course of performing their duties.

Recommendations:

1. We recommend that the municipal officials be cognizant of the lack of segregation of duties for the revenue, expenditure, and payroll functions and attempt to provide compensating internal controls whenever and wherever possible and practical.

Management's Response:

The Municipality of Emery Mayor, Andy Erickson, is the contact person responsible for the response for this comment. This comment is due to the expertise of staff and the size of the Municipality of Emery which precludes staffing at a level sufficient to provide an ideal environment for internal controls. We are aware of this problem and are attempting to develop policies and to provide compensating controls.

CLOSING CONFERENCE

The audit findings and recommendations were discussed with the officials during the course of the audit and with the mayor, the board members, and maintenance head on September 12, 2022.

*Schoenfish & Co., Inc.*

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## INDEPENDENT AUDITOR'S REPORT

Governing Board  
Municipality of Emery  
Emery, South Dakota

### Report on the Financial Statements

We have audited the accompanying modified cash basis of accounting financial statements of the governmental activities, the business-type activities, and each major fund of the Municipality of Emery, South Dakota (Municipality), as of December 31, 2021 and December 31, 2020, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the Municipality's basic financial statements as listed in the Table of Contents.

In our opinion, the accompanying modified cash basis of accounting financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the Municipality of Emery as of December 31, 2021 and December 31, 2020, and the respective changes in financial position thereof for each of the years in the biennial period then ended in accordance with the modified cash basis of accounting described in Note 1.c. to the financial statements.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to the financial audits contained in *Government Auditing Standards (Government Auditing Standards)*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Municipality, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Emphasis of Matter

As discussed in Note 1.c. of the financial statements, which describes the basis of accounting, the financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1.c.; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is responsible for the design, implementation, and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate that raise substantial doubt about the Municipality's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

*Auditor's Responsibility for the Audit of the Financial Statements*

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Municipality's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Municipality's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

*Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the modified cash basis of accounting financial statements that collectively comprise the Municipality's basic financial statements. The Budgetary Comparison Schedules, the Schedule of the Municipality's Proportionate Share of the Net Pension Liability (Asset), the Schedule of the Municipality Contributions, and the Schedule of Long-Term Liabilities presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Comparison Schedules, the Schedule of the Municipality's Proportionate Share of the Net Pension Liability (Asset), the Schedule of the Municipality Contributions, and Schedule of Long-Term Liabilities is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

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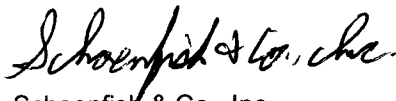
Other Information

Management is responsible for the other information included in the annual report. The other information comprises the Municipal Officials but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 23, 2022 on our consideration of the Municipality's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Municipality's internal control over financial reporting and compliance.



Schoenfish & Co., Inc.  
Certified Public Accountants  
August 23, 2022

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**MUNICIPALITY OF EMERY**  
**STATEMENT OF NET POSITION - MODIFIED CASH BASIS**  
**December 31, 2021**

	<b>Primary Government</b>		
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>ASSETS:</b>			
Cash and Cash Equivalents	176,863.15	699,311.44	876,174.59
Investments	27,436.04		27,436.04
<b>TOTAL ASSETS</b>	<b>204,299.19</b>	<b>699,311.44</b>	<b>903,610.63</b>
<b>NET POSITION:</b>			
Restricted for:			
Capital Projects Purposes	9,692.35		9,692.35
Bond Debt Service		269,854.62	269,854.62
Equipment Repair and/or Replacement		151,225.30	151,225.30
Unrestricted	194,606.84	278,231.52	472,838.36
<b>TOTAL NET POSITION</b>	<b>204,299.19</b>	<b>699,311.44</b>	<b>903,610.63</b>

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF EMERY**  
**STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS**  
For the Year Ended December 31, 2021

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions		Governmental Activities	Primary Government	
			Grants and Contributions	Capital Contributions		Business-Type Activities	Total
<b>Primary Government:</b>							
Governmental Activities:							
General Government	64,645.03	4,140.00	2,251.87		(58,253.16)		(58,253.16)
Public Safety	12,902.00		16,427.17		3,525.17		3,525.17
Public Works	183,539.10		26,821.88	65,197.91	(91,519.31)		(91,519.31)
Health and Welfare			1,175.60		1,175.60		1,175.60
Culture and Recreation	150,878.83	18,238.43		14,543.50	(118,096.90)		(118,096.90)
Conservation and Development	955.00				(955.00)		(955.00)
<b>Total Governmental Activities</b>	<b>412,919.96</b>	<b>22,378.43</b>	<b>46,676.52</b>	<b>79,741.41</b>	<b>(264,123.60)</b>		<b>(264,123.60)</b>
<b>Business-type Activities:</b>							
Water	124,273.72	126,667.78				2,394.06	2,394.06
Sewer	114,616.66	137,576.08	12,780.06			35,739.48	35,739.48
Solid Waste	89,182.62	68,471.51	12,780.06			(7,931.05)	(7,931.05)
Daycare	260,491.25	208,595.78	36,600.00			(15,295.47)	(15,295.47)
<b>Total Business-Type Activities</b>	<b>588,564.25</b>	<b>541,311.15</b>	<b>62,160.12</b>	<b>0.00</b>		<b>14,907.02</b>	<b>14,907.02</b>
<b>Total Primary Government</b>	<b>1,001,484.21</b>	<b>563,689.58</b>	<b>108,836.64</b>	<b>79,741.41</b>	<b>(264,123.60)</b>	<b>14,907.02</b>	<b>(249,216.58)</b>
<b>General Revenues:</b>							
Taxes:							
Property Taxes					147,380.25		147,380.25
Sales Taxes					162,018.13		162,018.13
State Shared Revenues					4,396.32		4,396.32
Unrestricted Investment Earnings					663.61		663.61
Miscellaneous Revenue					4,025.41		4,025.41
Transfers					(7,647.74)	7,647.74	0.00
<b>Total General Revenues and Transfers</b>					<b>310,835.98</b>	<b>7,647.74</b>	<b>318,483.72</b>
<b>Change in Net Position</b>					<b>46,712.38</b>	<b>22,554.76</b>	<b>69,267.14</b>
<b>Net Position - Beginning</b>					<b>157,586.81</b>	<b>676,756.68</b>	<b>834,343.49</b>
<b>NET POSITION - ENDING</b>					<b>204,299.19</b>	<b>699,311.44</b>	<b>903,610.63</b>

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF EMERY**  
**BALANCE SHEET - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**December 31, 2021**

	<u>General Fund</u>	<u>Pool Capital Projects Fund</u>	<u>Total Governmental Funds</u>
<b>ASSETS:</b>			
Cash and Cash Equivalents	167,170.80	9,692.35	176,863.15
Investments	<u>27,436.04</u>	<u>                    </u>	<u>27,436.04</u>
<b>TOTAL ASSETS</b>	<u><u>194,606.84</u></u>	<u><u>9,692.35</u></u>	<u><u>204,299.19</u></u>
<b>FUND BALANCES:</b>			
Restricted for Capital Projects Purposes	<u>                    </u>	9,692.35	9,692.35
Unassigned	<u>194,606.84</u>	<u>                    </u>	<u>194,606.84</u>
<b>TOTAL FUND BALANCES</b>	<u><u>194,606.84</u></u>	<u><u>9,692.35</u></u>	<u><u>204,299.19</u></u>

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF EMERY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2021**

	<b>General Fund</b>	<b>Pool Capital Projects Fund</b>	<b>Total Governmental Funds</b>
<b>Revenues:</b>			
Taxes:			
General Property Taxes	147,000.42		147,000.42
General Sales and Use Taxes	162,018.13		162,018.13
Penalties & Interest on Delinquent Taxes	379.83		379.83
Total Taxes	309,398.38	0.00	309,398.38
Licenses and Permits	3,240.00	0.00	3,240.00
Intergovernmental Revenue:			
Federal Grants	83,876.95		83,876.95
State Grants	1,175.60		1,175.60
State Shared Revenue:			
Bank Franchise Tax	1,050.04		1,050.04
Prorate License Fees	2,017.30		2,017.30
Liquor Tax Reversion	3,346.28		3,346.28
Motor Vehicle Licenses	15,931.92		15,931.92
Local Government Highway and Bridge Fund	7,850.14		7,850.14
County Shared Revenue:			
County Road Tax	1,022.52		1,022.52
Total Intergovernmental Revenue	116,270.75	0.00	116,270.75
Charges for Goods and Services:			
Culture and Recreation	18,238.43		18,238.43
Total Charges for Goods and Services	18,238.43	0.00	18,238.43
Miscellaneous Revenue:			
Investment Earnings	663.61		663.61
Rentals	900.00		900.00
Contributions and Donations from Private Sources	14,543.50		14,543.50
Other	4,025.41		4,025.41
Total Miscellaneous Revenue	20,132.52	0.00	20,132.52
Total Revenue	467,280.08	0.00	467,280.08
<b>Expenditures:</b>			
General Government:			
Legislative	23,443.29		23,443.29
Elections	20.82		20.82
Financial Administration	35,610.45		35,610.45
Other	5,570.47		5,570.47
Total General Government	64,645.03	0.00	64,645.03

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF EMERY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2021**

	<u>General Fund</u>	<u>Pool Capital Projects Fund</u>	<u>Total Governmental Funds</u>
<b>Expenditures: (continued)</b>			
Public Safety:			
Police	12,000.00		12,000.00
Fire	902.00		902.00
Total Public Safety	12,902.00	0.00	12,902.00
Public Works:			
Highways and Streets	183,539.10		183,539.10
Total Public Works	183,539.10	0.00	183,539.10
Culture and Recreation:			
Recreation	109,567.26		109,567.26
Parks	25,399.00		25,399.00
Auditorium	15,912.57		15,912.57
Total Culture and Recreation	150,878.83	0.00	150,878.83
Conservation and Development:			
Economic Development and Assistance	955.00		955.00
Total Conservation and Development	955.00	0.00	955.00
Total Expenditures	412,919.96	0.00	412,919.96
Excess of Revenue Over (Under)			
Expenditures	54,360.12	0.00	54,360.12
<b>Other Financing Sources (Uses):</b>			
Transfers Out	(7,647.74)		(7,647.74)
Total Other Financing Sources (Uses)	(7,647.74)	0.00	(7,647.74)
Net Change in Fund Balance	46,712.38	0.00	46,712.38
Fund Balance - Beginning	147,894.46	9,692.35	157,586.81
FUND BALANCE - ENDING	194,606.84	9,692.35	204,299.19

The notes to the financial statements are an integral part of this statement.



**MUNICIPALITY OF EMERY**  
**STATEMENT OF NET POSITION - MODIFIED CASH BASIS**  
**PROPRIETARY FUNDS**  
**December 31, 2021**

	<b>Enterprise Funds</b>			
	<b>Water Fund</b>	<b>Sewer Fund</b>	<b>Solid Waste Fund</b>	<b>Totals</b>
<b>ASSETS:</b>				
Current Assets:				
Cash and Cash Equivalents	231,885.92	317,693.16	149,732.36	699,311.44
Total Current Assets	<u>231,885.92</u>	<u>317,693.16</u>	<u>149,732.36</u>	<u>699,311.44</u>
<b>TOTAL ASSETS</b>	<u>231,885.92</u>	<u>317,693.16</u>	<u>149,732.36</u>	<u>699,311.44</u>
<b>NET POSITION:</b>				
Restricted for:				
Revenue Bond Debt Service	75,849.64	194,004.98		269,854.62
Equipment Repair and/or Replacement	80,770.80		70,454.50	151,225.30
Unrestricted	75,265.48	123,688.18	79,277.86	278,231.52
<b>TOTAL NET POSITION</b>	<u>231,885.92</u>	<u>317,693.16</u>	<u>149,732.36</u>	<u>699,311.44</u>

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF EMERY**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN**  
**NET POSITION - MODIFIED CASH BASIS**  
**PROPRIETARY FUNDS**  
**For the Year Ended December 31, 2021**

	Enterprise Funds				
	Water Fund	Sewer Fund	Solid Waste Fund	Daycare Fund	Totals
<b>Operating Revenue:</b>					
Charges for Goods and Services	97,864.28	69,042.59	68,471.51	208,595.78	443,974.16
Surcharge as a Security for Debt	28,803.50	68,533.49			97,336.99
Total Operating Revenue	126,667.78	137,576.08	68,471.51	208,595.78	541,311.15
<b>Operating Expenses:</b>					
Personal Services	19,971.30	16,617.62	16,162.77	217,886.76	270,638.45
Other Current Expense	12,596.10	27,703.32	66,934.85	31,923.05	139,157.32
Materials	47,970.00				47,970.00
Capital Assets			6,085.00	5,463.00	11,548.00
Total Operating Expenses	80,537.40	44,320.94	89,182.62	255,272.81	469,313.77
Operating Income (Loss)	46,130.38	93,255.14	(20,711.11)	(46,677.03)	71,997.38
<b>Nonoperating Revenue (Expense):</b>					
Operating Grants		12,780.06	12,780.06	36,600.00	62,160.12
Debt Service (Principal)	(24,179.94)	(28,204.00)		(3,389.71)	(55,773.65)
Debt Service (Interest)	(19,556.38)	(42,091.72)		(1,828.73)	(63,476.83)
Total Nonoperating Revenue (Expense)	(43,736.32)	(57,515.66)	12,780.06	31,381.56	(57,090.36)
Income (Loss) Before Transfers	2,394.06	35,739.48	(7,931.05)	(15,295.47)	14,907.02
Transfers In				15,295.47	15,295.47
Transfers Out		(7,647.73)			(7,647.73)
Change in Net Position	2,394.06	28,091.75	(7,931.05)	0.00	22,554.76
Net Position - Beginning	229,491.86	289,601.41	157,663.41	0.00	676,756.68
NET POSITION - ENDING	231,885.92	317,693.16	149,732.36	0.00	699,311.44

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF EMERY**  
**STATEMENT OF NET POSITION - MODIFIED CASH BASIS**  
**December 31, 2020**

	<b>Primary Government</b>		
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>ASSETS:</b>			
Cash and Cash Equivalents	130,376.30	676,756.68	807,132.98
Investments	27,210.51		27,210.51
<b>TOTAL ASSETS</b>	<b>157,586.81</b>	<b>676,756.68</b>	<b>834,343.49</b>
<b>NET POSITION:</b>			
Restricted for:			
Capital Projects Purposes	9,692.35		9,692.35
Bond Debt Service		247,833.67	247,833.67
Equipment Repair and/or Replacement		135,299.45	135,299.45
Unrestricted	147,894.46	293,623.56	441,518.02
<b>TOTAL NET POSITION</b>	<b>157,586.81</b>	<b>676,756.68</b>	<b>834,343.49</b>

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF EMERY**  
**STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS**  
For the Year Ended December 31, 2020

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government	
					Governmental Activities	Business-Type Activities
Primary Government:						
Governmental Activities:						
General Government	71,373.91	2,805.00	10,989.15		(57,579.76)	(57,579.76)
Public Safety	28,497.31		3,739.32		(24,757.99)	(24,757.99)
Public Works	147,546.77		26,059.84	18,529.95	(102,956.98)	(102,956.98)
Health and Welfare	4,009.27		1,039.00		(2,970.27)	(2,970.27)
Culture and Recreation	104,236.04	15,013.70	686.20	21,197.94	(67,338.20)	(67,338.20)
Conservation and Development	695.00				(695.00)	(695.00)
Total Governmental Activities	356,358.30	17,818.70	42,513.51	39,727.89	(256,298.20)	(256,298.20)
Business-type Activities:						
Water	113,801.36	123,365.21			9,563.85	9,563.85
Sewer	90,978.07	134,907.32			43,929.25	43,929.25
Solid Waste	53,204.06	58,483.52			5,279.46	5,279.46
Daycare	212,831.66	143,057.36	31,044.89		(38,729.41)	(38,729.41)
Total Business-Type Activities	470,815.15	459,813.41	31,044.89	0.00	20,043.15	20,043.15
Total Primary Government	827,173.45	477,632.11	73,558.40	39,727.89	(256,298.20)	(236,255.05)
General Revenues:						
Taxes:						
Property Taxes					138,942.75	138,942.75
Sales Taxes					186,160.91	186,160.91
State Shared Revenues					3,762.06	3,762.06
Unrestricted Investment Earnings					931.63	931.63
Miscellaneous Revenue					5,354.34	5,354.34
Total General Revenues					335,151.69	335,151.69
Change in Net Position					78,853.49	20,043.15
Net Position - Beginning					78,733.32	656,713.53
NET POSITION - ENDING					157,586.81	676,756.68
						834,343.49

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF EMERY**  
**BALANCE SHEET - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**December 31, 2020**

	<u>General Fund</u>	<u>Pool Capital Projects Fund</u>	<u>Total Governmental Funds</u>
<b>ASSETS:</b>			
Cash and Cash Equivalents	120,683.95	9,692.35	130,376.30
Investments	<u>27,210.51</u>	<u>                    </u>	<u>27,210.51</u>
<b>TOTAL ASSETS</b>	<u><u>147,894.46</u></u>	<u><u>9,692.35</u></u>	<u><u>157,586.81</u></u>
<b>FUND BALANCES:</b>			
Restricted for Capital Projects Purposes		9,692.35	9,692.35
Unassigned	<u>147,894.46</u>	<u>                    </u>	<u>147,894.46</u>
<b>TOTAL FUND BALANCES</b>	<u><u>147,894.46</u></u>	<u><u>9,692.35</u></u>	<u><u>157,586.81</u></u>

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF EMERY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2020**

	<u>General Fund</u>	<u>Pool Capital Projects Fund</u>	<u>Total Governmental Funds</u>
<b>Revenues:</b>			
Taxes:			
General Property Taxes	138,296.82		138,296.82
General Sales and Use Taxes	186,160.91		186,160.91
Amusement Taxes	60.00		60.00
Penalties & Interest on Delinquent Taxes	585.93		585.93
Total Taxes	325,103.66	0.00	325,103.66
Licenses and Permits	1,680.00	0.00	1,680.00
Intergovernmental Revenue:			
Federal Grants	31,078.42		31,078.42
State Grants	3,219.00		3,219.00
State Shared Revenue:			
Bank Franchise Tax	668.04		668.04
Prorate License Fees	1,815.87		1,815.87
Liquor Tax Reversion	3,094.02		3,094.02
Motor Vehicle Licenses	15,687.38		15,687.38
Local Government Highway and Bridge Fund	7,534.07		7,534.07
County Shared Revenue:			
County Road Tax	1,022.52		1,022.52
Total Intergovernmental Revenue	64,119.32	0.00	64,119.32
Charges for Goods and Services:			
Culture and Recreation	15,013.70		15,013.70
Total Charges for Goods and Services	15,013.70	0.00	15,013.70
Miscellaneous Revenue:			
Investment Earnings	931.63		931.63
Rentals	1,125.00		1,125.00
Contributions and Donations from Private Sources	21,197.94	686.20	21,884.14
Other	5,354.34		5,354.34
Total Miscellaneous Revenue	28,608.91	686.20	29,295.11
Total Revenue	434,525.59	686.20	435,211.79
<b>Expenditures:</b>			
General Government:			
Legislative	23,055.66		23,055.66
Elections	504.76		504.76
Financial Administration	43,009.97		43,009.97
Other	4,803.52		4,803.52
Total General Government	71,373.91	0.00	71,373.91

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF EMERY**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCES - MODIFIED CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2020**

	<u>General Fund</u>	<u>Pool Capital Projects Fund</u>	<u>Total Governmental Funds</u>
<b>Expenditures: (continued)</b>			
Public Safety:			
Police	12,500.00		12,500.00
Fire	15,997.31		15,997.31
Total Public Safety	28,497.31	0.00	28,497.31
Public Works:			
Highways and Streets	147,546.77		147,546.77
Total Public Works	147,546.77	0.00	147,546.77
Health and Welfare:			
Health	4,009.27		4,009.27
Total Health and Welfare	4,009.27	0.00	4,009.27
Culture and Recreation:			
Recreation	58,203.80	5,000.00	63,203.80
Parks	29,633.67		29,633.67
Auditorium	11,398.57		11,398.57
Total Culture and Recreation	99,236.04	5,000.00	104,236.04
Conservation and Development:			
Economic Development and Assistance	695.00		695.00
Total Conservation and Development	695.00	0.00	695.00
Total Expenditures	351,358.30	5,000.00	356,358.30
Net Change in Fund Balance	83,167.29	(4,313.80)	78,853.49
Fund Balance - Beginning	64,727.17	14,006.15	78,733.32
FUND BALANCE - ENDING	147,894.46	9,692.35	157,586.81

The notes to the financial statements are an integral part of this statement.

**MUNICIPALITY OF EMERY**  
**STATEMENT OF NET POSITION - MODIFIED CASH BASIS**  
**PROPRIETARY FUNDS**  
**December 31, 2020**

	<b>Enterprise Funds</b>			
	<b>Water Fund</b>	<b>Sewer Fund</b>	<b>Solid Waste Fund</b>	<b>Totals</b>
<b>ASSETS:</b>				
Current Assets:				
Cash and Cash Equivalents	229,491.86	289,601.41	157,663.41	676,756.68
Total Current Assets	<u>229,491.86</u>	<u>289,601.41</u>	<u>157,663.41</u>	<u>676,756.68</u>
<b>TOTAL ASSETS</b>	<u>229,491.86</u>	<u>289,601.41</u>	<u>157,663.41</u>	<u>676,756.68</u>
<b>NET POSITION:</b>				
Restricted for:				
Revenue Bond Debt Service	70,738.46	177,095.21		247,833.67
Equipment Repair and/or Replacement	71,105.66		64,193.79	135,299.45
Unrestricted	<u>87,647.74</u>	<u>112,506.20</u>	<u>93,469.62</u>	<u>293,623.56</u>
<b>TOTAL NET POSITION</b>	<u>229,491.86</u>	<u>289,601.41</u>	<u>157,663.41</u>	<u>676,756.68</u>

The notes to the financial statements are an integral part of this statement.



**MUNICIPALITY OF EMERY**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN**  
**NET POSITION - MODIFIED CASH BASIS**  
**PROPRIETARY FUNDS**  
**For the Year Ended December 31, 2020**

	Enterprise Funds				
	Water Fund	Sewer Fund	Solid Waste Fund	Daycare Fund	Totals
<b>Operating Revenue:</b>					
Charges for Goods and Services	94,602.72	66,800.90	58,483.52	143,057.36	362,944.50
Surcharge as a Security for Debt	28,762.49	68,106.42			96,868.91
Total Operating Revenue	123,365.21	134,907.32	58,483.52	143,057.36	459,813.41
<b>Operating Expenses:</b>					
Personal Services	18,331.37	27,476.95	42,188.19	148,619.97	236,616.48
Other Current Expense	8,561.07	5,985.46	21,545.93	29,868.13	65,960.59
Materials	43,172.60				43,172.60
Capital Assets			2,250.00	3,565.00	5,815.00
Total Operating Expenses	70,065.04	33,462.41	65,984.12	182,053.10	351,564.67
Operating Income (Loss)	53,300.17	101,444.91	(7,500.60)	(38,995.74)	108,248.74
<b>Nonoperating Revenue (Expense):</b>					
Operating Grants				31,044.89	31,044.89
Debt Service (Principal)	(23,739.67)	(27,280.12)		(3,297.90)	(54,317.69)
Debt Service (Interest)	(19,996.65)	(43,015.60)		(1,920.54)	(64,932.79)
Total Nonoperating Revenue (Expense)	(43,736.32)	(70,295.72)	0.00	25,826.45	(88,205.59)
Income (Loss) Before Transfers	9,563.85	31,149.19	(7,500.60)	(13,169.29)	20,043.15
Transfers In				13,097.10	13,097.10
Transfers Out		(6,548.55)	(6,548.55)		(13,097.10)
Change in Net Position	9,563.85	24,600.64	(14,049.15)	(72.19)	20,043.15
Net Position - Beginning	219,928.01	265,000.77	171,712.56	72.19	656,713.53
NET POSITION - ENDING	229,491.86	289,601.41	157,663.41	0.00	676,756.68

The notes to the financial statements are an integral part of this statement.

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## NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 1.c, these financial statements are presented on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements. In the government-wide financial statements and the fund financial statements for proprietary funds, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have not been applied, to the extent they are applicable to the modified cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails.

#### a. Financial Reporting Entity:

The reporting entity of the Municipality of Emery (Municipality) consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility, even though those fiduciary funds may represent organizations that do not meet the criteria for inclusion in the financial reporting entity); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

#### b. Basis of Presentation:

##### Government-wide Financial Statements:

The Statement of Net Assets and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities and discretely presented component units. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the Municipality and for each function of the Municipality's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

##### Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the Municipality or if it meets the following criteria:

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

1. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or
3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the Municipality financial reporting entity are described below:

**Governmental Funds:**

General Fund – The General Fund is the general operating fund of the Municipality. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always a major fund.

Capital Projects Fund – Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds or trust funds for individuals, private organizations, or other governments)

Pool Capital Projects Fund – to account for financial resources to be used for the reconstruction of the municipal swimming pool. This is a major fund.

**Proprietary Funds:**

Enterprise Funds – Enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. Activities are required to be reported as enterprise funds if any one of the following criteria is met. Governments should apply each of these criteria in the context of the activity's principal revenue sources.

- a. The activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity. Debt that is secured by a pledge of net revenues from fees and charges and the full faith and credit of a related primary government or component unit—even if that government is not expected to make any payments—is not payable solely from fees and charges of the activity. (Some debt may be secured, in part, by a portion of its own proceeds but should be considered as payable "solely" from the revenues of the activity.)
- b. Laws or regulations require that the activity's costs of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues.
- c. The pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).

Water Fund – financed primarily by user charges, this fund accounts for the construction and operation of the municipal waterworks system and related facilities. (SDCL 9-47-1) This is a major fund.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

Sewer Fund – financed primarily by user charges, this fund accounts for the construction and operation of the municipal sanitary sewer system and related facilities. (SDCL 9-48-2) This is a major fund.

Solid Waste Fund – financed primarily by user charges, this fund accounts for the collection and disposal of solid waste from the municipality. (SDCL 9-32-11 and 34A-6) This is a major fund.

Daycare Fund – financed primarily by user charges, this fund accounts for the operation of a municipal daycare facility. This is a major fund.

c. Measurement Focus and Basis of Accounting:

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

The Municipality's basis of accounting is the modified cash basis, which is a basis of accounting other than USGAAP. Under USGAAP, transactions are recorded in the accounts when revenues are earned and liabilities are incurred. Under the modified cash basis, transactions are recorded when cash is received or disbursed.

Measurement Focus:

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus, applied within the limitations of the modified cash basis of accounting as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used, applied with the limitations of the modified cash basis of accounting.

Basis of Accounting:

In the Government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental and business-type activities are presented using a modified cash basis of accounting.

The modified cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions. Under the modified cash basis of accounting, transactions are recorded in the accounts when cash and/or cash equivalents are received or disbursed and assets and liabilities are recognized to the extent that cash has been received or disbursed. Acceptable modifications to the cash basis of accounting implemented by the Municipality in these financial statements are:

- a. Recording long-term investments in marketable securities (those with maturities more than 90-days (three months) from the date of acquisition) acquired with cash assets at cost.
- b. Recording assets and liabilities related to interfund receivables and payables resulting from cash transactions between funds.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the Municipality applied USGAAP, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

d. Deposits and Investments:

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares, or similar investments in external investment pools, are also considered to be cash equivalents.

Investments classified in the financial statements consist entirely of certificates of deposit whose term to maturity at date of acquisition exceeds three months, and/or those types of investment authorized by South Dakota Codified Laws (SDCL) 4-5-6. Under the modified cash basis of accounting, investments are carried at cost.

e. Long-Term Liabilities:

Under the modified cash basis of accounting, cash proceeds from long-term debt issuances is recorded as a receipt, while payments to creditors to reduce long-term debts are recorded as a cost of the program which benefits from the financing. Allocations are made where appropriate. Interest costs are not allocated, but are reported as a separate program cost category.

Long-term debts arising from cash transactions of governmental funds are not reported as liabilities in the fund financial statements. Instead, the debt proceeds are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting for long-term debts of proprietary funds is the same in the fund financial statements as it is in the government-wide financial statements.

f. Revenue Received in Advance:

Under the modified cash basis of accounting, cash may have been received in advance of the Municipality's providing a good or service to a customer. These amounts are reported in the financial statements, in the year the cash is received.

g. Program Revenues:

Program revenues derive directly from the program itself or from parties other than the Municipality's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

1. Charges for services – These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.
2. Program-specific operating grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
3. Program-specific capital grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for the acquisition of capital assets for use in a particular program.

h. Proprietary Funds Revenue and Expense Classifications:

In the proprietary fund's Statement of Revenues, Expenses and Changes in Fund Net Position, revenues and expenses are classified in a manner consistent with how they are classified in the Statement of Cash Flows. That is, transactions for which related cash flows are reported as capital and related financing activities, non-capital financing activities, or investing activities are not reported as components of operating revenues and expenses.

i. Equity Classifications:

Government-wide Statements:

Equity is classified as net position and is displayed in two components.

1. Restricted net position – Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
2. Unrestricted net position – All other net position that do not meet the definition of "restricted" or "Net investment in capital assets".

Fund Financial Statements:

Governmental fund equity is classified as fund balance and is distinguished between Nonspendable, Restricted, Committed, Assigned, or Unassigned components. Proprietary fund equity is classified the same as in the government-wide financial statements.

j. Application of Net Position:

It is the Municipality's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

k. Fund Balance Classification Policies and Procedures:

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the Municipality classifies governmental fund balances as follows:

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

- Nonspendable - includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted - includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end.
- Assigned – includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund Balance may be assigned by the Finance Officer.
- Unassigned – includes positive fund balance within the General Fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

The Municipality uses restricted/committed amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the Municipality would first use committed, then assigned, and lastly unassigned amounts for unrestricted fund balance when expenditures are made.

The Municipality does not have a formal minimum fund balance policy.

2. DEPOSITS AND INVESTMENTS, CREDIT RISK, CONCENTRATIONS OF CREDIT RISK AND INTEREST RATE RISK

The Municipality follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

Deposits - The Municipality's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 9-22-6, 9-22-6.1 and 9-22-6.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by Federal Home Loan Banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Deposits are reported at cost plus interest, if the account is of the add-on type.

Investments - In general, SDCL 4-5-6 permits Municipality funds to be invested only in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

As of December 31, 2021 and 2020, the Municipality did not have any investments. The investments reported in the financial statements consist of only certificates of deposit.

Credit Risk – State law limits eligible investments for the Municipality, as discussed above. The Municipality has no investment policy that would further limit its investment choices.

Concentration of Credit Risk – The Municipality places no limit on the amount that may be invested in any one issuer.

Interest Rate Risk – The Municipality does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Assignment of Investment Income – State law allows income from deposits and investments to be credited to either the General Fund or the fund making investment. The Municipality's policy is to credit all income from deposits and investments to the fund making the investment. The amount of income from deposits was immaterial for the Municipality.

### 3. PROPERTY TAXES

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property and become due and payable as of January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The Municipality is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable property in the Municipality.

### 4. LONG-TERM COMMITMENTS

The Municipality of Emery entered into a forty-year commitment with Hanson Rural Water District to provide water to the Municipality. A monthly charge in the amount of \$715.00 is paid by the Municipality to Hanson Rural Water District. The monthly charge represents a contribution by the Municipality to aid Hanson Rural Water District in the construction of the facilities necessary to provide the Municipality with water. The Municipality will not acquire ownership of any of these water facilities through lease payments. Payments are made from the Municipality's Water Fund.



NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

5. RESTRICTED NET POSITION

Restricted net position for the year ended December 31, 2021 and 2020 was as follows:

	<u>Year Ended</u> <u>12/31/2021</u>	<u>Year Ended</u> <u>12/31/2020</u>
Major Purposes:		
Capital Projects	\$9,692.35	\$9,692.35
Debt Service		
Water Fund	75,849.64	70,738.46
Sewer Fund	194,004.98	177,095.21
Equipment Repair/Replacement		
Water Fund	80,770.80	71,105.66
Sewer Fund	70,454.50	64,193.79
Totals	<u>\$430,772.27</u>	<u>\$392,825.47</u>

These balances are restricted due to statutory requirements.

6. INTERFUND TRANSFERS

Interfund transfers for the year ended December 31, 2021 were as follows:

<u>Transfers From:</u>	<u>Transfers To:</u>
	<u>Daycare</u> <u>Fund</u>
Major Funds:	
General Fund	\$ 7,647.74
Sewer Fund	7,647.73
Total	<u>\$ 15,295.47</u>

Interfund transfers for the year ended December 31, 2020 were as follows:

<u>Transfers From:</u>	<u>Transfers To:</u>
	<u>Daycare</u> <u>Fund</u>
Major Funds:	
Sewer Fund	\$ 6,548.55
Solid Waste Fund	6,548.55
Total	<u>\$ 13,097.10</u>

The Municipality typically budgets transfers to conduct the indispensable functions of the Municipality.

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

9. PENSION PLAN

Plan Information:

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS), a cost sharing, multiple employer hybrid defined benefit pension plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at <http://www.sdrs.sd.gov/publications.aspx> or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

Benefits Provided:

SDRS has three different classes of employees, Class A general members, Class B public safety and judicial members, and Class C Cement Plant Retirement Fund members.

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirement benefits that do not meet the above criteria may be payable at a reduced level.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to the long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

- The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

Contributions:

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. The Municipality's share of contributions to the SDRS for the fiscal years ended December 31, 2021, 2020, and 2019, were \$17,184.71, \$15,093.44, and \$12,417.91, respectively, equal to the required contributions each year.

Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions:

At June 30, 2021, SDRS is 105.53% funded and accordingly has a net pension asset. The proportionate shares of the components of the net pension asset of South Dakota Retirement System, for the Municipality as of the measurement period ending June 30, 2021 and reported by the Municipality as of December 31, 2021 are as follows:

Proportionate share of net position restricted for pension benefits	\$ 1,662,855.11
Less proportionate share of total pension liability	<u>\$ 1,754,693.31</u>
Proportionate share of net pension liability (asset)	<u>\$ (91,838.20)</u>

The net pension liability (asset) was measured as of June 30, 2021 and the total pension liability (asset) used to calculate the net pension liability (asset) was based on a projection of the Municipality's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2021, the Municipality's proportion was 0.01199200%, which is an increase of 0.0021764% from its proportion measured as of June 30, 2020.

At June 30, 2020, SDRS is 100.04% funded and accordingly has a net pension asset. The proportionate share of the components of the net pension liability of South Dakota Retirement System, for the Municipality as of the measurement period ending June 30, 2020 and reported by the Municipality as of December 31, 2020 are as follows:

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

Proportionate share of net position restricted for pension benefits	\$ 1,206,631.24
Less proportionate share of total pension liability	<u>\$ 1,207,057.53</u>
Proportionate share of net pension liability (asset)	<u>\$ (426.29)</u>

The net pension liability (asset) was measured as of June 30, 2020 and the total pension liability (asset) used to calculate the net pension liability (asset) was based on a projection of the Municipality's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2020, the Municipality's proportion was 0.0081560%, which is an increase of 0.0002831% from its proportion measured as of June 30, 2019.

Actuarial Assumptions:

The total pension liability (asset) in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25 percent
Salary Increases	Graded by years of service, from 6.50% at entry to 3.00% after 25 years of service
Discount Rate	6.50% net of plan investment expense. This is composed of an average inflation rate of 2.25% and real returns of 4.25%
Future COLAs	2.25%

The total pension liability (asset) in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25 percent
Salary Increases	6.50% at entry to 3.00% after 25 years of service
Discount Rate	6.50% net of plan investment expense
Future COLAs	1.41%

Mortality rates were based on 97% of the RP-2014 Mortality Table, projected generationally with Scale MP-2016, white collar rates for female and total dataset rates for males. Mortality rates for disabled members were based on the RP-2014 Disabled Retiree Mortality Table, projected generationally with Scale MP-2016.

The actuarial assumptions used in the June 30, 2021 and June 30, 2020 valuations were based on the results of an actual experience study for the period of July 1, 2011 and to June 30, 2016.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2021 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global Equity	58.0%	4.3%
Fixed Income	30.0%	1.6%
Real Estate	10.0%	4.6%
Cash	2.0%	0.9%
Total	100%	

Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2020 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global Equity	58.0%	5.1%
Fixed Income	30.0%	1.5%
Real Estate	10.0%	6.2%
Cash	2.0%	1.0%
Total	100%	

Discount Rate:

The discount rate used to measure the total pension liability (asset) was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions from will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

Sensitivity of liability (asset) to changes in the discount rate:

The following presents the Municipality's proportionate share of net pension liability (asset) as of December 31, 2020 calculated using the discount rate of 6.50 percent, as well as what the Municipality's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

	<u>1%</u> <u>Decrease</u>	<u>Current</u> <u>Discount</u> <u>Rate</u>	<u>1%</u> <u>Increase</u>
Municipality's proportionate share of the net pension liability (asset)	\$ 148,708.89	\$(91,838.20)	\$(287,106.43)

The following presents the Municipality's proportionate share of net pension liability (asset) as of December 31, 2020 calculated using the discount rate of 6.50 percent, as well as what the Municipality's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

	<u>1%</u> <u>Decrease</u>	<u>Current</u> <u>Discount</u> <u>Rate</u>	<u>1%</u> <u>Increase</u>
Municipality's proportionate share of the net pension liability (asset)	\$ 165,372.11	\$(426.29)	\$(136,046.11)

Pension Plan Fiduciary Net Position:

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

10. SIGNIFICANT CONTINGENCIES - LITIGATION

At December 31, 2021 and 2020, the Municipality was not involved in any significant litigation.

11. RISK MANAGEMENT

The Municipality is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2021 and 2020, the Municipality managed its risks as follows:

Employee Health Insurance:

The Municipality does not provide health insurance for its employees.

Liability Insurance:

The Municipality purchases liability insurance for risks related to torts; theft of or damage to property; and errors and omissions of public officials from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Worker's Compensation:

The Municipality joined the South Dakota Municipal League Worker's Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The Municipality's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The Municipality pays an annual premium, to provide worker's compensation coverage for its employees, under a retrospectively rated policy and the premiums are

NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS  
(Continued)

accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual and has reinsurance which covers up to an additional \$2,000,000 per individual per incident.

The Municipality does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Unemployment Benefits:

The Municipality provides coverage for unemployment benefits by paying into the Unemployment Compensation Fund established by state law and managed by the State of South Dakota.

12. SUBSEQUENT EVENTS

Management has evaluated whether any subsequent events have occurred through August 23, 2022, the date on which the financial statements were available to be issued.

**REQUIRED SUPPLEMENTARY INFORMATION**  
**MUNICIPALITY OF EMERY**  
**BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2021**

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>(Budgetary Basis)</b>	<b>Final Budget - Positive (Negative)</b>
<b>Revenues:</b>				
Taxes:				
General Property Taxes	147,230.00	147,230.00	147,000.42	(229.58)
General Sales and Use Taxes	160,000.00	160,000.00	162,018.13	2,018.13
Penalties and Interest on Delinquent Taxes	0.00	0.00	379.83	379.83
Total Taxes	307,230.00	307,230.00	309,398.38	2,168.38
Licenses and Permits	2,000.00	2,000.00	3,240.00	1,240.00
Intergovernmental Revenue:				
Federal Grants	0.00	24,872.50	83,876.95	59,004.45
State Grants	0.00	1,175.60	1,175.60	0.00
State Shared Revenue:				
Bank Franchise Tax	500.00	500.00	1,050.04	550.04
Prorate License Fees	1,800.00	1,800.00	2,017.30	217.30
Liquor Tax Reversion	2,900.00	2,900.00	3,346.28	446.28
Motor Vehicle Licenses	15,500.00	15,500.00	15,931.92	431.92
Local Government Highway and Bridge Fund	7,250.00	7,250.00	7,850.14	600.14
County Shared Revenue:				
County Road Tax	1,500.00	1,500.00	1,022.52	(477.48)
Total Intergovernmental Revenue	29,450.00	55,498.10	116,270.75	60,772.65
Charges for Goods and Services:				
Culture and Recreation	13,150.00	13,150.00	18,238.43	5,088.43
Total Charges for Goods and Services	13,150.00	13,150.00	18,238.43	5,088.43
Miscellaneous Revenue:				
Investment Earnings	1,200.00	1,200.00	663.61	(536.39)
Rentals	1,000.00	1,000.00	900.00	(100.00)
Contributions and Donations from Private Sources	0.00	1,250.00	14,543.50	13,293.50
Other	4,000.00	4,000.00	4,025.41	25.41
Total Miscellaneous Revenue	6,200.00	7,450.00	20,132.52	12,682.52
Total Revenue	358,030.00	385,328.10	467,280.08	81,951.98
<b>Expenditures:</b>				
General Government:				
Legislative	23,337.00	25,337.00	23,443.29	1,893.71
Contingency	23,566.00	23,566.00		
Amount Transferred		(627.00)		22,939.00
Elections	550.00	550.00	20.82	529.18
Financial Administration	37,732.00	39,832.00	35,610.45	4,221.55
Other	6,400.00	6,400.00	5,570.47	829.53
Total General Government	91,585.00	95,058.00	64,645.03	30,412.97
Public Safety:				
Police	12,500.00	12,500.00	12,000.00	500.00
Fire	2,400.00	2,400.00	902.00	1,498.00
Total Public Safety	14,900.00	14,900.00	12,902.00	1,998.00



**REQUIRED SUPPLEMENTARY INFORMATION**  
**MUNICIPALITY OF EMERY**  
**BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2021**

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>(Budgetary Basis)</b>	<b>Final Budget - Positive (Negative)</b>
<b>Expenditures (continued):</b>				
Public Works:				
Highways and Streets	220,233.00	220,233.00	183,539.10	36,693.90
Total Public Works	220,233.00	220,233.00	183,539.10	36,693.90
Health and Welfare:				
Health	5,500.00	5,500.00	0.00	5,500.00
Total Health and Welfare	5,500.00	5,500.00	0.00	5,500.00
Culture and Recreation:				
Recreation	89,890.00	111,890.00	109,567.26	2,322.74
Parks	20,772.00	25,399.00	25,399.00	0.00
Auditorium	14,400.00	16,400.00	15,912.57	487.43
Total Culture and Recreation	125,062.00	153,689.00	150,878.83	2,810.17
Conservation and Development				
Economic Development and Assistance (Industrial Development)	750.00	1,000.00	955.00	45.00
Total Conservation and Development	750.00	1,000.00	955.00	45.00
Total Expenditures	458,030.00	490,380.00	412,919.96	77,460.04
Excess of Revenue Over (Under) Expenditures	(100,000.00)	(105,051.90)	54,360.12	159,412.02
<b>Other Financing Sources (Uses):</b>				
Transfers In	100,000.00	100,000.00	0.00	(100,000.00)
Transfers Out	0.00	0.00	(7,647.74)	(7,647.74)
Total Other Financing Sources (Uses)	100,000.00	100,000.00	(7,647.74)	(107,647.74)
Net Change in Fund Balances	0.00	(5,051.90)	46,712.38	51,764.28
Fund Balance - Beginning	147,894.46	147,894.46	147,894.46	0.00
FUND BALANCE - ENDING	147,894.46	142,842.56	194,606.84	51,764.28

**REQUIRED SUPPLEMENTARY INFORMATION**  
**MUNICIPALITY OF EMERY**  
**BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2020**

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>(Budgetary Basis)</b>	<b>Final Budget - Positive (Negative)</b>
<b>Revenues:</b>				
Taxes:				
General Property Taxes	140,100.00	140,100.00	138,296.82	(1,803.18)
General Sales and Use Taxes	159,000.00	159,000.00	186,160.91	27,160.91
Amusement Tax	0.00	0.00	60.00	60.00
Penalties and Interest on Delinquent Taxes	0.00	0.00	585.93	585.93
Total Taxes	299,100.00	299,100.00	325,103.66	26,003.66
Licenses and Permits	1,550.00	1,550.00	1,680.00	130.00
Intergovernmental Revenue:				
Federal Grants	0.00	16,905.52	31,078.42	14,172.90
State Grants	0.00	2,115.47	3,219.00	1,103.53
State Shared Revenue:				
Bank Franchise Tax	445.00	445.00	668.04	223.04
Prorate License Fees	1,800.00	1,800.00	1,815.87	15.87
Liquor Tax Reversion	2,900.00	2,900.00	3,094.02	194.02
Motor Vehicle Licenses	15,500.00	15,500.00	15,687.38	187.38
Local Government Highway and Bridge Fund	7,250.00	7,250.00	7,534.07	284.07
County Shared Revenue:				
County Road Tax	1,000.00	1,000.00	1,022.52	22.52
Total Intergovernmental Revenue	28,895.00	47,915.99	64,119.32	16,203.33
Charges for Goods and Services:				
Culture and Recreation	16,150.00	16,150.00	15,013.70	(1,136.30)
Total Charges for Goods and Services	16,150.00	16,150.00	15,013.70	(1,136.30)
Miscellaneous Revenue:				
Investment Earnings	1,200.00	1,200.00	931.63	(268.37)
Rentals	1,000.00	1,000.00	1,125.00	125.00
Contributions and Donations from Private Sources	0.00	21,197.94	21,197.94	0.00
Other	4,000.00	4,000.00	5,354.34	1,354.34
Total Miscellaneous Revenue	6,200.00	27,397.94	28,608.91	1,210.97
Total Revenue	351,895.00	392,113.93	434,525.59	42,411.66
<b>Expenditures:</b>				
General Government:				
Legislative	21,520.00	23,520.00	23,055.66	464.34
Contingency	17,500.00	17,500.00		
Amount Transferred		(17,500.00)		0.00
Elections	550.00	550.00	504.76	45.24
Financial Administration	40,477.00	44,577.00	43,009.97	1,567.03
Other	5,600.00	5,600.00	4,803.52	796.48
Total General Government	85,647.00	74,247.00	71,373.91	2,873.09
Public Safety:				
Police	12,000.00	12,500.00	12,500.00	0.00
Fire	1,300.00	31,300.00	15,997.31	15,302.69
Total Public Safety	13,300.00	43,800.00	28,497.31	15,302.69

**REQUIRED SUPPLEMENTARY INFORMATION**  
**MUNICIPALITY OF EMERY**  
**BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS**  
**GENERAL FUND**  
**For the Year Ended December 31, 2020**

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>(Budgetary Basis)</b>	<b>Final Budget -</b>
				<b>Positive (Negative)</b>
<b>Expenditures (continued):</b>				
Public Works:				
Highways and Streets	133,522.00	151,022.00	147,546.77	3,475.23
Total Public Works	133,522.00	151,022.00	147,546.77	3,475.23
Health and Welfare:				
Health	4,300.00	4,300.00	4,009.27	290.73
Total Health and Welfare	4,300.00	4,300.00	4,009.27	290.73
Culture and Recreation:				
Recreation	94,854.00	96,854.00	58,203.80	38,650.20
Parks	13,072.00	30,072.00	29,633.67	438.33
Auditorium	6,700.00	11,700.00	11,398.57	301.43
Total Culture and Recreation	114,626.00	138,626.00	99,236.04	39,389.96
Conservation and Development				
Economic Development and Assistance				
(Industrial Development)	500.00	700.00	695.00	5.00
Total Conservation and Development	500.00	700.00	695.00	5.00
Total Expenditures	351,895.00	412,695.00	351,358.30	61,336.70
Net Change in Fund Balances	0.00	(20,581.07)	83,167.29	103,748.36
Fund Balance - Beginning	64,727.17	64,727.17	64,727.17	0.00
FUND BALANCE - ENDING	64,727.17	44,146.10	147,894.46	103,748.36

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NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATIONSchedules of Budgetary Comparisons for the General FundNOTE 1. Budgets and Budgetary Accounting:

The Municipality followed these procedures in establishing the budgetary data reflected in the financial statements:

1. At the first regular board meeting in September of each year or within ten days thereafter, the Governing Board introduces the annual appropriation ordinance for the ensuing fiscal year.
2. After adoption by the Governing Board, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 4.
3. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5 percent of the total municipal budget and may be transferred by resolution of the Governing Board to any other budget category that is deemed insufficient during the year.
4. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
5. Unexpected appropriations lapse at year end unless encumbered by resolution of the Governing Board.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund and special revenue funds.

The Municipality did not encumber any amounts at December 31, 2021 and 2020.

6. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds.
7. Budgets for the General Fund and special revenue funds are adopted on a basis consistent with the modified cash basis of accounting.

NOTE 2. GAAP/Budgetary Accounting Basis Differences:

The Municipality's budgetary process accounts for certain transactions on a basis other than GAAP. The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenue and expenditures are recognized on a modified cash basis. Utilizing the modified cash basis, revenues are recorded when received in cash and expenditures are recorded when paid. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting on the governmental fund statements and on the full accrual basis on the government-wide statements.

SUPPLEMENTARY INFORMATIONSCHEDULE OF THE MUNICIPALITY'S PROPORTIONATE  
SHARE OF THE NET PENSION LIABILITY (ASSET)

## South Dakota Retirement System

## Last Seven Years

	2021	2020	2019	2018	2017	2016	2015
Municipality's proportion of the net pension liability/asset	0.0119920%	0.0098156%	0.0095325%	0.0098473%	0.0089527%	0.0078032%	0.0019581%
Municipality's proportionate share of net pension liability (asset)	\$ (91,838)	\$ (426)	\$ (1,010)	\$ (230)	\$ (812)	\$ 26,358	\$ (8,305)
Municipality's covered-employee payroll	\$ 272,133	\$ 216,048	\$ 202,755	\$ 203,020	\$ 180,671	\$ 149,462	\$ 35,750
Municipality's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	33.75%	0.20%	0.50%	0.11%	0.45%	17.64%	23.23%
Plan fiduciary net position as a percentage of the total pension liability (asset)	105.52%	100.04%	100.09%	100.02%	100.10%	96.89%	104.10%

The amounts presented for each year were determined as of the measurement date of the collective net pension liability (asset) which is 06/30. Until a full 10-year trend is compiled, the Municipality will present information for those years for which information is available.

SUPPLEMENTARY INFORMATION

## SCHEDULE OF THE MUNICIPALITY CONTRIBUTIONS

## South Dakota Retirement System

## Last Seven Years

	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 17,185	\$ 15,093	\$ 12,418	\$ 12,110	\$ 11,770	\$ 9,306	\$ 6,781
Contributions in relation to the contractually required contribution	\$ 17,185	\$ 15,093	\$ 12,418	\$ 12,110	\$ 11,770	\$ 9,306	\$ 6,781
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Municipality's covered-employee payroll	\$ 286,411	\$ 251,555	\$ 207,666	\$ 201,841	\$ 196,306	\$ 155,097	\$ 113,024
Contributions as a percentage of covered-employee payroll	6.00%	6.00%	5.98%	6.00%	6.00%	6.00%	6.00%

**Notes to Required Supplementary Information  
for the Year Ended December 31, 2021**

Schedule of the Proportionate Share of the Net Pension Liability (Asset) and  
Schedule of Pension Contributions.

**Changes from Prior Valuation**

The June 30, 2021 Actuarial Valuation reflects no changes in actuarial methods from the June 30, 2020 Actuarial Valuation. One change in actuarial assumptions and two plan provision changes are reflected and described below.

The details of the changes since the last valuation are as follows:

**Benefit Provision Changes**

Legislation enacted in 2021 reduced the minimum SDRS COLA from 0.5% to 0%. This change will impact the SDRS COLA only when inflation is very low or when a restricted maximum COLA of 0.5% is not affordable. The change had no impact on the current assets or liabilities of SDRS.

**Actuarial Assumption Changes**

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0.5% and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%. That condition existed as of June 30, 2020 and July 2021 SDRS COLA was limited to a restricted maximum of 1.41%. As of June 30, 2021, the FVFR assuming the COLA is equal to the baseline COLA assumption is greater than 100%. The July 2022 SDRS COLA will equal inflation, between 0% and 3.5%. For the June 30, 2020 Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA of 1.41%. For this June 30, 2021 Actuarial Valuation, future COLAs are assumed to equal the baseline COLA assumption of 2.25%.

The change in the COLA assumption increased the Actuarial Accrued Liability by \$1,135 million, or 8.9% of the Actuarial Accrued Liability based on the 1.41% restricted maximum COLA.

Actuarial assumptions are reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2022 Actuarial Valuation and any recommended changes anticipated to be first implemented in the June 30, 2022 Actuarial Valuation.

**Actuarial Method Changes**

No changes in actuarial methods were made since the prior valuation.

SUPPLEMENTARY INFORMATION

LONG-TERM LIABILITIES

A summary of changes in long-term liabilities follows:

	Beginning Balance 01/01/20	Additions	Deletions	Ending Balance 12/31/21	Due Within One Year
<b>Primary Government:</b>					
<b>Business-Type Activities:</b>					
Bonds Payable:					
Sewer Project Revenue Bonds, Series 2008	334,014.29		13,595.12	320,419.17	7,173.13
Water Revenue Bonds, Series 2008	179,591.13		7,319.14	172,271.99	3,861.86
Rural Electric Economic Development	35,681.82		3,276.49	32,405.33	1,713.37
Areawide Business Council, Inc.	35,651.22		3,411.12	32,240.10	32,240.10
SRF - Drinking Water	455,314.45		20,600.47	434,713.98	10,771.34
SRF - Clean Water	962,080.03		41,889.00	920,191.03	21,983.63
Emery Fire Department Note Payable	50,000.00		20,000.00	30,000.00	10,000.00
<b>Total Business-Type Activities</b>	<u>2,052,332.94</u>	<u>0.00</u>	<u>110,091.34</u>	<u>1,942,241.60</u>	<u>87,743.43</u>
<b>TOTAL PRIMARY GOVERNMENT</b>	<u>2,052,332.94</u>	<u>0.00</u>	<u>110,091.34</u>	<u>1,942,241.60</u>	<u>87,743.43</u>

Debt payable at December 31, 2021 is comprised of the following:

Revenue Bonds:

Sewer Project Revenue Bonds - Series 2008 Interest Rate at 3.625%; Maturity November 21, 2048; Payable from Sewer Fund	\$ 320,419.17
Water Revenue Bonds - Series 2008 Interest Rate at 3.625%; Maturity November 21, 2048; Payable from Sewer Fund	\$ 172,271.99
Rural Electric Economic Development Note Interest Rate at 3% Maturity February 25, 2037 Payable from Daycare Fund	\$ 32,405.33
Areawide Business Council, Inc. Note Interest Rate at 2.5% Maturity April 20, 2022 Payable from Daycare Fund	\$ 32,240.10
State Revolving Fund Loan – Drinking Water; Interest Rate at 3.00%; Maturity August 15, 2048; Payable from Water Fund	\$ 434,713.98
State Revolving Fund Loan – Clean Water; Interest Rate at 3.25%; Maturity August 15, 2048; Payable from Sewer Fund	\$ 920,191.03
Notes Payable Emery Fire Department; Interest Rate at 0.00%; Maturity November 15, 2024 Payable from Water Fund	\$ 30,000.00



SUPPLEMENTARY INFORMATION

(Continued)

The annual requirements to amortize all debt outstanding as of December 31, 2021, are as follows:

Annual Requirements to Maturity for Long-Term Debt  
December 31, 2021

Year Ending Dec. 31,	Sewer Project Revenue Bond, Series 2008		Water Revenue Bond, Series 2008		Rural Electric Economic Development	
	Principal	Interest	Principal	Interest	Principal	Interest
2022	7,173.13	11,498.87	3,861.86	6,182.14	1,713.37	948.71
2023	7,437.52	11,234.48	4,004.20	6,039.80	1,765.47	896.61
2024	7,711.65	10,960.35	4,151.79	5,892.21	1,819.15	842.93
2025	7,995.90	10,676.10	4,304.82	5,739.18	1,874.50	787.58
2026	8,290.60	10,381.40	4,463.48	5,580.52	1,931.50	730.58
2027-2031	46,268.31	47,091.69	24,909.87	25,310.13	10,575.36	2,735.04
2032-2036	55,447.35	37,912.65	29,851.66	20,368.34	12,284.52	1,025.88
2037-2041	66,447.40	26,912.60	35,773.86	14,446.14	441.46	2.22
2042-2046	79,629.73	13,730.27	42,870.94	7,349.06		
2047-2051	34,017.58	1,770.42	18,079.51	1,171.49		
Totals	320,419.17	182,168.83	172,271.99	98,079.01	32,405.33	7,969.55

Year Ending Dec. 31,	Areawide Business Council		SRF - Drinking Water		SRF - Clean Water	
	Principal	Interest	Principal	Interest	Principal	Interest
2022	32,240.10	265.04	10,771.34	12,920.98	21,983.63	29,640.09
2023			11,098.12	12,594.20	22,706.84	28,916.88
2024			11,434.84	12,257.48	23,453.87	28,169.85
2025			11,781.75	11,910.57	24,225.46	27,398.26
2026			12,139.20	11,553.12	25,022.42	26,601.30
2027-2031			66,449.01	52,012.59	138,015.25	120,103.35
2032-2036			77,159.55	41,302.05	162,261.23	95,857.37
2037-2041			89,596.47	28,865.13	190,766.66	67,351.94
2042-2046			104,037.95	14,423.65	224,279.83	33,838.77
2047-2051			40,245.75	1,215.81	87,475.84	2,865.67
Totals	32,240.10	265.04	434,713.98	199,055.58	920,191.03	460,743.48

Year Ending Dec. 31,	Emery Fire Dept Note Payable		Totals	
	Principal	Interest	Principal	Interest
2022	10,000.00	0.00	87,743.43	61,455.83
2023	10,000.00	0.00	57,012.15	59,681.97
2024	10,000.00	0.00	58,571.30	58,122.82
2025			50,182.43	56,511.69
2026			51,847.20	54,846.92
2027-2031			286,217.80	247,252.80
2032-2036			337,004.31	196,466.29
2037-2041			383,025.85	137,578.03
2042-2046			450,818.45	69,341.75
2047-2051			179,818.68	7,023.39
Totals	30,000.00	0.00	1,942,241.60	948,281.49