

# Staff Report

To: Francis Planning Commission

From: Katie Henneuse

Report Date: December 16<sup>th</sup>, 2020 Meeting Date: December 17<sup>th</sup>, 2020 Title: Hart Crossing Subdivision

Type of Item: Final Master Plan and Preliminary and Final Phase 1 & 2 Approval

# **Executive Summary:**

Hart Crossing located at the corner of Hallam and Lambert Lane, was annexed into Francis City on August 8<sup>th</sup>, 2019. Parcels CD-2039, CD-2039-A, CD-2039-B, and CD-2038 were annexed as a conservation subdivision in the AG-1 zone. The concept plan proposes 53 single family and 16 townhome lots for a total of 69 units. The subdivision contains 60.9 acres, including 0.9 acres of existing roads (Lambert and Hallam). The project acreage is 60 acres and contains a minimum of 30 acres of open space, a portion of which will be deed restricted to AG/workable farms. The developer is proposing four phases. The concept plan was accepted within the annexation agreement.

The Planning Commission forwarded the Preliminary Master Plan to City Council on a positive recommendation, with the following changes:

- A thicker tree line with rotating 2"-4" trees as a buffer between Wild Willow/Uinta Willows and Hart Crossing as part of the landscaping agreement.
- No accessory dwellings in the development.
- Exterior structures complement main dwelling (same material and colors).
- Show a plan with cottage sized lots replacing the townhome lots.

#### City Code:

17.30: Preliminary Plan

**17.60:** Conservation Subdivision

17.25.310: Sidewalks, curbs, trails, paths

# **General Plan:**

Community Vision: Pg. 11-12

Trails: Pg. 46-50

#### **Analysis:**

# Masterplan - Open Space Calculations

The plat shows two farm parcels. Farm parcel 1 is 20 acres and farm parcel 2 is 7.46 acres. One acre of each farm parcel is designated as a residential building envelope. The residential lots are not counted in the open space calculation. The farm parcels contain 25.46 acres of open space.

City Code 17.60.040 requires that "At least 20 percent of the minimum required conservation land remains available for the common use and enjoyment of the residents and/or the public." Six acres of open space need to remain available for public use. The tables below list the public open space and total open space.

Public Open Space	
Park	2.79
Dog Park	0.57
South Trail Easement	0.53
Townhome Parcel	2.11
Total	6.00
Total Open Space	
Farm Parcels*	25.46
Park	2.79
Townhome Parcel	2.11
Total	30.36
Percent Open Space	50.6%

The Master Plan meets the 50% open space requirement for an AG-1 conservation subdivision and includes the minimum 6 acres of open space for public use.

# Farm Lots - Phase 1/Plat A

One acre of each farm parcel should be designated for residential use. Note 8 on Plat A states "Farm Lot 1 and Farm Lot 2 are each allowed a building envelope of 43,560 square feet (1.000 ac). The location to be determined by the lot owner and shown on a site plan when a building permit application is submitted to the city. "

A building permit for Farm Lot 1 has been submitted to the City and the site plan does not show a building envelope. This building envelope should be shown on Plat A since it has already been constructed.

# Conservation and Maintenance Plans

Francis City Code requires the following for a conservation subdivision per Chapter 17.60:

17.60.045 Permanent protection of conservation lands.

"1. Conservation Easement. All conservation land shall be permanently restricted from future development by a conservation easement or other method of protection and preservation acceptable to Francis City. Under no circumstances shall any development be permitted in the conservation land, except for those permitted uses listed herein and approved with the conservation subdivision. All methods of protection and preservation of conservation land shall be approved by Francis City and recorded prior to or concurrent with the recording of the final plat for the conservation subdivision."

17.60.050 Ownership of conservation lands.

"In the case of the HOA holding the conservation easement, the following regulations shall be met:

- a. A description of the organization of the proposed association, including its by-laws, and all documents governing ownership, maintenance, and use restrictions for the conservation land, including restrictive covenants for the subdivision, shall be submitted by the developer with the final plat application.
- b. The proposed association shall be established and operating (with financial subsidization, if necessary) prior to or concurrent with the recording of the final plat for the subdivision."

# 17.60.055 Maintenance of conservation lands.

- "2. Maintenance Plan. The developer shall submit a maintenance plan providing for and addressing the means for permanent maintenance of the conservation land within the proposed conservation subdivision with the preliminary plat application for the subdivision. The maintenance plan shall provide the following:
  - a. The plan shall define ownership.
  - b. The plan shall establish necessary regular and periodic operation and maintenance responsibilities for the various kinds of open space (i.e., lawns, playing fields, meadows, pasture, wetlands, stream corridors, hillsides, cropland, control of noxious weeds, etc.).
  - c. The plan shall estimate staffing needs, insurance requirements, and associated costs, and define the means for funding the maintenance of the conservation land and operation of any common facilities on an ongoing basis. Such funding plan shall include the means for funding long-term improvements as well as regular yearly operating and maintenance costs."

None of the documents required per Francis City Code Chapter 17.60 have been submitted.

#### Staff Recommendation:

Table this item until the following conditions are met by the developer:

- Show a building envelope for Farm Lot 1 on Plat A and correct Note 8 to remove Farm Lot 1.
- Submit the documents required per Francis City Code Chapter 17.60.

# Community Review:

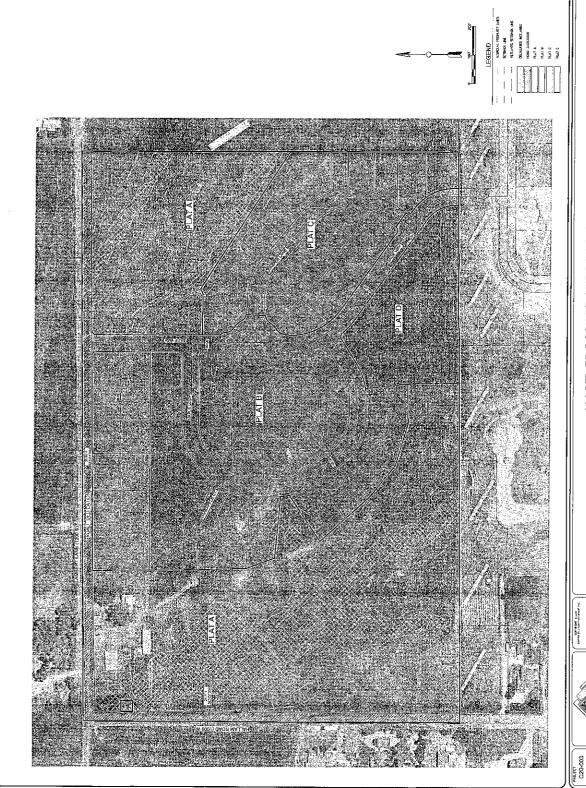
Francis City invites you to attend a public hearing for this final subdivision approval by following the link below or by calling 1-346-248-7799.

https://us02web.zoom.us/j/89881755702?pwd=b284OXVPSEk2ZXgzYXd6bXV1QmMyQT09

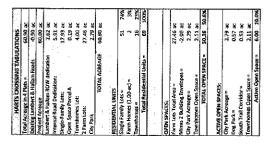
Meeting ID: 898 8175 5702 Password: 323815

You can also comment by email to comments@francisutah.org

Published in the Park Record December 2<sup>nd</sup>, 2020.



1. SETTIONS, OF CHANGES REVENUE AND CHANGES IN CHANGES



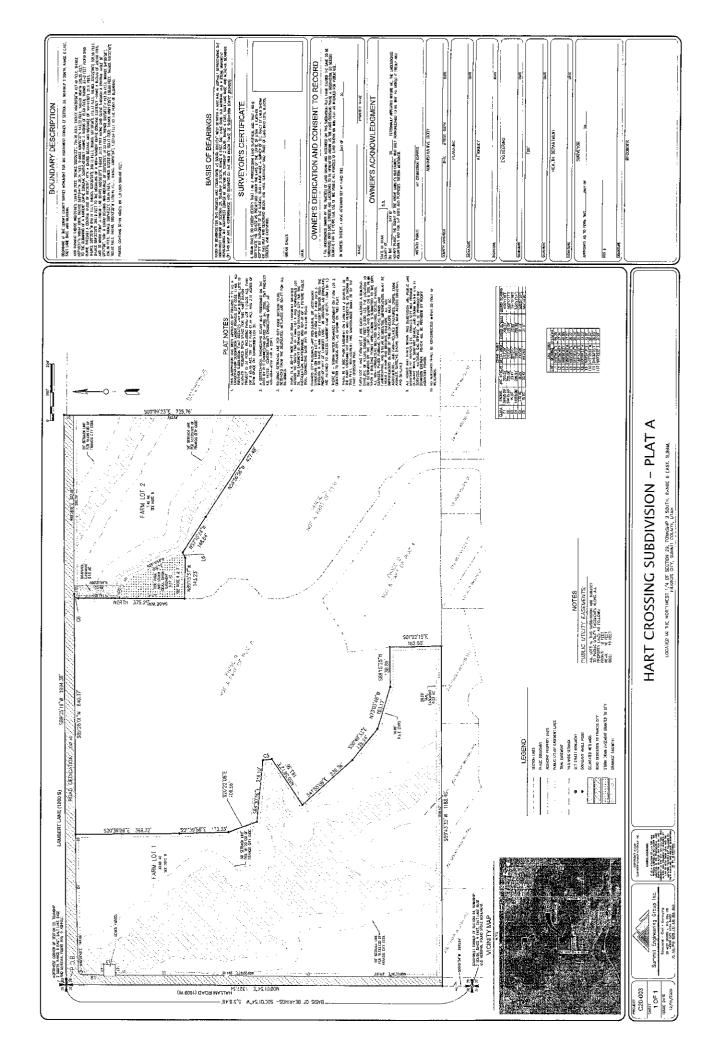
# HART CROSSING SUBDIVISION- MASTER PLAN

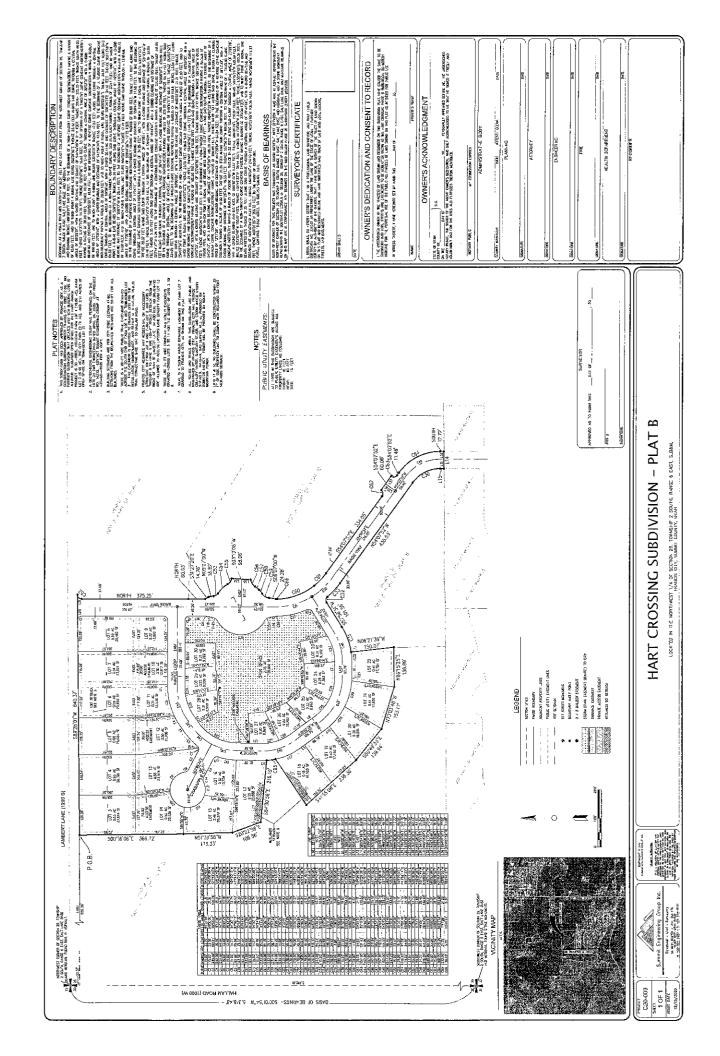
LOCATED IN THE KORTHWEST 1/4 OF SECTION 29, TOWNSHIP 2 SOUTH, RANGE & EAST, SLABER,

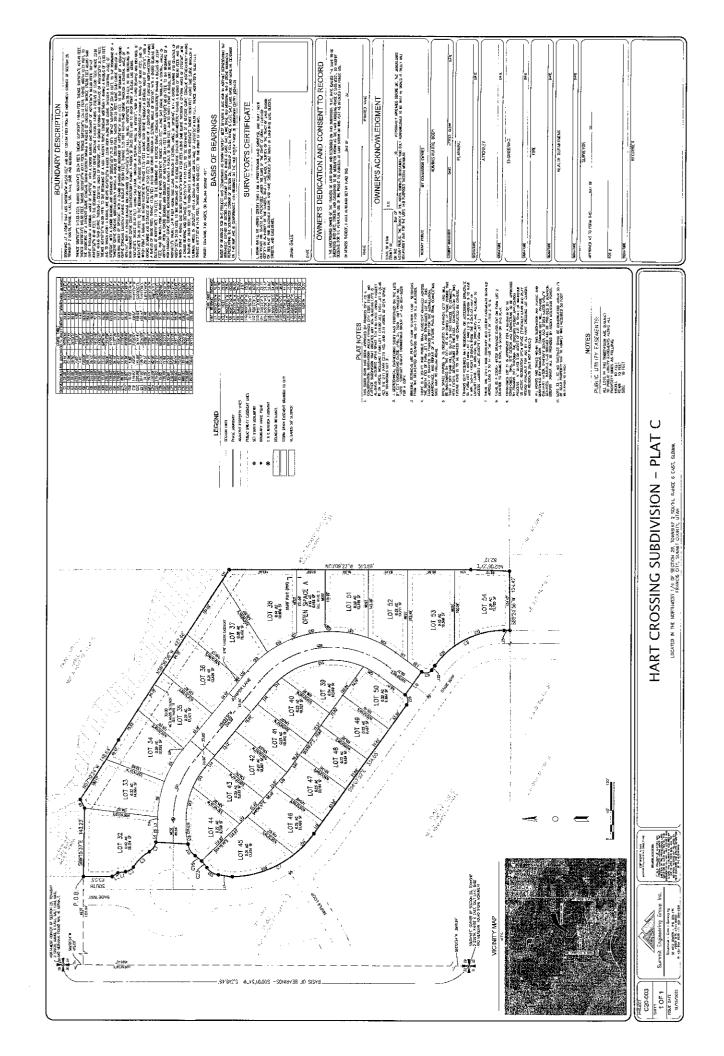


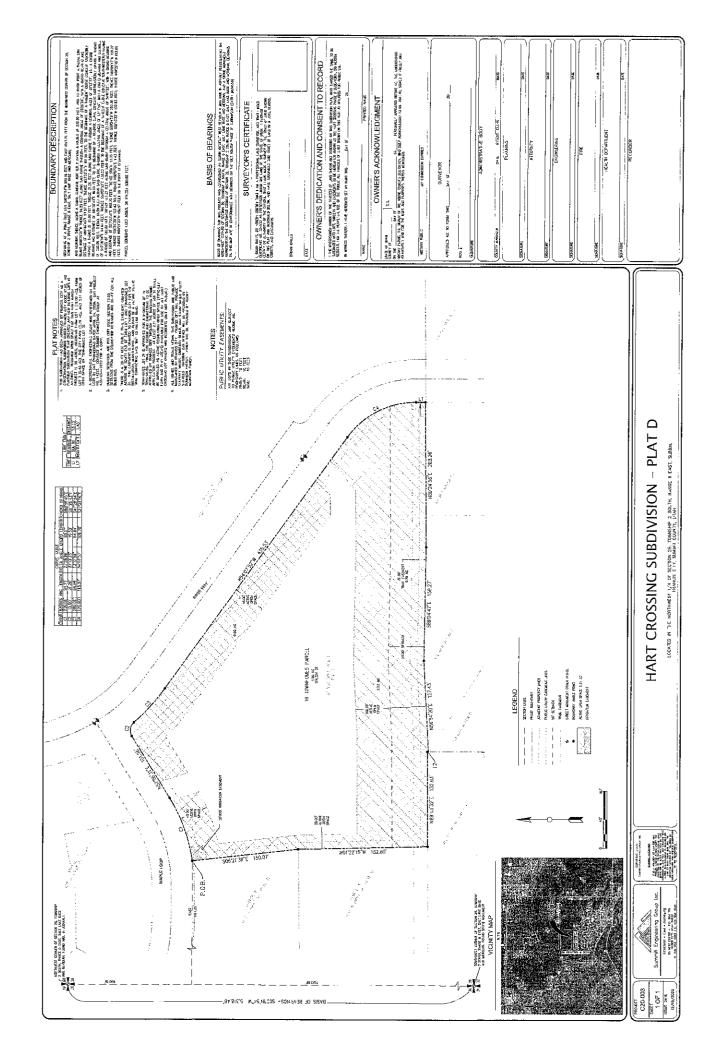
1 OF 1













# Staff Report

To: Francis Planning Commission

From: Katie Henneuse

**Report Date:** December 10<sup>th</sup>, 2020 **Meeting Date:** December 17<sup>th</sup>, 2020 **Title:** The Views at Francis Park

Type of Item: Code Text Amendment Zone Change

# **Executive Summary:**

The developers are moving forward with an application to rezone 8.95 acres within the boundaries of Francis City from a mix of approximately 4 acres Residential Half (R-H) and 5 acres Agricultural (AG-1) to 3.8 acres Residential Multifamily (R-M) and 5.15 acres R-H Conservation Subdivision. The applicant discussed a concept plan with the Francis City Planning Commission on October 15<sup>th</sup>, 2020. They have modified their concept plan and have reduced the initial number of dwellings from 100 apartment units to 59 units consisting of a mix of 48 apartments (38 market rate and 10 moderate income) and 11 single family lots.

# Francis City General Plan:

The General Plan highlights several factors that should be reviewed:

- Community Vision Pg. 11-12.
- Land Use Guidelines Pg. 14-16.
- Goals of the Agricultural and Residential Land Use of Francis Pg. 17-18.

The General Plan sets these guidelines and goals for land use for agricultural and residential areas of Francis:

"A variety of housing types should be provided where appropriate, and innovative development patterns and building methods will result in more affordable housing and should be encouraged."

"Density increases should be considered only upon demonstration of adequate infrastructure, resource availability and benefit."

"Provide for residential areas in Francis that support and complement the unique historical and rural quality and character of the City and meet the existing needs of the community. Encourage creative approaches to housing developments that maintain and protect natural resources and environmental features. Priority should be extended to existing agricultural uses, including animal ownership, versus new residential development."

"To promote and encourage high quality, well planned residential development and subdivision designs that provide for new or preserve open spaces in the City. Allow the development of cluster subdivisions or other conservation subdivisions which provide for open space."

The General Plan sets these goals for the community vision element:

"Provide an organized, well-maintained, peaceful community. Channel future growth and development into areas that can be efficiently and effectively served by public infrastructure and facilities. Encourage managed growth and well-planned developments within the City. Development should be permitted only to the degree that the City has capacity to provide the necessary public services. Determine appropriate locations for future parks, trails, access points and other recreational facilities and preserve them."

# Analysis - Zoning Changes

Ordinance 2020-08 was passed on August 13<sup>th</sup>, 2020 to adopt the Multifamily Residential Zone. This code states, "The explicit purpose of the Multifamily Zone is to obtain affordable housing within the community."

The developers are proposing 10 moderate income units out of 48 units (20.8 %). The moderate income units will include a mix of 1, 2, and 3 bedroom units. This significant portion of moderate income units will help the City obtain more affordable housing and meet the goals of the Multifamily Zone.

The table below lists recent market data in Francis, Kamas, Oakley, Heber, and Midway for single family home sales. The median home price in Francis is similar to other cities in the Kamas Valley and is lower than Heber and Midway. There were no condo or townhome sales in Francis in 2020 as of the end of September.

City	Low	High	Median	Average	Count
Francis	294,000	1,303,000	529,450	558,371	24
Kamas	270,000	1,325,000	549,500	699,865	29
Oakley	140,000	2,295,000	515,000	739,949	20
Midway	268,000	1,600,000	744,025	766,481	71
Heber	245,000	9,500,000	625,000	1,137,737	168

<sup>\*</sup>Market data for Oakley, Heber, and Midway represent sales in the last 180 days. Data from Francis and Kamas represent sales in the last 300 days to increase the sample size. Kamas data from Tuhaye, Deer Valley, and Hideout was excluded.

The table below lists the larger developments that have been approved in Francis City, but have not been built yet. When these developments are built, the number of homes in Francis City will be almost double the current number of homes. Thirty-nine townhomes as well as twenty-nine residential cottage lots have already been approved in Francis City and may provide a level of affordable housing. No moderate-income units have been approved in Francis City.

Development	Single Family R-H and AG-1	Single Family R-C	Townhome
Tifton Hills	76		
Circle T Ranch	95		
Frontier Cottages		21	
Stewart Ranches	123		23
Hart Crossing	53		16
Francis Cove		8	
Frontier Acres	11		
Total	358	29	39

# Analysis - Compliance with Code

18.58: Multifamily Zone

18.76: Conservation Subdivision 18.100.100: Off-Street Parking

# Multifamily Zone

The concept plan includes 48 apartment units on 3.8 acres. Per code, up to 60 units are allowable (38 market rate and 22 moderate income). City Code allows up to ten individual units per acre. Sixteen units per acre are allowed when incorporating moderate income into the six-bonus density allowance. This development meets density allowance with 38 market rate units on 3.8 acres. The additional ten units are designated moderate income.

In their preliminary discussion with the Commission, the developers asked for a height exception. In their current proposal, the height will fall within the 32 feet maximum allowable height.

The developers also asked for a parking exception in their preliminary discussion with the Commission. City Code requires 3 parking spaces per dwelling unit for Multifamily dwellings. Per code, 144 parking spaces are required for apartment units. The current concept plan exceeds this and proposes 150 parking spaces.

The concept plan complies with Multifamily Zone requirements.

# R-H Conservation Subdivision

The concept plan includes 11 single family homes on 5.15 acres. Per Code, 10 lots are allowed on this parcel plus one incentive density lot. For R-H conservation, the incentive multiplier is 10%.

City Code requires 30% open space for an R-H conservation subdivision. Therefore, 1.55 acres of open space are required for this parcel. The concept plan proposes 1.9 acres of open space, which includes 0.33 acres for the Park 'n Ride. A Park 'n Ride is not currently a permitted use for open space, nor is it allowable in the R-H zone. However, since the developers are providing it as a benefit to the City, options should be considered to allow it as part of this development.

The concept plan complies with R-H Conservation Subdivision requirements, excepting the Park 'n Ride.

# Analysis – Positive and Negative Factors

Staff has identified the following positive factors of this proposal:

- This development proposes 10 moderate income and 38 market rate apartments that will help create affordable housing options in Francis for teachers, police officers, and young adults beginning careers.
- The location of the proposed development is near the City Center and Francis Park. It is near the approved Francis Cove and Circle T developments. It will likely be in accord with the other residential projects that are planned in the vicinity.
- The layout proposed will place higher density zones closer to the highway and lower density zones at the back of the development, which is preferable to staff.

- The added density of this development would add to the commercial viability of the City.
- The proposed Park 'n Ride site in the concept plan will accommodate planned public transportation. This site is an ideal location since it is near the City Center, park, and planned developments.
- The conservation subdivision will meet the goal of the City to preserve open space.
- The concept plan includes a trail system with future connection points.
- This proposal balances the goals of the City to provide affordable housing while also preserving open space.

Staff has identified the following negative factors of this proposal:

- It is predicted that the City and surrounding area will experience rapid growth in the next five years as the approved developments are built out. The current zoning of this property allows for approximately 12 single family homes. This proposal adds 47 units to the allowed density and will increase the rate of growth in the City.
- Potentially affordable housing options, such as townhomes and cottage homes have already been approved by the City.
- The General Plan states the goal of preserving the rural feel of Francis and agricultural areas. This goal conflicts with this re-zoning application. The zoning application is proposing to re-zone agricultural land to a higher density which will not facilitate the ownership of animals and family food production.

#### Staff Recommendation:

Forward to City Council on a positive recommendation, with the following conditions for approval:

- City engineer will demonstrate adequate infrastructure and resource availability for this added density in consideration of the other projects that have been approved within the City.
- Identify the best options to allow the Park 'n Ride to be included in this development.

Staff also recommends that the Planning Commission and City Council consider updating the General Plan to clarify current goals for residential zones and affordable housing.

#### Community Review:

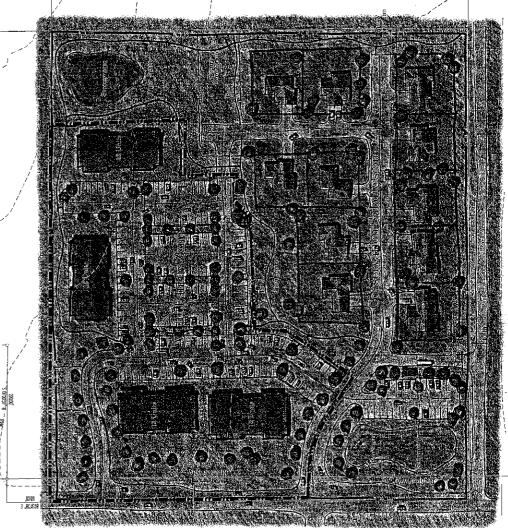
Francis City invites you to attend a public hearing for this proposed zone change by following the link below or by calling 1-346-248-7799.

https://us02web.zoom.us/j/89881755702?pwd=b284OXVPSEk2ZXgzYXd6bXV1QmMyQT09

Meeting ID: 898 8175 5702 Password: 323815

You can also comment by email to comments@francisutah.org

Published in the Park Record December 2<sup>nd</sup>, 2020.



Proposed Access to Align with Francis Cove Court



RM/RH Rezoning Multi Family/Conservation Subdivision The Views at Francis Park Site Concept Plan

Francis, Utah

# Site Tabulations

2	FT-90-A 8.95 Acres		3.80 Acres 38 Units	10 Units (20.8%)		144 Spaces	150 Spaces
CITOTOTOTO T COTO	Project Tax ID Project Acreage	Residential Units	Multi Family Zone Parcel Apartment-Market Rate	ApartmentModerate Income	Parking Tabulations	Required per Code 3 spaces/Apartment	Proposed Parking Includes 8 ADA Spaces

	1 5.15 Acres 10 Units 1 Unit 11 Units
Includes 8 ADA Spaces	Conservation Subdivision Parcel 5.15 Acres Single Family Lots RH 10 Units Incentive Density 1 Unit Total Single Family 11 Units

1.54 Acres 1.90 Acres Required Open Space (30%) Proposed Open Space (36.8%)

Legal Description

Tax ID: FT-90-A



Post Office Box 663175
Park City, Utah 64066
1750 Sun Peak Drive
435,901,5716
pereg@fordsoutionspc.biz

November 30, 2020

130 SINGLE FAMILY HOMES WOLF CREEK RANCH 4.4 MILES APPROVED SUBDIVISION CIRCLE T RANCHES KAMAS 2.2 MILES HIGH STAR RANCH 3.5 MILES SALT LAKE CITY 45 MILES PARK CITY 17.4 MILES FRANCIS CITY CENTER PHEBER 14-1 Miles g. F. MIDWAY 15.1 MILES g. F. F. MIDWAY 15.1 MILES g. F. F. MILES g. F. MILES g. F. F. VICTORY RANCH2 MILES FRANCIS CITY 8.95 ACRES ALL WITHIN SITE PLAN