

West Bountiful Parks, Open Space, Recreation, Arts and Trails Master Plan



March 12, 2018

Table of Contents

Acknowledgements	iii	C. Filling Existing Gaps and Providing Equitable Park Distribution in the Future	17
Executive Summary		D. Providing Adequate Park Facilities and Amenities	17
1 Introduction	1	E. Establishing Minimum Park Standards to Meet Future Needs	17
Organization of the Plan	1	Meeting Future Open Space Needs.....	19
West Bountiful Community Profile	1	Meeting Future Recreation and Arts Needs.....	19
Physical and Social Structure of West Bountiful	2	Meeting Future Trails Needs	20
Demographic Characteristics	2	4 Parks, Open Space, Recreation, Arts and Trails Concept Plan	21
Data, Technical Input and Public Involvement in the Planning Process	3	5 Acquisition, Construction and Improvements Costs	26
A. West Bountiful City General Plan 2007 Update	3	Park & Open Space Development Priorities	26
B. City of West Bountiful Parks, Recreation, Open Space and Trails		A. Meeting Existing Park Needs	26
Impact Fee Facilities and Impact Fee Analysis (2013)	3	B. Meeting 2027 Park Needs	26
C. Online Survey	3	C. Meeting Park Needs at Buildout	26
D. Project Website/Social Media	5	D. Adopting Minimum Park Standards	26
E. Public Scoping Meeting - Summary of Input	5	E. Expanding the Open Space System	27
F. Steering Committee	6	Recreation & Community Arts Development Priorities	27
G. Draft Plan Open House	7	Trail Development Priorities	27
H. Public Hearing and Plan Adoption	7	Implementation Costs and Funding Priorities	27
2 Existing Conditions and Analysis	8	Costs for Parks	27
Existing Conditions	8	Costs for Recreation and Community Arts Facilities	29
Parks	8	Costs for Trails	29
Open Space	11	Total Probable Costs	29
Recreation Facilities and Programs	11	Operations & Maintenance	29
Arts Facilities and Programs	13	Primary Funding Sources	30
Trails	13	Secondary Funding Sources	30
Analysis	13	6 Goals & Policies	32
Parks	13	Parks and Open Space	32
Open Space	14	Recreation and Community Arts Facilities	33
Recreation and Arts	14	Trails and Bike Lanes	33
Trails	16	Other Goals & Policies	39
3 Future Needs Analysis	17		
Meeting Future Park Needs	17		
A. Maintaining a Preferred Level of Service in the Short-Term	17		
B. Maintaining a Preferred Level of Service in the Long-Term	17		

Maps

Map 1: Local and Regional Parks.....	10
Map 2: Existing Parks, Open Space, Recreation and Trails.....	12
Map 3: Park Distribution/Service Analysis Existing Parks.....	15
Map 4: Park Distribution/Service Analysis Existing and Proposed Parks.....	18
Map 5: Proposed Parks, Open Space and Trails Concept.....	22

Detailed Park Concepts

Birnam Woods Park Concept Plan	23
Charnell Park Concept Plan	24
West Bountiful City Park Concept Plan	24
Holly Fields Concept Plan	25

Appendix A: Online Survey	35
Appendix B: Notes - Public Scoping Meeting	46
Appendix C: Notes - Steering Committee Meetings	48
Appendix D: Public Open House Meeting Results	54



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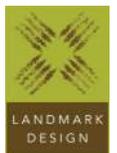
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1 Introduction

The **West Bountiful Parks, Open Space, Recreation, Arts and Trails Master Plan (2017)** is comprehensive, addressing existing conditions and future needs, service gaps, priorities and level of service of parks, open spaces, recreation, arts and trails. The plan was prepared with an understanding of the parks and open space element of the **West Bountiful City General Plan 2007** and was prepared with an understanding of the **City of West Bountiful Parks, Recreation, Open Space and Trails Impact Fee Facilities and Impact Fee Analysis (2013)**. The master plan builds upon many of the findings contained in the 2007 plan, adding new visions and addressing future needs in a more detailed manner.

The West Bountiful Parks, Open Space, Recreation, Arts and Trails Master Plan (2017) begins by analyzing existing conditions. It includes goals, proposed policies and implementation measures and concludes with a comprehensive concept and a summary of potential implementation options. It addresses cost and funding requirements, provides conceptual diagrams of specific improvement projects, and suggests policy changes to meet future needs through 2027 and at buildout (2060).

Organization of the Plan

The West Bountiful Parks, Open Space, Recreation, Arts and Trails Master Plan (2017) is organized into six chapters, as follow:



Chapter 1 - Introduction provides background and baseline data, demographic projections and a summary of the planning process.

Chapter 2 - Existing Conditions and Analysis documents and analyzes existing and future parks, open space, recreation facilities and programs, arts facilities and programs and trails in the city. Key assessments include the documentation of the existing levels of service (LOS) and a distribution analysis of parks to identify where gaps exist.

Chapter 3 - Future Needs Analysis analyzes future needs and priorities, and includes recommendations for meeting future needs through the ten-year planning horizon (2017 to 2027) and beyond. The chapter concludes with the identification of future improvements for public parks, open space, recreation facilities/programs, arts facilities/programs and trails for the next ten years and beyond.

Chapter 4 – Proposed Parks, Open Space, Recreation, Arts and Trails Concept Plan provides a snapshot of what the future parks, open space, recreation, arts, and trail system will look like once fully implemented. The chapter illustrates general improvements, as well as specific improvement/construction projects.

Chapter 5 - Acquisition, Construction and Improvement Costs presents probable costs for acquiring and constructing new parks, recreation/arts facilities and trail improvements through 2027 and beyond.

Chapter 6 - Goals and Policies provides proposed policy direction for the realization of the future West Bountiful parks, open space, recreation, arts and trails system.

West Bountiful Community Profile

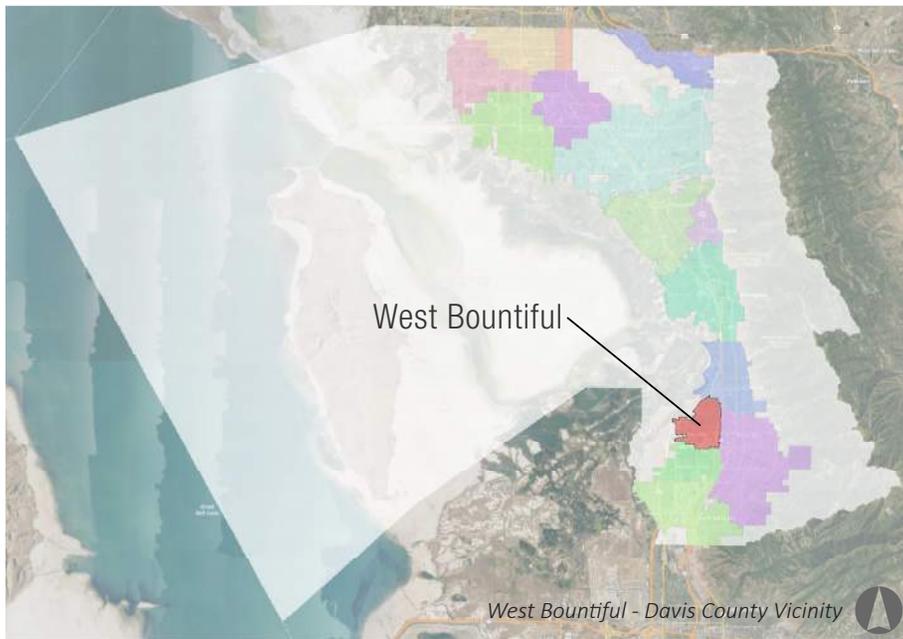
In order to develop a Master Plan that is responsive to future needs and desires, it is important to understand the physical, social and demographic characteristics of the city.



Physical & Social Structure of West Bountiful

As illustrated in the accompanying figure, West Bountiful is located in the southwest portion of Davis County. It is a small community, with the bulk of its 3.26 square miles located between the Legacy Highway to the west and Interstate 15 to the east. The area is flat and is somewhat isolated from the rest of Davis County, which has allowed the area to retain a more rural character.

The community enjoys the natural and residential character of the city and is satisfied having its commercial base located away from the city's neighborhoods on the east side of I-15. According to the general plan and as confirmed through public input received as part of this plan, West Bountiful residents are proud of the city's historic, natural and developed environment, and enjoy being located in close proximity to agricultural land, parks, trails and view corridors. The marshes, swamps, and wetlands that are found here are important wildlife areas that also provide a natural structure to the community. The desire to protect open spaces and provide adequate parks,



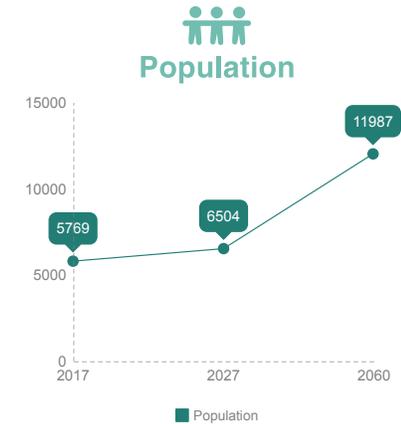
recreation amenities and trails are key for maintaining the high quality of life of the city as it continues grow and evolve.

Demographic Profile & Projections

Accurate population and household data and projections are required to determine existing and future park, recreation and trail needs. Projections are based on data from the U.S. Census Bureau and the Wasatch Front Regional Council (WFRC).

Population

Existing population in July 2017 was estimated at 5,769, which serves as the baseline for this plan. The population is projected to increase by 735 people by 2027 (the ten-year planning horizon) to 6,504. Longer-term projections are less certain, although it is projected that population will grow by an additional 5,483 (11,987 total) through the projected buildout period of 2060 (See Table 1).



Household and Age Characteristics

West Bountiful is a bedroom community with a small core of historic homes located near the center of the community, moderate-size homes in the east and larger homes to the west. The community includes a small number of manufactured homes, and is known for its large families, high median incomes and home values.

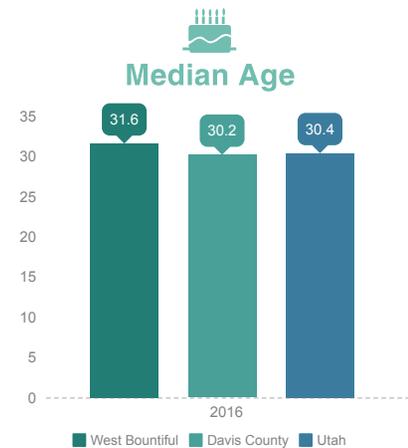


Table 1: Existing Population and Future Population Projections

Existing Population (2017)	5,769	AAGR -
Ten-Year Planning Horizon (2017-2027) Projected Increase	735	0.70%
Total Existing & Projected	6,504	
2027 through 2060 (Buildout) Projected Increase	5,483	1.66%
Total Existing & Projected	11,987	

Sources: U.S. 2010 Census, Gazeteer Summary Data
MAG 2012 Baseline Projections

In 2016 there were approximately 1,584 dwelling units in the city. The average household size was 3.32, which is slightly higher than state average of 3.10 and county average of 3.24 and well above national rates. Nearly nine out of every ten homes were owner-occupied.

The 2016 median age was 31.6, which is higher than state and county averages (30.4 and 30.2), reflecting a slightly more mature community. Taken together, household and age conditions reflect a relatively mature and stable community with traditional, single-family roots. Growth will be metered in the upcoming years, although there will be significant growth in the western portions of the community that are currently undeveloped. Future growth and large family sizes are likely to place greater demands on the city’s park and recreation resources during the ten-year planning horizon, although at decreasing rates as the city matures.

Other Demographic Characteristics

West Bountiful is predominantly white. In 2015, there were 33.4 times more white residents than any other race or ethnicity. Median income in West Bountiful is \$82,373, which is among the highest in Davis County where the median income is \$71,112, and well above the state average of \$61, 727. Nearly 42 percent of households included children 19 years of age

or younger, which is significantly lower than county and state averages and another reflection of a more mature community. Less than twelve percent of households are composed of a single individual, which is an important consideration when addressing future needs for park and recreation facilities. As the city continues to mature it will include an increasing older population and a decreasing demand to focus on the needs of children. Meeting the needs of both cohorts is essential for meeting future park and recreation demands, particularly within the next ten years.

Data, Technical Input and Public Involvement in the Planning Process

A West Bountiful City General Plan

The 2007 General Plan provided a clear vision for growth and development, with a focus on maintaining the high quality of life. The preservation of existing parks and open space and the addition of additional parks and trails were key components of the plan. To a large extent the plan vision has been followed as growth and development has occurred.

B City of West Bountiful Parks, Recreation, Open Space and Trails Impact Fee Facilities and Impact Fee Analysis (2013)

West Bountiful commissioned this study to establish defensible impact fee rates for parks and utilities. It was reviewed to ensure that future park, recreation and trail components of the *West Bountiful Parks, Open Space, Recreation, Arts and Trails Master Plan (2017)* are aligned with established rates and definitions.

C Online Survey

Landmark Design hosted an online survey that was developed specifically for this project. The survey was created as a simple and cost-effective tool to gauge the desires and perceived needs of the public. Participation was open to all, with some limitations applied to prevent multiple responses. The primary purpose of the survey was to increase public participation and help clarify the needs and desires of residents.

As detailed in Appendix A, 312 responses were received. Assuming one response was received per household, this is equivalent to a response rate of 17% for all households. When calculated for the adult population (age greater than 19), the response rate drops to 8.4%. Demographic data was generally aligned with census findings regarding key indicators such as family size and the number of school-age children at home. However, participation was significantly skewed to females. The following is a summary of key findings:

- Most respondents believe West Bountiful provides adequate parks (75%) & trails (86%). Fewer agree the city provides enough recreation (62%) and arts (42%) facilities & programs.
- West Bountiful City Park, Prospector Trail, Legacy Parkway Trail, and South Davis Recreation Center are the most used public facilities.
- The number one reason for using the most frequently used facility was that it was close to home.
- Nearly 50% indicate the facility they use most often needs improvements, with amenities and maintenance the most frequent improvements requiring attention.

- Parks are the most important facilities, followed closely by trails and open space. Lakeside Golf Course scored higher in the “somewhat important” category than any other amenity, but lower in “extremely important” and “very important” categories.
- Approximately 11% own horses, and 42% of those who own horses use the existing equestrian center and trails.
- 98% indicate it is important to have parks within walking distance of home.
- Specialty parks, natural open space and trails are the most needed facilities.
- Paved, multi-use trails are the most used and most desired trail type.
- The most needed trail improvements are lighting, restrooms, connections, sidewalks and winter plowing.
- Arts and recreation program participation is provided by South Davis Recreation District and local school/community groups.
- If \$100 were to be spent on improvements, the priorities would be a splash pad, open space preservation and dog parks.

The survey was hosted on the project web page.



D Project Webpage/Social Media

www.lds-ut.com/westbountiful

A web page was hosted by Landmark Design to encourage participation and to distribute important information throughout the planning process. Meeting announcements, planning data and information were posted regularly, and an online comment form provided real-time opportunities for residents and others to ask questions and provide feedback. Key reports and information, including summary survey results, were also provided for review. The West Bountiful Facebook page and Twitter account were linked to the web page, providing additional opportunities for public participation and input.

E Public Scoping Meeting - Summary of Input

As detailed in Appendix B, a lightly-attended Public Scoping Meeting was held on September 7, 2017. The following is a summary of key input, by topic. Detailed notes are provided in Appendix B.

Recreation

- Consider adding a fishing and recreational pond. Bountiful pond is mostly a storm water pond, but people do recreate on it.
- Consider adding a splash pad near the old playground in the City Park. Consider partnering with neighboring cities on a splash pad.
- Avoid duplication of facilities in nearby communities.
- Partner with South Davis Recreation and Davis County School District.
- Find out how willing people are to pay extra for special facilities like splash pads.
- The School is in the process of rebuilding and have expressed that recreation is not their highest priority – don't necessarily want sports fields and activities on school grounds.

Parks

- Increase parking at existing facilities – partner with school.
- Provide open space for ball fields. Multi-sport area on 1200 North.
- Birnam Woods Park- better connection to Legacy Parkway Trail.
- Consider implementing a dog park in part of the undeveloped portion of Birnam Woods Park.

- Consider adding pickleball courts along the Prospector Trail along 830 West in the unused land has been suggested to the city.
- Maximize field usage at City Park.

Trails

- Can be challenging to maintain and manage.
- A bike lane will be added on 600 West from Porter Lane north to the city boundary and on 1100 West on the east side of the road in 2018.
- Connect the Onion Parkway Trail east to West Bountiful City Park.
- Consider a canal trail from 1100 West by Holly Refinery to the west, eventually connecting to the Legacy Parkway Trail.
- Need a trail connection on 400 North and a trailhead on 400 North at the Legacy Parkway Trail.

Golf

- Residents appreciate the Golf Course as open space even if they don't golf.
- One of the only facilities in the city that charges a fee for direct use.
- Consider adding restrooms, exercise parks/stations by the school.
- Consider adding a trail connection through the golf course, near 1070 North, to connect Prospector Trail to 1100 West.
- Golfers are on the course from dusk to dawn, making any sort of broader community use like a trail challenging.
- Can the clubhouse be expanded to serve as a joint clubhouse/ community center?

General

- The community is older as a whole.
- The city is not necessarily affordable for growing families (relatively high median household income).
- Very few multi-family areas, but most are okay with that.
- Not enough communication between the city and South Davis Recreation.
- Add city entry/ gateway monuments at key locations.
- New development is proposed in several areas of the city: east of the golf course, north of the Onion Parkway Trail, in the area of the Equestrian Center, and west of Holly Refinery. These areas should all be connected to the existing trail systems.



- The city owns land west of the golf course, and is looking at different ideas for this site, including a sports complex. It would be nice to tie this development in with the undeveloped parkland at Jessi's Meadow Way. Right now, access to the Jessi's Meadow property is via an easement on private property, and the land is tucked into a neighborhood.
- The South Davis Sewer District will be implementing a future water reclamation project near the 1200 North Trailhead, but has expressed interest in cooperating with the city on potential recreational uses on the other land in the city boundary. Soccer fields could be a potential use to discuss with them.

F Steering Committee

A steering committee was established early in the process to provide direction as the plan was developed. The committee includes a spectrum of city interests and stakeholders, including city staff, members of the planning commission, city council and arts council, residents and a youth representative. Two meetings were held, including a project kickoff/scoping meeting and a meeting to review the draft plan. See Appendix C for meeting notes.

The following is a summary of input provided during the scoping session, by topic.

Arts

- Participation is varied, with performances the most popular.
- Range from display of artwork and music performances at city hall and elsewhere.
- Would like to explore conversion of the existing public works building for flexible arts and culture space.

Golf

- Lakeside Golf Course is a city-owned. Some believe it should continue to be an iconic city asset, and believe that most residents value it as open space even if they don't play (half of survey respondents indicate they never use it). However, it requires support from the city. The course attracts users from outside city boundaries.

Youth

- The city's teenagers use City Park extensively. It is a major hangout place, and the volleyball and basketball courts are popular. Young people go to City Park when they have nowhere else to go.
- Trails are great for the youth, but they need more lights, especially for people who use the trails early in the morning.
- There used to be talk of a soccer field at the end of Pages Lane by the Legacy Parkway Trail. This would be a great idea to implement, because the city doesn't have any multipurpose fields, and the youth have to travel to surrounding cities to play.
- Utah Youth Soccer has an annual grant each that can be used to help offset such expenses, and went unused last year. A lot of youth participate in programs and clubs.

Baseball

- The local league hosts baseball tournaments each year at City Park, and has to bring in portable toilets.
- The existing restrooms are very out of date, and need to be redone.
- Maintenance is a big issue on the fields – keeping weeds down, keeping the lines painted.



Lakeside Golf Course



Parks/Trails

- The south end of the city doesn't have any parks or other recreation amenities. It only has the Prospector Trail, and you can only go north from there.
- Large running and biking community supports enhanced trail facilities. Most users avoid bike lanes on 500 South since street is too dangerous.
- Some conflicts between runners/walkers and bikers on the Legacy Parkway Trail, and Legacy Trail gets lots of use from people all over the county and region.
- Bikers want long continuous stretches of road or trail. Bike lanes on Pages Lane work very well.

Equestrian Use

- There is a history of equestrian users in the city, particularly west of 1100 West tends to have more equestrian properties.
- Equestrian Center is going to go away eventually. Legacy Parkway has an equestrian trail that runs parallel to the paved trail.

General

- Need to assess the condition of the existing assets within each park so the city knows what needs to be updated and what's in good shape.
- The master plan needs to address how to catch up on deferred maintenance it. Can use RAP money for recreation facilities.
- Splash pads have been suggested as one use, but they are expensive to maintain.

G Draft Plan Presentations and Open House Meeting

The Draft Master Plan was presented to the Steering Committee on November 14, and to the public during an Open House meeting held November 16, 2017. Comments were generally positive. See Appendix D for details.



2 Existing Conditions and Analysis

This chapter assesses the provision of existing parks, open space, recreation and arts facilities/programs and trails in West Bountiful. The assessment begins with documentation of existing conditions and ends with an analysis of implications, by topic.

Existing Conditions

Parks

Four parks and a public golf course form the core of the West Bountiful parks system. Map 1 and 2 illustrate the location and type of existing parks in West Bountiful and surrounding cities, and Table 2 provides a summary of the acreage and key amenities of each park, by type. To summarize, there are 15.3 acres of public parkland and 114 acres of land dedicated to the golf course, for a total of 129.3 acres. The following is a description of each facility, by type.

Regional/Community Parks

These are large parks with amenities to meet the needs of the city and region. As illustrated in Map 2 and described in Table 1, there is a single Regional/Community Park in West Bountiful – 14.5 acre City Park. The park has a range of amenities, including a recently constructed basketball court and updated volleyball courts. Regional/Community parks typically cover a service area of one-mile, which was the distance used to assess the distribution of this park type in the city. In reality, City Park sometimes serves a larger distance, including residents from Bountiful and other adjacent cities. This type of park typically includes a special amenity such as a splash pad or skate park or special recreation facility such as a sports complex or multi-purpose building. City Park includes two playgrounds and three baseball fields as highlighted amenities. Other typical amenities include sports fields (baseball, soccer, football and similar sports), grassy play areas, restroom(s), pavilions and shelters, playgrounds,



sport courts (basketball, volleyball and tennis), picnic and seating areas, walking paths and perimeter trails.

Neighborhood Parks

Neighborhood Parks are smaller than Community Parks, primarily serving the park and recreation needs of the surrounding neighborhood. They typically include a mix of large and small features and amenities, in addition to open lawns and grass play areas, a restroom, pavilions, playgrounds, sport courts (basketball, volleyball and tennis), sports fields (baseball, soccer, football and similar sports), picnic and seating areas, walking paths and perimeter trails. A half-mile service area is typically used when assessing the distribution of Neighborhood Parks. *While there are currently no Neighborhood Parks in West Bountiful, Birnam Woods Park could be expanded and redesigned to become one, and new Neighborhood Parks considered for meeting future needs.*



Mini Parks

As the name indicates, Mini Parks are small, typically encompassing sites less than an acre in extent. These parks usually serve small residential areas that lack access to larger Neighborhood and Regional/Community Parks. There are three Mini Parks in the city at present (Birnam Woods, Charnel and the Bowery at City Hall), occupying just under an acre combined. They have limited amenities, and tend to be dominated by playgrounds, lawn areas and trails. No new public mini parks are envisioned for future development in the city, although private mini parks may to be located in new subdivisions.



Special Use Parks

These parks typically serve a special interest or provide a unique, non-traditional park experience. As illustrated in Table 1 and Map 1, Lakeside Golf Course is the only Special Use Park in the city. While it is publicly owned, it is highly specialized and a pay-to play facility, providing limited benefit to most residents. However, there are two practice greens and a sand trap that are open for the free use of anyone in

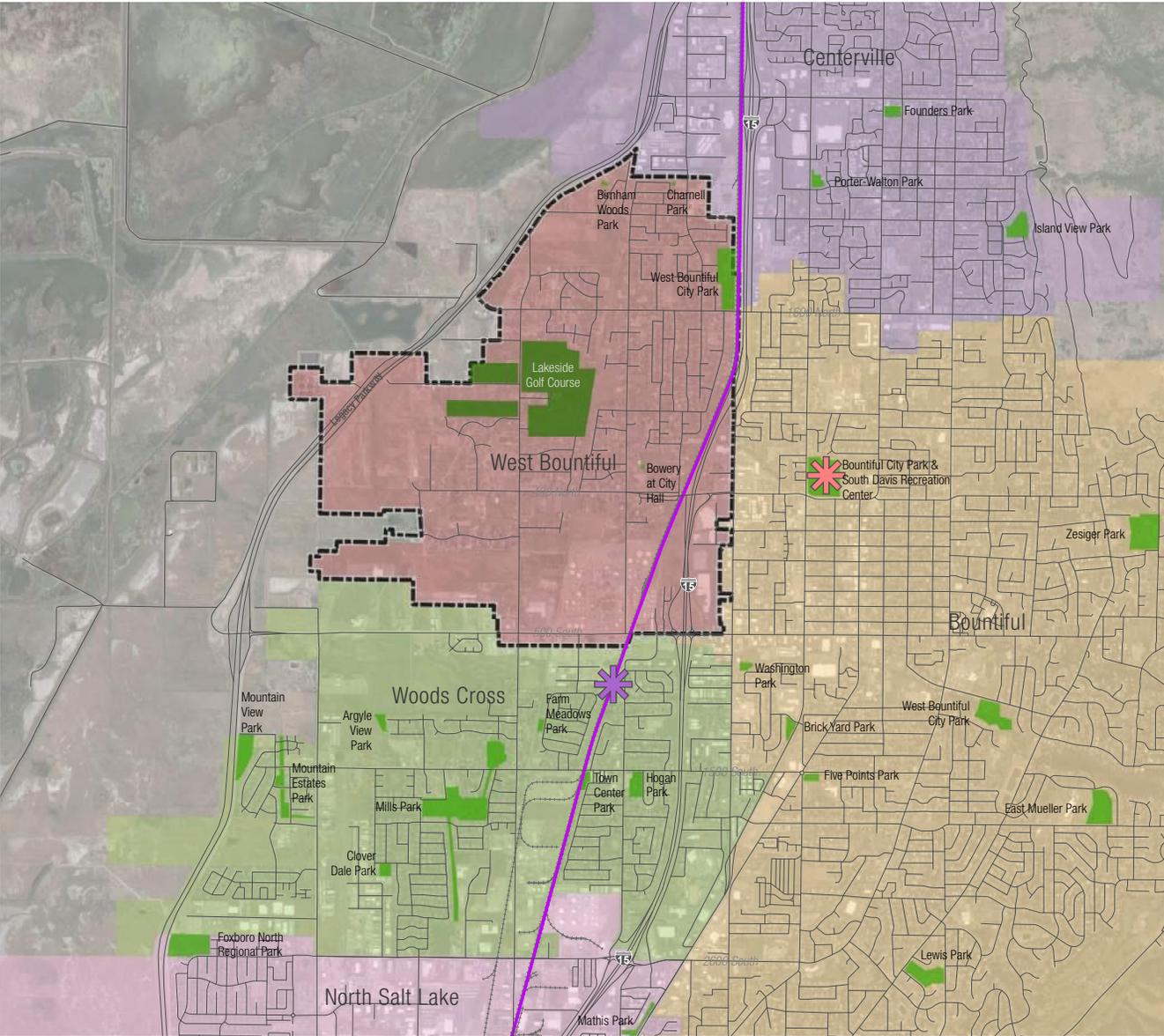


Table 2: Park by Acreage and Type

Park Name	Total Park Acres	Large Pavilion	Medium & Small Pavilion	Restrooms	Open Lawn Areas	Picnic Tables	Playgrounds	Play Structures	Basketball Courts	Baseball/Softball Fields	General Park Lighting	Trails/Pathways (miles)	Notes
Regional/Community Parks													
City Park	14.5	1	4	2	1	26	2	4	1	3	Y	1	6 hoops on basketball court, 2 volleyball courts, historic cabin, (lighting is in bowery and volleyball areas only)
Subtotal Community Parks	14.5	1	4	2	1	26	2	4	1	3		1	
Mini Parks													
Birnam Woods Park	0.4	0	0	0	1	4	1	1	0	0	N	0	
Charnell Park	0.2	0	0	0	1	2	1	1	0	0	N	0	
Bowery at City Hall	0.2	1	0	1	0	12	0	0	0	0	N	0	
Subtotal Mini Parks	0.8	1	0	0	2	18	2	1	0	0		0	
Total	15.3	2	4	2	3	44	4	5	1	3		1	
Special Use Parks													
Lakeside Golf Course	114.0												
TOTAL PARK LAND (Regional/Community, Neighborhood, Mini and Special Use Parks & Other Recreation Facilities)	129.3												
TOTAL PARK LAND USED FOR LOS (Regional/Community, Neighborhood and Mini Parks)	15.3												

West Bountiful City Parks, Open Space, Recreation, Arts and Trails Master Plan

Map 1: Local & Regional Parks



- Existing Parks
- Golf Course
- West Bountiful
- Bountiful
- Centerville
- North Salt Lake
- Woods Cross
- ★ Recreation Center
- ★ FrontRunner Station
- FrontRunner Route
- - - Railroad
- West Bountiful City Boundary



the community, and the facility often hosts local scouts and other community groups for free at the driving range. It is by far the largest park space in the city, providing a significant passive open space.

Open Space

Public open space typically emerges as part of natural systems – wetlands, stream corridors and natural drainages. While large tracts of wet and open land dominate much of the south and western reaches of the city, only small portions are in public ownership and control, and most are earmarked for development. Some historic farms and similar agricultural properties are still located in the city and contribute to the open space profile of the city.

Recreation Facilities and Programs

Facilities

There are no dedicated recreation facilities in West Bountiful, which is due in large part to the small size of the community and the high cost of providing public recreational facilities. West Bountiful is a member of the South Davis Recreation District, which also includes the communities of Bountiful, Centerville, North Salt Lake, Woods Cross and Davis School. The District provides recreation activities and programs at the South Davis Recreation Center, which was opened to the public in 2009. Located just one mile to the east at 50 North 200 West in Bountiful, the facility showcases what is possible when separate entities collaborate to provide what they would not otherwise be able to provide individually.

The recreation center includes an Olympic-size ice rink with seating for 650, a competition gymnasium, a multipurpose activity court, fitness/cardio area and exercise studio. Other facilities include:

- Five racquetball courts
- A bouldering cave
- Two party rooms
- Two suspended walking/jogging tracks
- A 25-meter competition pool with 3-meter diving
- A 7,000-square-foot indoor leisure pool with four-lane 25-yard lap pool
- A zero-degree-entry splash pad



- An outdoor leisure pool/splash pad
- Concessions

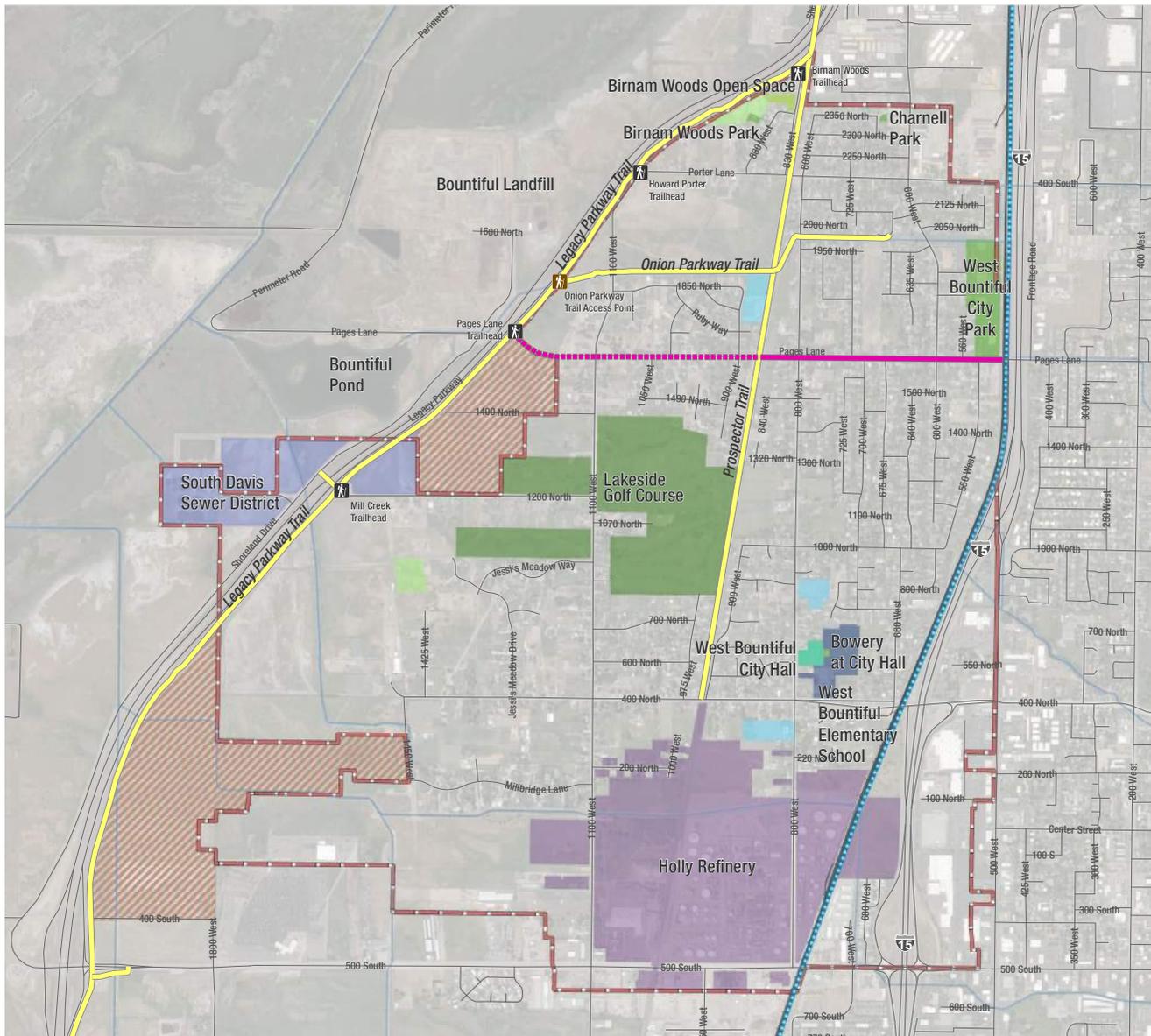
Programs

South Davis Recreation District provides a range of aquatics, ice, fitness and recreational classes and programs at its flagship Recreation Center. Public input and the online survey indicate that West Bountiful residents are generally satisfied with the new facility and the programs provided.

The recreation district coordinates a range of youth and adult sports leagues held at the recreation center and various parks and fields in the district. There is some indication that the three existing baseball fields should be used more extensively for other sports once league play has concluded. Youth sports such as baseball and soccer are organized by clubs, with games and practice taking place at the recreation center, in school gyms and local sports fields and parks.

West Bountiful City Parks, Open Space, Recreation, Arts and Trails Master Plan

Map 2: Existing Parks, Open Space & Trails



- Trailhead
- Trail Access Point
- Existing Trail
- Existing Bike Lane
- Proposed Bike Lane
- Developed Park
- Undeveloped Park
- Open Space
- Golf Course
- Church
- West Bountiful City Hall
- School
- South Davis Sewer District
- Refinery
- Declared Annexation Areas
- Railroad
- FrontRunner Commuter Rail
- Creeks/Canals
- City Boundary



Community Arts Facilities and Programs

The West Bountiful Arts Council coordinates arts activities and programs in the community. The Council plans and sponsors events showcasing local talent, such as a monthly Concert Series, a monthly featured artist display at City Hall, a talent fair held on the Fourth of July, a Founder's Day program, and a Farmer's Market. Public participation in the activities varies.

The Arts Council helps plan *Christmas on Onion Street*, a local holiday event held at City Hall. They also support the arts at the elementary school, assist with grant writing, support the school chorus and other arts-related after school programs.

City Hall serves as the de facto arts center. Otherwise there are no dedicated facilities. Arts advocates indicate support is strong, although the informal survey indicates that resident participation in and knowledge of events and activities is low. Some members of the community indicate that a dedicated arts facility is needed, and point to the public works building north of City Hall as a potential future site for such facility.

Having good access to art and cultural facilities and events is an important function of a city. West Bountiful currently offers a robust community arts program despite limited resources and challenging facilities.

Trails

Based on the results of the preference survey and public input, trails are highly supported, used and desired in West Bountiful. The existing trail system serves a wide variety of users, from recreational walkers, runners and bike riders to cyclists who commute from home to work. As previously noted, trails improvements and extension of missing trail segments received some of the highest support for improvements in the survey.

As illustrated in Map 2, the existing public trail system is composed of a three interconnected Regional Trails that total 3.9 miles in length (Legacy Parkway Trail, Onion Parkway Trail and Prospector Trail). The primary purpose of these trails is to link West Bountiful with regional communities and destinations.

Designated bike lanes are located along Pages Lane between I-15 and Prospector Trail, with a westward extension to the Legacy Parkway Trail currently planned.

Analysis

Parks

Two different analyses were used to assess the parks and open spaces in West Bountiful. The first is a **Level of Service (LOS) Analysis**, which assesses park acreage as a function of population. The second is a **Distribution Analysis**, which evaluates the distribution of parks and open spaces to determine if service gaps exist.

Level of Service Analysis

The current Level of Service (LOS) for West Bountiful was determined by dividing the acreage of existing, active, developed and publicly-owned parks by the 2017 population. Since Lakeside Golf Course is a Special Use Park and a pay-to-play facility, it was not included in the calculations.

Existing Level of Service



$$15.3 / 5,769 \times 1,000 = 2.7 \text{ acres per } 1,000 \text{ people}$$



As illustrated in Table 3, the level of service varies dramatically between communities. This is not surprising since no two cities are alike, and there can be a wide variation in the amount and types of parks provided. However, for the purpose of determining whether or not a community's LOS is adequate, comparisons can be helpful.

Table 3: Comparable Community Park Level of Service

Community	Level of Service (LOS) per 1,000 Residents
West Bountiful	2.7
Layton	4.9
Woods Cross	5.6
North Salt Lake	4.7

West Bountiful, for example, has little publicly-owned open space, and the single Regional/Community Park is heavily used. There are also no dedicated soccer fields, despite high demand. Other factors to be considered when assessing the adequacy of the existing LOS include relationships that have been established with Davis School District and the South Davis Recreation District, the tradition of sharing recreation amenities with surrounding communities, and the unique recreational preferences and needs of West Bountiful residents.

Distribution Analysis

Once the existing LOS was determined, the distribution of existing parks and open spaces was analyzed, including nearby parks in adjacent communities. As illustrated in Map 1 and Map 3, service radii were assigned to each park by the function served. As described previously, **Regional/Community Parks** have a one-mile radius, **Neighborhood Parks** a half-mile radius, and **Mini Parks** a quarter-mile radius.

Once the distribution of existing parks was established, the location of residential neighborhoods and areas earmarked for future residential development in West Bountiful were considered. To summarize, only a small area of undeveloped land located near the southwest corner of the community are earmarked for non-residential uses.

The results of this analysis indicate that **park distribution is adequate in the eastern portion of the city, and that a large service gap is in the southwest portion of the city.** It has been established that City Park is heavily used by residents as well as residents from neighboring communities, placing heavy stress on existing facilities. There is a lack of multipurpose fields, and a large area with no parks in the southwest portion of the city. The City owns property on the west side of the city that could be developed into a new park and/or help expand the park profile of existing parks (the undeveloped Jessi's Meadow Park site).

A key question to be considered is whether the existing LOS is adequate. The distribution analysis and unmet demand for additional sports fields indicate it may not be. However, it should nevertheless be used as a benchmark for determining **minimum acreage requirements** for future parks. Prioritization will be critical to assure that unmet and future needs are met.

Open Space

Preservation of open space was highly rated by members of the public who participated in the needs and preference survey and the public scoping meeting. A Level of Level of Service (LOS) analysis is generally not applied to open space, since open space is typically secured opportunistically, usually in relation to the existing natural systems that exist in a given community and as part of agreements negotiated with developers. Open space is rarely purchased, although it is regularly secured for public use and protection as part of land development negotiations.

Recreation and Community Arts

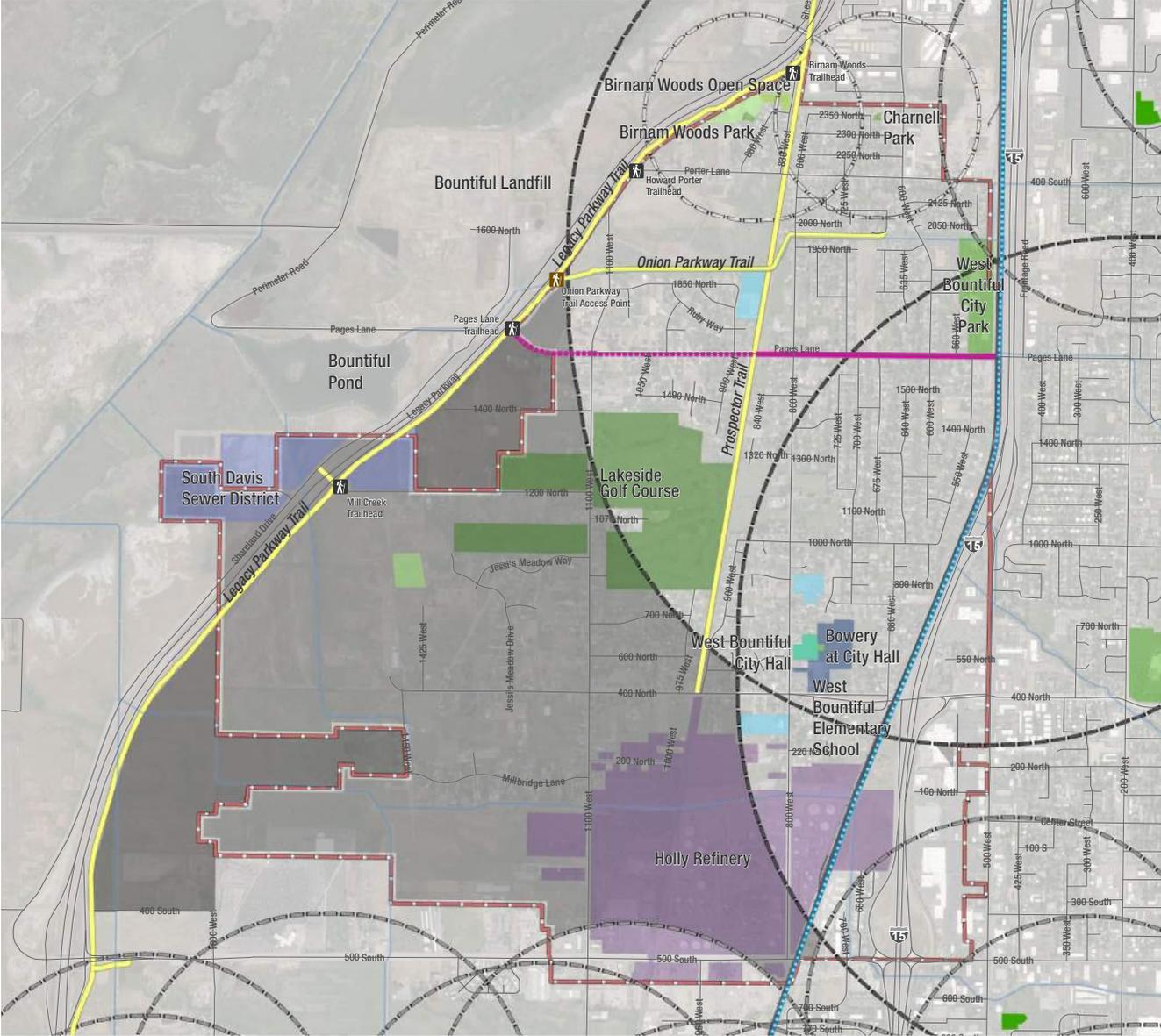
One of the main objectives of this Master Plan is to determine how West Bountiful should focus future efforts to meet existing and future needs. The projected population at buildout does not justify development of a large recreation center. Public input indicates general satisfaction with existing recreational facilities and programs. Recreation needs are generally well-served through facilities and programs provided by the South Davis Recreation District.

Public arts programs lack large numbers of participants, which may be due in large part to a lack of information about the various events and programs.



West Bountiful City Parks, Open Space, Recreation, Arts and Trails Master Plan

Map 3: Park Distribution/Service Analysis Existing Parks



- 1 Mile Service Radius - Community Parks
- 1/2 Mile Service Area - Neighborhood Parks
- 1/4 Mile Service Area - Mini Parks
- Gap in Service Area
- Long-Term Gap in Service Area (Declared Annexation Area)
- Trailhead
- Trail Access Point
- Existing Trail
- Existing Bike Lane
- Proposed Bike Lane
- Developed Park
- Undeveloped Park
- Open Space
- Golf Course
- Church
- West Bountiful City Hall
- School
- South Davis Sewer District
- Refinery
- Railroad
- FrontRunner Commuter Rail
- Creeks/Canals
- City Boundary



A Note About Level of Service (LOS) and Impact Fees

The LOS discussion in this document is related specifically to planning for future parks. The intent is to understand the level of service currently existing in the community, and to determine the means for maintaining that level of service or establishing a more appropriate level of service for the future. LOS is based on a quantity (acres, miles, numbers) per a determined number of persons (population), and results in a ratio of facilities to population. For example, the parks ratio is typically expressed as the number of acres of park land per 1,000 persons.

It is important to distinguish this discussion of LOS for planning purposes from the LOS typically used in determining impact fees. Impact fees are a means of charging new development its proportionate share of the cost of providing essential public services. While a LOS for planning is used to establish a standard or guideline for future facility development, an impact fee is used to assess new development for the actual cost of providing the service. For example, if there are five-acres of parks in Orem for each 1,000 residents at present, new development cannot be charged at a rate for ten-acres of park land for each 1,000 residents. Orem may elect to provide a higher LOS in the future because its current residents desire a higher level of service, but it cannot require new development to pay for the higher LOS. Utah law is clear on this point, stating the following:

“A local political subdivision or private entity may not impose an impact fee to raise the established level of service of a public facility serving existing development.” UC11-36-202(1)(a)(ii).”

The Parks Master Plan should provide a foundation for developing a Capital Improvements Plan, Impact Fee Facilities Plan (IFFP), and Impact Fee Analysis (IFA). The IFFP is designed to identify the demands placed upon the existing facilities by future development and evaluate how these demands will be met by the City, as well as the future improvements required to maintain the existing LOS. The purpose of the IFA is to proportionately allocate the cost of the new facilities and any excess capacity to new development, while ensuring that all methods of financing are considered. While the IFFP and IFA will serve as a companion to this document, information may differ due to the specific requirements related to the calculation of impact fees as defined in Utah Code 11-36a – the Impact Fee Act.

It is assumed that the demand for community arts and cultural facilities will increase in the future as the population continues to grow. With a near doubling of population by buildout, the development of a dedicated community/arts center appropriately scaled to the needs of West Bountiful should be explored in the long-term. Enhanced marketing of under-utilized arts programs in the short-term can help meet new and emerging needs.

Trails

Trails and trail improvements are highly supported by the West Bountiful public. The regional trail system is nearly complete, and completion should be prioritized in the short-term. Implementation of a local recreational trail system should be the long-term focus of future trail improvements.



3 Future Needs Analysis

Meeting Future Park Needs

A - Maintaining a Preferred Level of Service in the Short-Term (2027)

Once the existing LOS and the distribution of existing parks was determined, it was applied to determine the minimum acreage requirements in the next ten years. Applying a future LOS of 2.7 acres per 1,000 to the projected 2027 population and subtracting the 15.3 acres of existing park land results in **approximately 2 additional acres of land required to meet minimum park needs by 2027** ($6,504/1,000 \times 2.7 - 15.3 = 2.0$ acres).



B Maintaining a Preferred Level of Service in the Long-Term (to Buildout in 2060)

Applying a future LOS of 2.7 acres per 1,000 to the projected buildout population results in **approximately 14.5 additional acres of land required**

to meet minimum long-term park needs between 2027 and 2060 ($11,987 / 1,000 \times 2.7 - 15.3 - 2.0 = 14.5$ acres).

C Filling Existing Gaps and Providing Equitable Park Distribution in the Future

As described above, 16.5 acres total of new park land is required to maintain the existing LOS in the future. The focus of new park development should be in the southwest quadrant of the city which is currently unserved and where the bulk of future growth is anticipated. As illustrated in Map 4, the inclusion of new parks in the southwest portion of the city will help ensure that park distribution is balanced as the city develops over time.

D Providing Adequate Park Facilities and Amenities

Ensuring that park amenities are adequate for meeting future needs can be challenging, particularly for a small community like West Bountiful. Sharing facilities with the school district and regional partners is a good tactic to help ensure access to wide range of amenities would otherwise be unobtainable. According to the public scoping process, the demand for multipurpose fields is high and there is some demand for a dog park and pickleball courts. The development of a high-profile recreational draw such as a splash pad is the highest desire, with City Park identified as a good location. Other amenities should be evaluated as parks are developed during the long and short-term horizon.

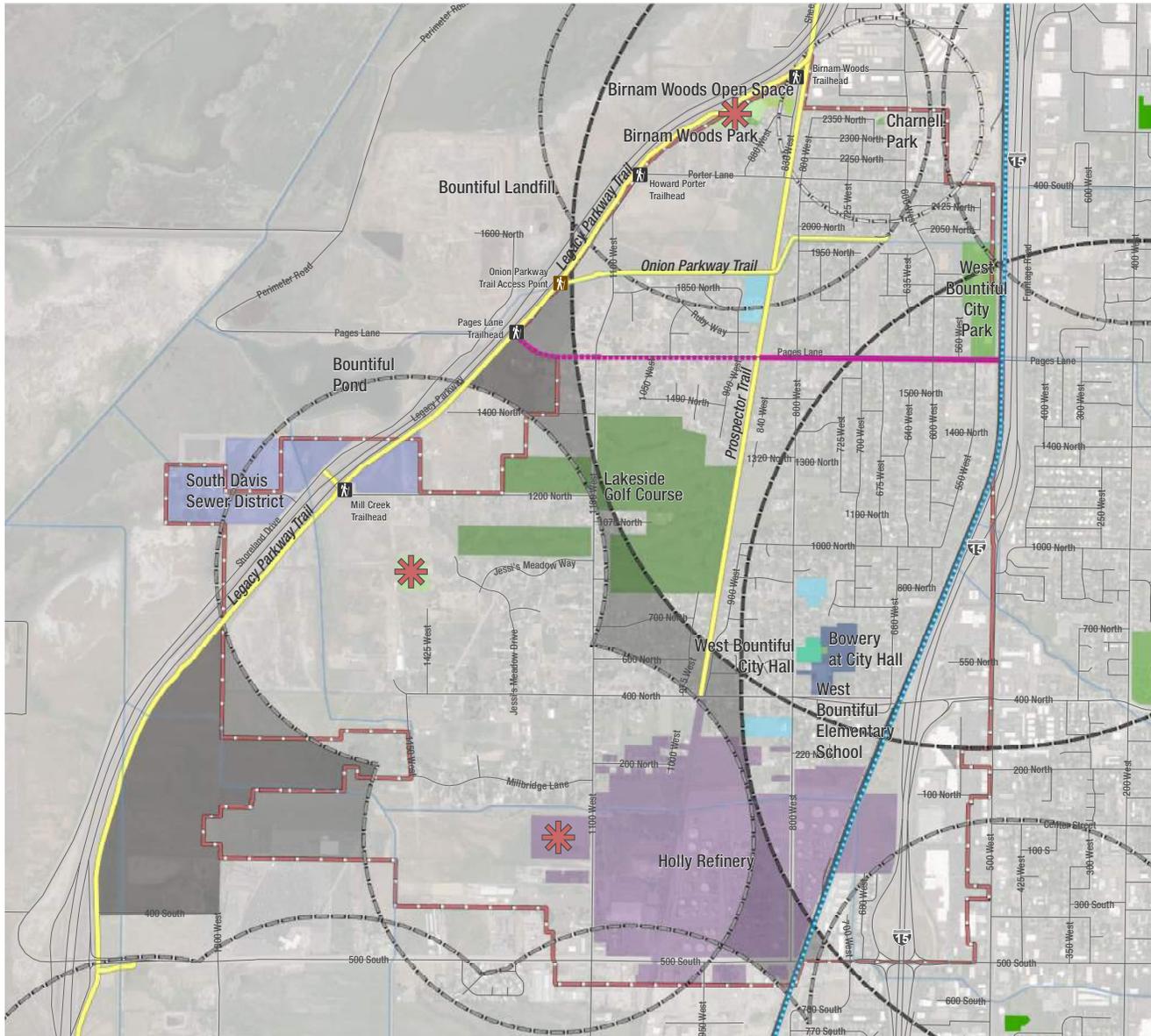
E Establishing Minimum Park Standards to Meet Future Needs

As a rule, publicly-owned parks should be designed as Neighborhood Parks, since they generally provide more benefit than smaller parks. However, for a small community such as West Bountiful, smaller parks might need to be considered.

While the size and function of new publicly-owned parks will vary, it is assumed that they will follow minimum development standards to ensure basic park needs are met. **Existing parks** should be upgraded as necessary to meet the minimum requirements for amenities and features in parks and **future parks** should be designed and developed from the outset with amenities and features that meet the minimum standards, as follow:

West Bountiful City Parks, Open Space, Recreation, Arts and Trails Master Plan

Map 4: Park Distribution/Service Analysis Existing & Proposed Parks



- Potential Neighborhood Park
- 1 Mile Service Radius - Community Parks
- 1/2 Mile Service Area - Neighborhood Parks
- 1/4 Mile Service Area - Mini Parks
- Gap in Service Area
- Long-Term Gap in Service Area (Declared Annexation Area)
- Trailhead
- Trail Access Point
- Existing Trail
- Existing Bike Lane
- Proposed Bike Lane
- Developed Park
- Undeveloped Park
- Open Space
- Golf Course
- Church
- West Bountiful City Hall
- School
- South Davis Sewer District
- Refinery
- Railroad
- FrontRunner Commuter Rail
- Creeks/Canals
- City Boundary





Existing Playground at Charnell Park

Additional **Mini Parks** are not recommended for meeting future needs, as they are inefficient, costly to maintain and operate, and provide limited amenities.

Neighborhood Parks are the preferred park type for meeting future needs, as the inclusion of one additional neighborhood park in the southwest quadrant will fill existing gaps and maintain existing levels of service. This type of park should include, space permitting, the following minimum amenities:

- Trees
- Picnic tables and benches
- Drinking fountain
- Grassy play areas
- Playgrounds
- Pavilions or shelters
- Restrooms
- Sport courts (basketball, volleyball, pickleball and tennis)
- Sports fields (baseball/softball, soccer, football and similar sports)
- Connections to other parks, open spaces and destinations along the Regional and Recreational trail system

- Interior perimeter walking trails as appropriate

Regional/Community Parks typically include regional amenities and draws such as a splash pad, swimming pool or sports complex.

Meeting Future Open Space Needs

The city should locate and acquire open space as opportunities arise, particularly in areas which will help create a better integrated parks and open space system. Agricultural land and heritage farms should be preserved as permanent reminders of the city's agricultural legacy. Such sites could host a variety of uses and activities, including small urban farms, community gardens and cultural celebration sites, which in turn could enhance the quality of life in West Bountiful and help distinguish the city from nearby communities. The power corridor and city-owned parcel west of Jessi's Meadow site should be linked together with trails to form a series of connected neighborhood parks and open space amenities.

Meeting Future Recreation and Arts Needs

There is little need for improved and expanded recreation facilities and programs, particularly considering the nearby location of a regional recreation center in Bountiful. If the West Bountiful Public Works facilities are moved, the development of a small arts/community center should be considered at the vacated site. A second option is to develop a similar facility as an expansion of the clubhouse at Lakeside Golf Course. Both are viable options, although the club house option will require careful coordination with the existing facility. Determination of a preferred options will require further study.

Other recreational and arts improvements to consider include the following:

Recreation

- Maintain and enhance relationships with South Davis Recreation District and the Davis County School District to meet future recreation needs.
- Diversify recreation programming to attract wider participation.
- Design and develop engaging monument and gateway features at key entrances into the city.
- Bring art to the people. Provide art in the parks, art education, dispersed

- performances and similar events and activities.
- Improve knowledge and participation in arts events (arts in parks, youth arts activities, arts education, performances, etc.).
- Determine West Bountiful’s “fair share” of recreation field provision to meet the needs of the city and surrounding as new parks are designed.

Meeting Future Trail Needs

Filling gaps in the Regional Trail system should be implemented in the short-term, with implementation of the finer-grain local trail system implemented by buildout. Other proposed improvements include the construction of four new trail access points along Legacy Parkway.

Cooperative efforts with UDOT, Davis County and other regional transportation partners such as the Wasatch Front Regional Council are encouraged to facilitate implementation of the public trail system. Trail implementation should be flexible, seizing opportunities as they arise to help fill gaps.



Existing Birnam Woods Park



4 Parks, Open Space, Recreation, Arts and Trails Concept Plan

Map 5 provides a snapshot of what the future parks, open space, recreation, arts and trail system will look like once fully implemented. The concept builds upon input received from the public and as a result of technical analyses.

The parks, open space, recreation, arts and trails concept illustrates a well-distributed park system connected by a range of regional and local recreational trails. Four existing trailheads, one existing trail access point and four proposed trail access points provide easy connections between the local trail system and Legacy Parkway Trail. Future residential uses in the western portions of the city will be served by Jessi's Meadow Park, and a new 11-acre neighborhood park located west of Holly Refinery on the west side of 1100 West.

The existing powerline corridor serves as a trail corridor, linking a fully-developed Jessi's Meadow Park with future neighborhoods on the south end of the city. A small, private park is envisioned to serve the needs of the small and isolated residential neighborhood located west of I-5 and north of 500 South, which may be redeveloped in the future.

Options List

The following list is a summary of potential implementation options for filling gaps and needs. The list is intended to provide direction for meeting future needs in a manner that is flexible and responsive. As illustrated in Map 5, some of the options are focused on upgrading existing parks to meet future needs, others expand existing parks to provide additional park space, and still others provide new parks and facilities to fill gaps and provide services necessary for meeting future needs.

The options are presented from north to south, and are not intended to reflect priority or preference. Several include detailed plan diagrams which are intended to help clarify opportunities and challenges.

Option 1: Redesign Birnam Woods Park into a Neighborhood Park with expanded play areas and a possible off-leash dog park (see Concept Plan).

The concept may need to be modified to ensure that additional parking is provided in response to anticipated visitation increases as a result of expansion and improvements.

Option 2: Redesign Charnell Park to improve use by the surrounding neighborhood. Key improvements include the installation of vegetative buffers against industrial uses to the east, development of a new playground, and the inclusion of benches and picnic tables beneath existing shade trees (see Concept Plan).

Option 3: Install a water-play feature, amphitheater or similar Special Feature at City Park. This should be undertaken as a joint effort with Bountiful and other regional partners, and should be carefully gauged to ensure maintenance and other resources will be adequate (see Concept Plan for an illustration of the splashpad concept).

Option 4: Move Public Works facilities from City Hall to a new site yet to be determined. Once removed, consider the development of a small community/arts center at the vacated site (Alternative 1) or as an extension to the clubhouse at Lakeside Golf Course (Alternative 2).

Option 5: Develop a new sports field park on the 11 acre site west of Holly Refinery (see Concept Plan).

Option 6: Develop Jessi's Meadow site into a passive nature park, a park with pickleball courts or including an amphitheater and grassy lawn area (see Concept Plan).

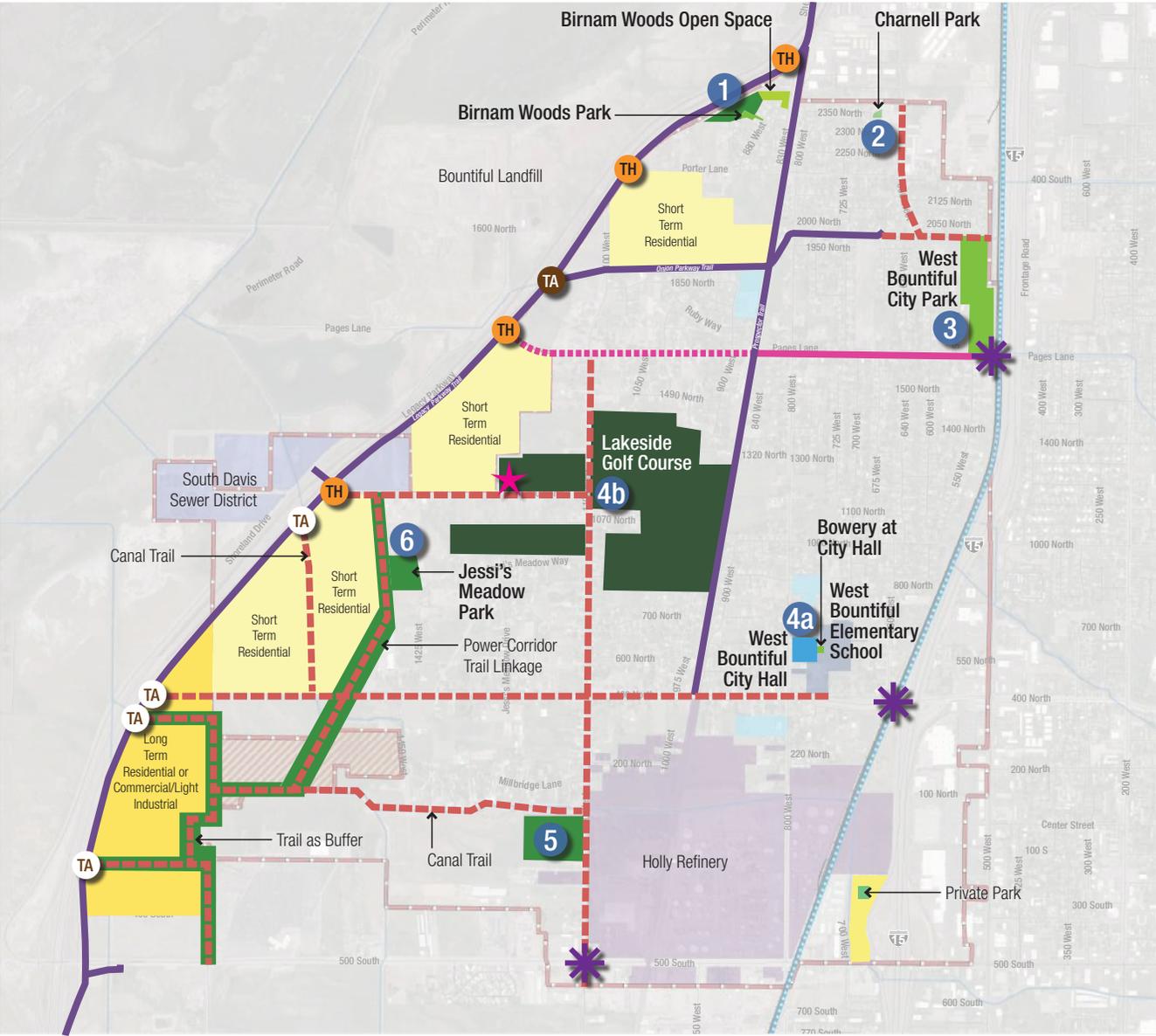
Other implementation options to be considered include the installation of Community Gateway/Entry Features at three key intersections into the community (Pages Lane/I-15, 400 North/I-15, and 500 South/1100 West), the installation of four new trail access points along Legacy Parkway, the installation of missing trails and bike lanes, and the development of a new restroom on the west edge of Lakeside Golf Course.

It is also recommended that opportunities for West Bountiful residents to access Lakeside Golf Course are improved in recognition of the municipal resources expended on the facility. Steeper resident discounts and "free resident days" are two possible ideas to consider.



West Bountiful City Parks, Open Space, Recreation, Arts and Trails Master Plan

Map 5: Proposed Parks, Open Space, Recreation, Arts and Trails Concept



Implementation Options

- 1 Redesign Birnam Woods as Neighborhood Park
- 2 Redesign Charnell Park to Screen Views
- 3 Install Splash Pad/Special Feature at City Park & Other Upgrades (Potential Cooperative Effort with Bountiful)
- 4 Relocate Public Works Yard & Develop Community & Arts Center on Vacated Site North of City Hall (4a) or Lakeside Golf Course Clubhouse (4b)
- 5 Proposed Multipurpose Fields at Holly Refinery Site
- 6 Develop Jessi's Meadow Park
- ✳ Community Gateway/Entry Feature
- TH Existing Trailhead
- TA Existing Trail Access Point
- TA Proposed Trail Access Point
- ✳ Proposed Public Restroom
- Existing Regional Trail
- - - Proposed Trail (Phasing/Priority to be Determined)
- Existing Bike Lane
- - - Proposed Bike Lane
- Existing Park
- Existing Open Space
- Proposed Park/Trail Corridor
- Proposed Private Park (long-term)
- Golf Course
- School
- Church
- City Hall
- Short Term Residential
- Long Term Residential or Commercial/Light Industrial



Birnam Woods Park Concept Plan



Charnell Park Concept Plan



West Bountiful City Park Concept Plan



Holly Fields Concept Plan



Jessie's Meadow Concept



5 Acquisition, Construction and Improvement Costs

As illustrated in the Parks, Recreation, Community Arts, Open Space and Trails Concept Diagram (Map 5), numerous changes and improvements are required to ensure the vision outlined in the preceding chapters are met. The following is a summary of the specific projects and tasks.

Park and Open Space Development Priorities

The following is a list of park and development priorities for meeting existing and future needs. Implementation should be flexible to match specific funding options and opportunities.

A Meeting Existing Park Needs

- Re-design Birnam Woods Park into a Neighborhood Park and Charnell Park to better serve existing and future needs.
- Upgrading the existing snack shack and installation of lights at City Park are also short-term priorities for meeting existing needs.

B Meeting 2027 Park Needs

- Install a water-play feature, an amphitheater or a similar special feature at City Park. This should be undertaken as a joint effort with Bountiful and other regional partners, and should be carefully gauged to ensure maintenance and other resources will be adequate (see Concept Plan).
- Move Public Works facilities from the City Hall site. Consider the development of a small community/arts center at the vacated site (Alternative 1) or as an extension of the clubhouse at Lakeside Golf Course (Alternative 2).
- Develop Jessi's Meadow site into a passive nature park or comparable Neighborhood Park, linked with trails and open space features to north.



- Install a comprehensive wayfinding system to direct residents and visitor to the various parks, trails and recreation/arts facilities.

C Meeting Park Needs at Buildout (2060)

- Develop a new sports field park on the 11 acre site west of Holly Refinery (see Concept Plan).

D Adopting Minimum Park Standards

- To ensure that existing and future parks meet community needs, the minimum park standards presented in Chapter 3 should be adopted as official city policy. New parks should include amenities and features to meet the minimum park standards.
- Carefully consult surrounding neighbors and other community members during the design process to ensure new public parks meet local and community needs.
- Implementation should take place with a level of flexibility to promote creative and responsive designs and recognize the unique opportunities of each park and its setting.



E Expanding the Open Space System

- Preserve the natural open space system in an opportunistic manner, acquiring new sites that extending existing open space corridors and properties.
- Explore opportunities that expand the range and types of open space in the city, including the permanent preservation of cultural landscapes and agricultural land for the benefit of future generations.

Recreation and Community Arts Development Priorities

West Bountiful should improve and expand recreation and arts facilities to ensure future needs are met. Key actions to be considered for implementation during the 2027 planning horizon include the following:

- Maintain strong relationships with the South Davis Recreation District and Davis County School District to maintain good access to recreation facilities and programs.
- Investigate options for establishing a small-scale community/arts center at the existing Public Works Site or as an expansion of the clubhouse at Lakeside Golf Course.
- Community Arts improvements are also recommended, building upon local arts traditions while broadening the community arts profile over time. Key actions include the following:
 - Enhancement of existing arts programming.
 - Expansion of public art and sculpture displays in parks and public spaces.
 - Enhancement of artist-in-residence programs.
 - Introduction of movable art-in-the-park and performance programs.

Trails Development Priorities

The enhancement of public trails is highly supported by the public. The following is a list of key trail improvements to be implemented in the short and long term.

- Implement the public trail system illustrated in Map 5 and Table 4, including eight miles of new local recreational trails and 0.6

miles of bicycle lanes.

- Install four new trail access points along the legacy parkway.
- Implement lighting improvements along all regional and local recreational trails.

Table 4: Existing and Proposed Trails and Bike Lanes

Existing Trails & Bike Lanes	Miles
Regional Trails	3.9
Local Recreational Trails	0.9
Bicycle Lanes	0.6
Total Existing Trails & Bike Lanes	5.4
Proposed Trails & Bike Lanes	Miles
Bicycle Lanes	0.6
Local Recreational Trails	8.0
Total Proposed Trails & Bike Lanes	8.6
Grand Total	14.0

Implementation Costs and Funding Priorities

The following is a list of probable costs for the implementation options listed in the previous section.

Costs for Parks

Upgrading Existing Parks

Table 2 documents the number of park amenities currently provided at all public parks. Chapter 3 and 4 describe key upgrades required to bring existing parks up to standard. Table 5 and the text below summarize key options for improving existing parks.

- **Redesign Birnam Woods Park** into a Neighborhood Park with an off-leash dog park. Carefully design to ensure parking is adequate for the renovated facility.
4.6 acres @ \$300,000/acre = \$1,380,000



- **Redesign Charnell Park** as more functional mini park to serve the surrounding neighborhood.
\$150,000
- **Install Splash Pad, Amphitheater or Other Special Feature** at City Park. Includes revised playground. Should be undertaken as a joint effort with Bountiful and other regional partners.
Total cost = \$1,500,000
- **Move Public Works facilities from the City Hall site.**
Total cost = \$500,000
- **Construct a new public bathroom on the west end of Lakeside Golf Course** on the west edge of the city.
Total cost = \$250,000
- **Cost to upgrade and improve all existing parks** to compensate for deferred maintenance, etc.
15.3 acres x \$30,000/acre = \$459,000

Total Probable Costs (Upgrade Existing Parks) = \$4,239,000

Table 5: Costs for Upgrading Existing Parks

Projects for Upgrading Existing Parks	Cost
Redesign Birnam Woods Park	\$1,380,000
Redesign Charnell Park	\$150,000
Install water-play feature or other special feature	\$1,500,000
Move Public Works facilities from City Hall site	\$500,000
Construct a new public bathroom on the west end of Lakeside Golf Course	\$250,000
Upgrade and improve all existing parks	\$459,000
Total Probable Costs (Upgrade Existing Parks)	\$4,239,000



Acquiring and Developing New Parks to Meet Future Needs

As detailed in Chapter 3, 16.5 total acres of additional parkland is required to meet future needs by buildout. Options to be considered include the development of a new Neighborhood Sports Park west of Holly Refinery and the development of Jessi’s Meadow Park. It is assumed that these parks will not require cash acquisition costs, as the sites are either owned by the city or will be negotiated trades or cooperative agreements with the existing owners. See Table 6 and the text below for details.

- **Develop a new Neighborhood Sports Park** west of Holly Refinery adjacent to the proposed new Public Works Yard, *9 acres @ \$250,000/acre = \$2,250,000*
- **Design and redevelop Jessi’s Meadow Park**
4.2 acres @ \$250,000/acre = \$1,050,000
- **Design and Construct Three Community Gateway/Entry Features**
3 each @ \$30,000 each = \$90,000
- **Upgrade the existing snack shack at City Park**
Estimated Total cost = included in costs to upgrade and improve existing parks
- **Install lights at City Park**
Estimated Total cost = \$300,000

Total Probable Costs (Acquire & Develop New Parks) = \$3,690,000

Table 6: Costs for Acquiring and Developing New Parks

Projects for Acquiring and Developing New Parks	Cost
Develop a new Neighborhood Sports Park	\$2,250,000
Design and Redevelop Jessi's Meadow Park	\$1,050,000
Design and Construct three Community Gateway/Entry Features	\$90,000
Install lights at City Park	\$300,000
Total Probable Costs (Acquire & Develop New Parks)	\$3,690,000

Costs for Recreational and Community Arts Facilities

No new recreational facilities are envisioned. A new community/arts center or a renovated golf course clubhouse and community/arts center is a major capital expense and is likely to exceed one million dollars. Further study is required to determine accurate cost estimates.

Costs for Trails

Approximately eight miles of local recreational trails and 0.6 miles of bicycle lanes are required. Four access points are also assumed, which should be developed as soon as possible. Trail access point costs assume the inclusion of simple connections and coordinated signage. As outlined below, the estimated cost to develop 8 miles of local recreational trails is \$1,210,000 (8 miles of trail x \$150,000/mile = \$1,200,000; new access point = \$10,000). The cost for implementing bike lanes is not included, as it is assumed they will be implemented as part of roadway projects. See table 7 for a summary of trail costs.

Total Probable Costs (Trails) = \$1,210,000

Table 7: Costs for Trails

Projects for Developing New Trails	Cost
Develop 8 miles of local recreational trails	\$1,200,000
New trail access point	\$10,000
Total Probable Costs (Trails)	\$1,210,000

Total Probable Costs

As detailed in Table 8, the total probable cost for upgrading, acquiring and developing all park and trail improvements through buildout is \$9,339,000. The cost for constructing a new community arts center is uncertain and will require more detailed assessments and study.

Table 8: Total Probable Costs

Projects for Acquiring and Developing New Parks	Cost
Upgrading Existing Parks	\$4,239,000
Acquiring and Developing New Parks	\$3,690,000
Developing New Trails	\$1,210,000
Total Probable Costs (Acquire & Develop New Parks)	\$9,139,000

Operations & Maintenance

Resources for maintaining and operating parks are often limited, which can affect the ability to provide quality service and meet the expectations of the public. Improvements to Charnell Park, expansion of Birnam Woods Park, completion of the City's trail system, the addition of a splashpad or other special feature at City Park, and a potential doubling of park acreage in the future, will have significant impact on operations and maintenance requirements. These changes require progressive increases in resources and manpower over time.

To maintain pace with anticipated service changes, a detailed operations and management budget should be developed to help manage parks and recreation needs. There are several different types of operating budget formats that can be used, the most common being the Line Item Budget.

While preparation of a detailed budget is beyond the scope of this plan, a per-acre estimate¹ of \$5,000 to \$15,000 per acre of additional parkland added can be applied as a general measure of potential additional O&M resources required to meet future need. Assuming 15-acres of additional parkland are added by buildout, \$75,000 to \$225,000 of additional O&M

¹ See NRPA Parks and Recreation National Database Report 2013.



resources (2017 dollars) would be needed at buildout. The potential inclusion of a new community/arts facility, splash pad and other special amenities are likely to require additional funding as well.

Primary Funding Sources

Recreation, Arts and Park (RAP) funds have been identified by the city as the primary funding source for meeting existing and future acquisition and implementation needs. During voter-approved ten-year terms, the city receives one penny for every \$10.00 purchased, and uses the dedicated money to fund qualified recreation infrastructure and maintenance, an art and park organizations and events. The existing RAP tax was recently approved, and will be in effect through April 1, 2027. A conservative estimate is that the tax will provide between 2.5 and three million dollars during the next decade.

Other funding sources will be required to meet unfunded options. The following is a list of other key funding tools to consider.

Park and Recreation Impact Fees

The city has an impact fee program for park and recreation projects in place. Impact fees can be used by communities to offset the cost of public parks and facilities needed to serve future residents and new development. Impact fees are especially useful in areas anticipated to develop, such as the west side of the community.

Dedications and Development Agreements

The dedication of land for parks, and park development agreements has long been an accepted development requirement and is another valuable tool for implementing parks. The city can require the dedication of parkland through review of projects such as Planned Unit Developments (PUDs), for example.

User Fees

User fees may be charged for reserved rentals on park pavilions and for recreation programs.



Secondary Funding Sources

Non-traditional sources of funding may be used to help meet the city's needs. The following are examples of a few options which may be suited for meeting West Bountiful's long-term needs.

Land and Water Conservation Fund

This federal money is made available to States, and in Utah is administered by the Utah State Division of Parks and Recreation. Funds are matched with local funds for acquisition of park and recreation lands, redevelopment of older recreation facilities, trails, accessibility improvements and other recreation programs /facilities that provide close-to-home recreation opportunities for youth, adults, senior citizens and persons with physical and mental disabilities.

TIGER Discretionary Grants

According to the U.S. Department of Transportation, "the Consolidated Appropriations Act, 2016 appropriated \$500 million, available through September 30, 2019, for National Infrastructure Investments otherwise known as TIGER grants. As with previous rounds of TIGER, funds for the FY 2016 TIGER program are to be awarded on a competitive basis for projects



that will have a significant impact on the Nation, a metropolitan area or a region.

TIGER Discretionary Grants have supported innovative projects, including multi-modal and multi-jurisdictional projects which are difficult to fund through traditional federal programs. Successful TIGER projects leverage resources, encourage partnership, catalyze investment and growth, fill a critical void in the transportation system or provide a substantial benefit to the nation, region or metropolitan area in which the project is located.

Federal Recreational Trails Program

The Utah Department of Natural Resources, Parks and Recreation Division administers these Federal funds. The funds are available for motorized and non-motorized trail development and maintenance projects, educational programs to promote trail safety and trail related environmental protection projects. The match is 50 percent, and grants may range from \$10,000 to \$200,000. Projects are awarded in August each year.

Utah Trails and Pathways / Non-Motorized Trails Program

Funds are available for planning, acquisition and development of recreational trails. The program is administered by the Board of Utah State Parks and Recreation, which awards grants at its fall meeting based on recommendations of the Recreation Trails Advisory Council and Utah State Parks and Recreation. The match is 50 percent, and grants may range from \$5,000 to \$100,000.

In-Kind and Donated Services or Funds

Several options for local initiatives are possible to further the implementation of the master plan. These kinds of programs would require the city to implement a proactive recruiting initiative to generate interest and sponsorship, and may include:

- “Friends of West Bountiful Parks and Recreation” for fund-raising and volunteer support of West Bountiful’s parks, open spaces, recreation facilities and programs, community arts and trails;
- Adopt-a-park or adopt-a-trail, whereby a service organization or group either raises funds or constructs a given facility with in-kind services;

- Corporate sponsorships, whereby businesses or large corporations provide funding for a facility, as per an adopt-a-trail and adopt-a-park program; or
- Public trail and park facility construction programs, in which local citizens donate their time and effort to planning and implementing trail projects and park improvements.



6 Goals & Policies

Goals and Policies for Parks and Open Space

Goal 1.0: Assure that residents of West Bountiful have access to adequate parks.

Policy 1.1: When new parks are developed, they should be focused on the provision of Neighborhood and Community/Regional Parks and contain the minimum established standards of each.

Policy 1.2: Balance expenditures on golf course, parks and other amenities to ensure existing, short-term and long-term needs are met.

- a. *Implementation Measure:* Upgrade existing parks to meet the minimum requirements for amenities and features, as possible.
- b. *Implementation Measure:* Provide additional opportunities for resident-only access to Lakeside Golf Course, such as “resident days” and steeper discounts.
- c. *Implementation Measure:* Adopt minimum development standards for parks as detailed in the Master Plan.
- d. *Implementation Measure:* Design and develop all new parks with amenities and features that meet the established standards, and allow public input on the design. Utilize the concept designs for specific parks as a point of departure for future design efforts.
- e. *Implementation Measure:* Assure that residents have access to information regarding parks, recreation programs and facilities, trails and art facilities/activities by providing maps and social media tools.

Goal 2.0: Improve the maintenance and operations in public parks.

Policy 2.1: Continue best management and maintenance procedures to protect the city’s park and recreation investments.

Policy 2.2: Update annual budgets to ensure park improvements and upgrades meet needs.

- a. *Implementation Measure:* Maintain an up-to-date inventory of all parks and park facilities, documenting and implementing improvements per a feasible schedule.
- b. *Implementation Measure:* Apply design standards for all parks, recreation facilities, open spaces and trails to help reduce maintenance requirements while promoting better long-term use of public parks and recreation amenities.
- c. *Implementation Measure:* Provide amenities and facilities to help West Bountiful residents “self-maintain” their parks and park facilities (trash receptacles, animal waste containers, hose bibs, pet clean-up stations, etc.)

Goal 3.0: Ensure that critical open spaces, habitat areas and natural features are maintained and protected.

Policy 3.1 Secure and expand the West Bountiful public open space system as part of a flexible and opportunistic approach.

- a. *Implementation Measure:* Secure open space as part of negotiating development agreements with owners of new subdivisions and development projects.
- b. *Implementation Measure:* Enforce ordinances requiring development setbacks along drainage corridors and waterways.



- c. *Implementation Measure:* Work closely with the U.S. Army Corps of Engineers and other responsible agencies to ensure that wetlands in the city are protected as protected open space.

Goals and Policies for Recreation and Community Art Facilities

Goal 4.0: Assure that residents of West Bountiful have access to high quality recreational and cultural programs and facilities.

Policy 4.1: Maintain long-term relationships with Davis School District and the South Davis Recreation District to ensure access to high-quality recreation facilities and programs are maintained.

Policy 4.2: Determine the viability of developing a small community/arts center.

- a. *Implementation Measure:* Commission a special study to assess developing a new facility at the clubhouse at Lakeside Golf Course or on the current Public Works site for this purpose.

Goals and Policies for Trails and Bike Lanes

Goal 5.0: Assure that the West Bountiful trail system meets public needs and expectations.

Policy 5.1: Work with West Bountiful transportation and engineering departments to ensure all trails, bike/pedestrian routes and bike lanes/routes are implemented as envisioned.

- a. *Implementation Measure:* Assure the trail improvements contained in this master plan are supported by West Bountiful transportation plans and policies
- b. *Implementation Measure:* Install all remaining regional trail segments by 2027, including lighting and other improvements suggested in the master plan.
- c. *Implementation Measure:* Install all local recreational trail and roadside bike lanes by 2060 (buildout). Ensure trails are specifically addressed in development agreements negotiated with new subdivisions, including lighting and similar improvements suggested in the master plan.

Policy 5.2: Require trail master planning to be incorporated into the development review process of West Bountiful.

- a. *Implementation Measure:* Evaluate system-wide trail needs as part of future planning initiatives, focusing on closing gaps, developing trailheads, and improving connections with existing and future neighborhoods, destinations, parks and recreation facilities, and transit stations.



- b. *Implementation Measure:* Maintain trails as safe, attractive and comfortable amenities for the community. Ensure that maintenance routines include the control of weeds (particularly thorny species), the removal of trash and debris, and selective plowing of key routes to facilitate winter trail use.
- c. *Implementation Measure:* Promote an “Adopt a Trail” program to encourage trail user assistance in maintaining the trail system. Encourage participants to become involved in all aspects of trails development, through maintenance and long-term improvements.
- d. *Implementation Measure:* Develop a trail and bike lane signage program that provides clear information to users about how to access trails and proper trail behavior. Make trail and bike path maps available to the public.

Goal 6.0: Assure that trails are safe.

Policy 6.1: Implement a Safe Routes to Schools program with an emphasis on trail linkages.

- a. *Implementation Measure:* Work with Davis School District, police, UDOT, Davis County, local developers and neighborhood groups to identify and clearly mark appropriate trails and routes.

Policy 6.2: Ensure trails are safe places at all hour of operation.

- a. *Implementation Measure:* Install a safe system of trail lighting and emergency response stations along all Regional Recreational trails.

Other Goals and Policies

Goal 7.0: Promote water conservation and similar practices to help ensure the West Bountiful parks and recreation system is sustainable and resilient.

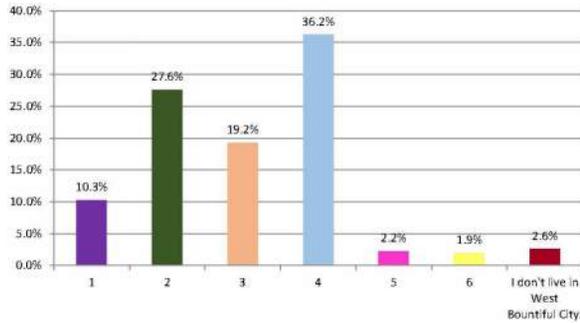
Policy 7.1: As new parks, open spaces and trails are developed, utilize current practices and technologies to conserve water and other resources in public parks and associated facilities.

- a. *Implementation Measure:* Utilize drip irrigation, moisture sensors, central control systems and appropriate plant materials and soil amendments to create a more sustainable West Bountiful parks and recreation system.

Appendix A: On-line Survey Results

Q1: Which part of the city do you live in? (see map below)

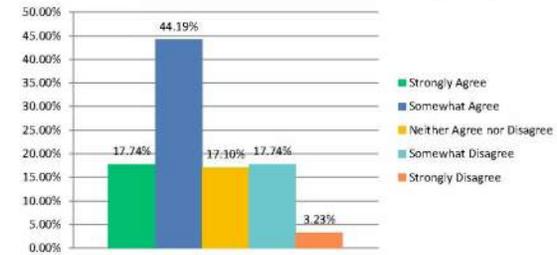
Answered: 312 Skipped: 0



Q2: To what extent do you currently agree with the following statements?

Answered: 310 Skipped: 2

West Bountiful City currently provides adequate recreation facilities & programs



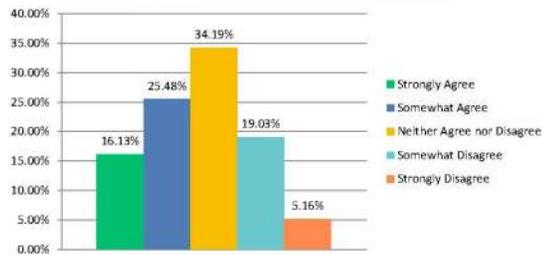
West Bountiful Recreation, Arts & Parks Master Plan Survey

West Bountiful Recreation, Arts & Parks Master Plan Survey

Q2: To what extent do you currently agree with the following statements?

Answered: 310 Skipped: 2

West Bountiful City currently provides adequate arts facilities & programs

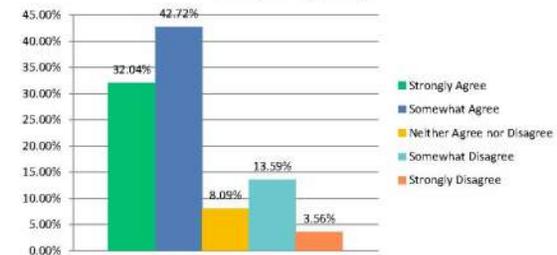


West Bountiful Recreation, Arts & Parks Master Plan Survey

Q2: To what extent do you currently agree with the following statements?

Answered: 310 Skipped: 2

West Bountiful City currently provides adequate parks

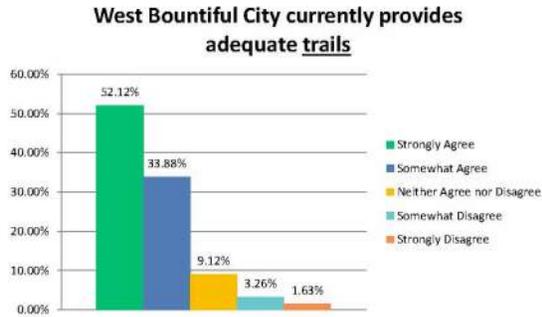


West Bountiful Recreation, Arts & Parks Master Plan Survey



Q2: To what extent do you currently agree with the following statements?

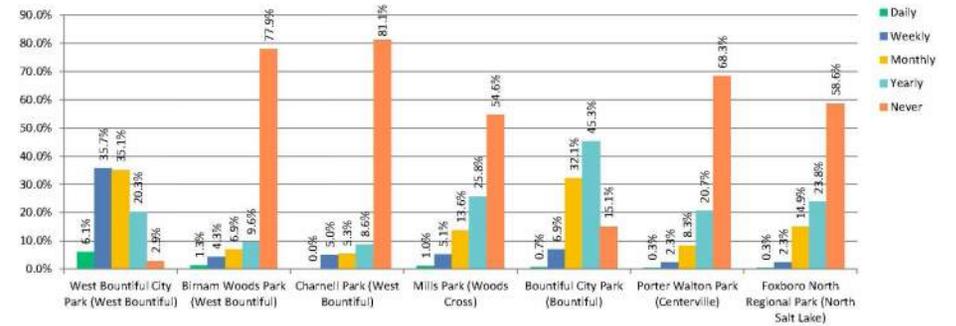
Answered: 310 Skipped: 2



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q3: How often does your household use the following places to meet your recreation and leisure needs?

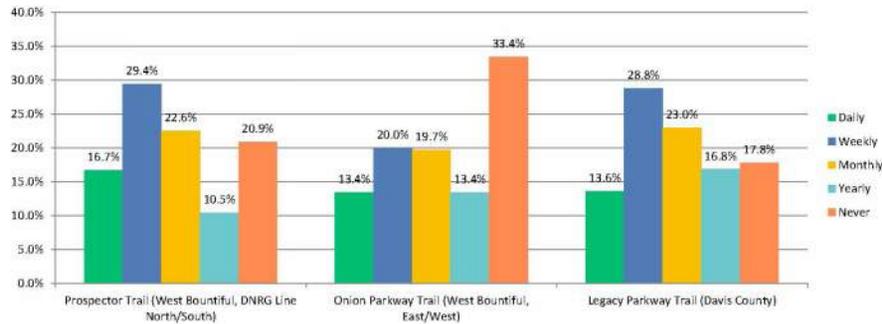
Answered: 311 Skipped: 1



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q3: How often does your household use the following places to meet your recreation and leisure needs?

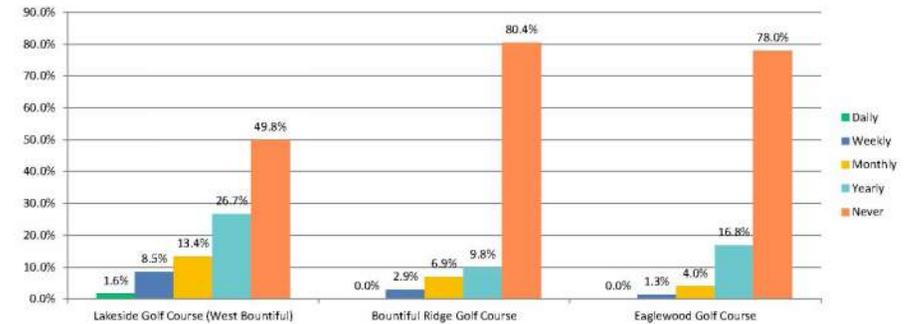
Answered: 311 Skipped: 1



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q3: How often does your household use the following places to meet your recreation and leisure needs?

Answered: 311 Skipped: 1



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q3: How often does your household use the following places to meet your recreation and leisure needs?

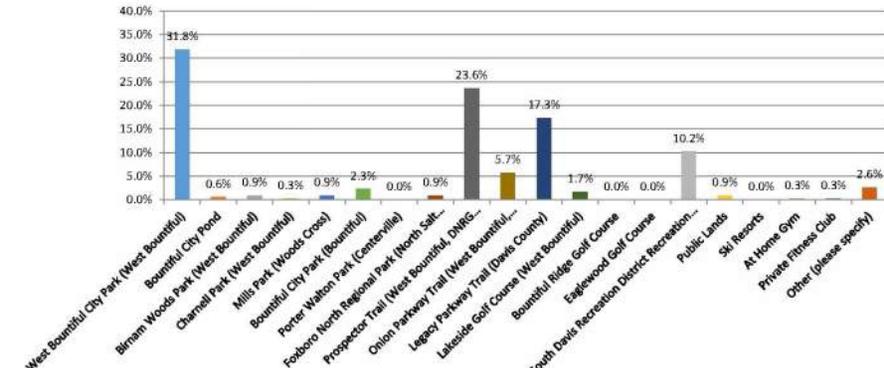
Answered: 311 Skipped: 1



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q4: Which one of the above parks, recreation facilities or trails do you use most often?

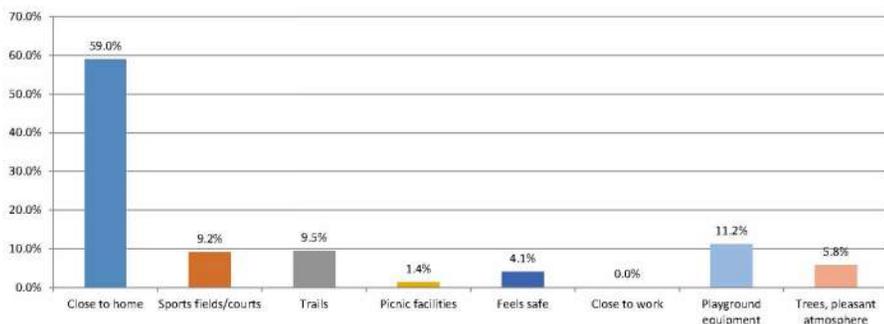
Answered: 283 Skipped: 29



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q5: Regarding the recreation facility, park or trail your household uses most often, what is the primary reason that you use this facility?

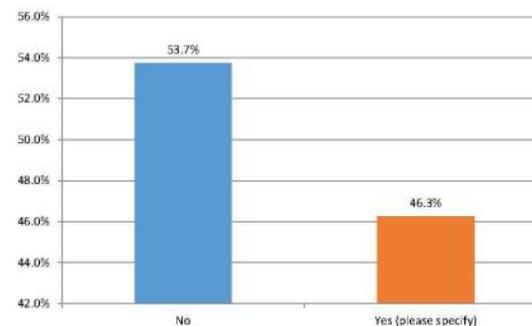
Answered: 295 Skipped: 17



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q6: Regarding the recreation facility, park or trail your household uses most often, are any improvements needed?

Answered: 294 Skipped: 18



West Bountiful Recreation, Arts & Parks Master Plan Survey



Q6: Regarding the recreation facility, park or trail your household uses most often, are any improvements needed?

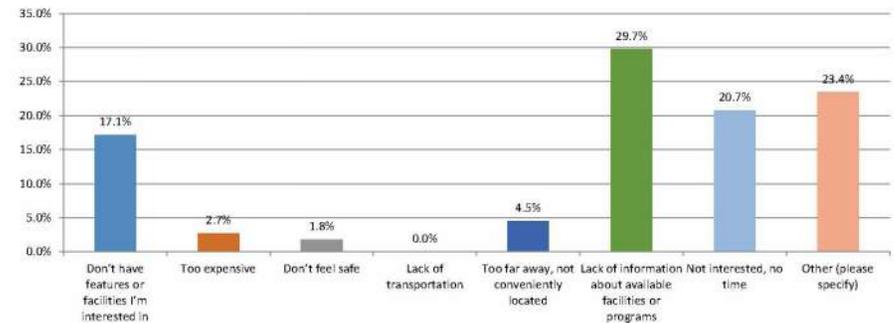
Answered: 294 Skipped: 18

- Playground equipment for all ages of children, especially younger children, including zip line
- Ensure safety of play equipment
- Adult swings
- Accessible playground
- Restrooms – more, upgrade existing, make available year-round, portable where no permanent
- Shade – more trees on trails, shade on playgrounds and in parks
- More shrubs
- More grass/open play areas
- Splash Pad
- Tennis/Pickleball courts
- Allow dogs on-leash in park
- No dogs in city parks
- Off-leash dog area
- Dog waste stations
- Horse waste cleanup by owners
- Baseball fences/lights/accommodations, replace concession/restrooms at City Park
- Multipurpose field for football and other uses
- More basketball courts
- Benches
- Bugs/mosquito abatement
- Increase maintenance
- Distance markers on trails
- Lighting & security
- More picnic tables
- More plowing in winter
- More sidewalks
- New clubhouse with good restaurant
- Recreation Center/Outdoor pool
- Remove/change gates on Prospector
- Trim overgrown plants
- Vegetation management – weeds/trim overgrown trees/shrubs, but don't remove completely, irrigate trees/shrubs more often, stop spraying
- More/better water bottle filling stations/drinking fountains, get water turned on to drinking fountains in timely manner
- Separate trail for bikes
- Trailheads with lighting and drinking fountains
- Paved trail to Millcreek trailhead
- Tee boxes at Lakeside need improvement
- Restore cabin
- Expand existing facilities
- Fix drainage issues in Birnham Park

West Bountiful Recreation, Arts & Parks Master Plan Survey

Q7: If your household does not use any West Bountiful recreation facilities, parks or trails, what is the primary reason?

Answered: 111 Skipped: 201



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q7: If your household does not use any West Bountiful recreation facilities, parks or trails, what is the primary reason?

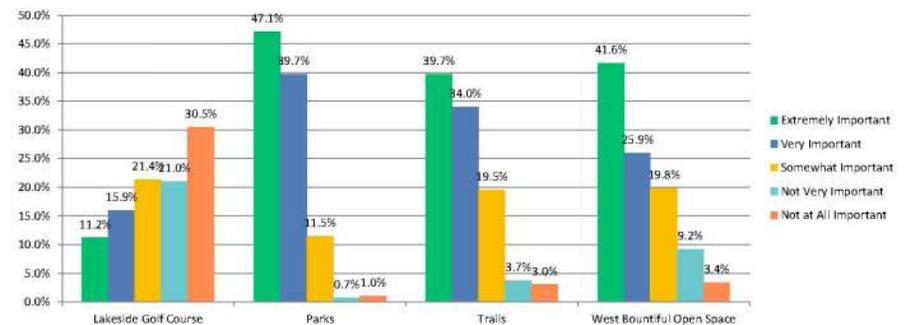
Answered: 111 Skipped: 201

- Playground too hot without shade
- Don't know where these parks are
- Doesn't work with my schedule
- No town-friendly places to eat and gather
- Age
- Want to be somewhere that feels like you escaped the city
- Physical restrictions
- No tennis or pickleball courts
- Facilities outdated
- Rec Center passes too expensive
- Too crowded
- Need dog park
- No interest in golf
- Would use if dogs were allowed
- Age
- Not easily wheelchair accessible
- Parks aren't safe

West Bountiful Recreation, Arts & Parks Master Plan Survey

Q8: To what extent are the following West Bountiful facilities important to your household:

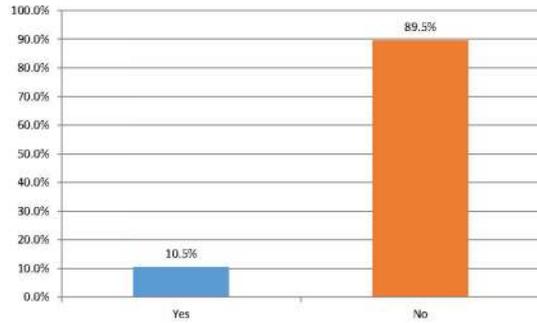
Answered: 298 Skipped: 14



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q9: Do you own or ride horses?

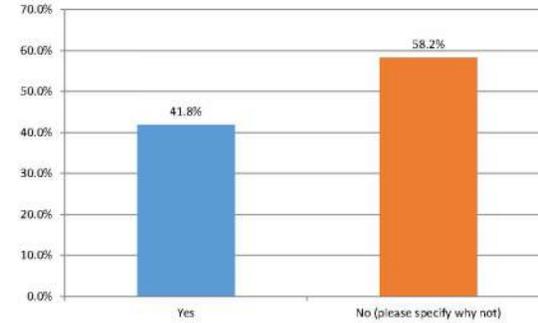
Answered: 296 Skipped: 16



West: Bountiful Recreation, Arts & Parks Master Plan Survey

Q10: If you own or ride horses, do you use local equestrian trails and/or facilities?

Answered: 55 Skipped: 257



West: Bountiful Recreation, Arts & Parks Master Plan Survey

Q10: If you own or ride horses, do you use local equestrian trails and/or facilities? If no, why not?

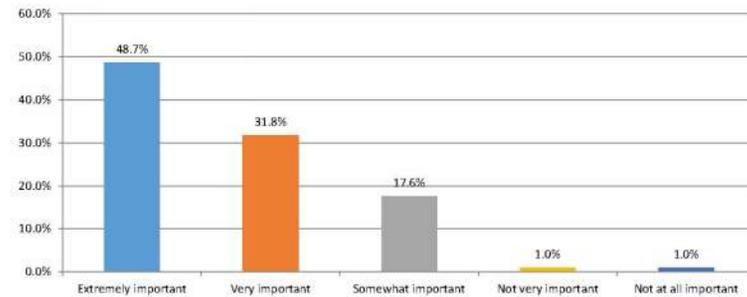
Answered: 55 Skipped: 257

- Not allowed on local trails, far distance
- Use equestrian center in Sunset, also used Universal
- Need nicer facilities and more horse friendly areas to ride
- Used to ride on streets but paths are gone and too much traffic
- My horse doesn't like trails
- You took away our trail
- Need more space & availability

West: Bountiful Recreation, Arts & Parks Master Plan Survey

Q11: Thinking more generally, in your opinion how important is it to have public parks within walking distance of your home (i.e. within a half mile or 10 minutes)?

Answered: 296 Skipped: 16

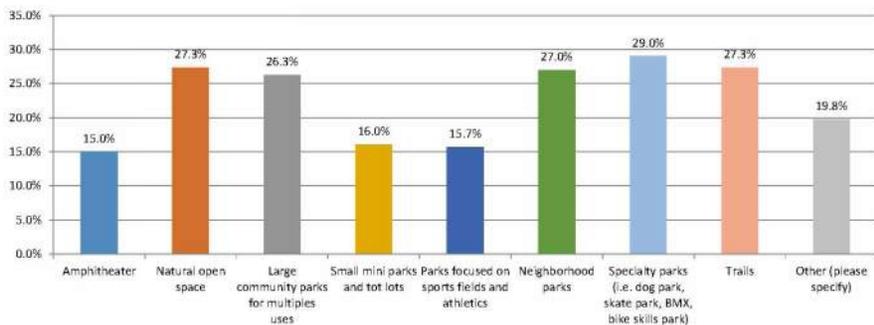


West: Bountiful Recreation, Arts & Parks Master Plan Survey



Q12: What types of recreation, arts, parks or trails facilities are most needed in West Bountiful? (Select up to two)

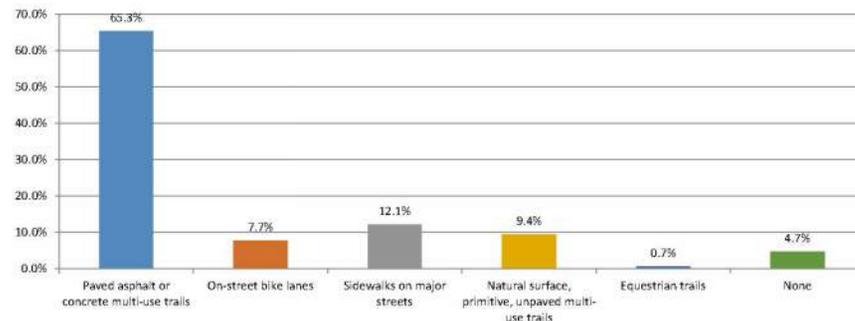
Answered: 293 Skipped: 19



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q13: What type of trails do you use most often, if at all?

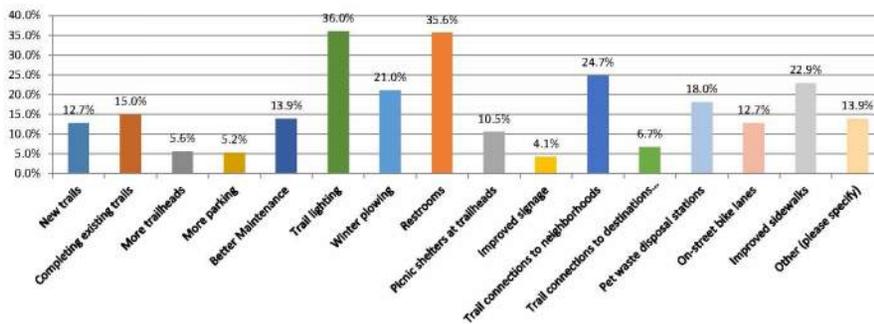
Answered: 297 Skipped: 15



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q14: Which, if any, of the following trail improvements are needed in West Bountiful? (Select up to three)

Answered: 267 Skipped: 45



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q14: Which, if any, of the following trail improvements are needed in West Bountiful? (Select up to three)

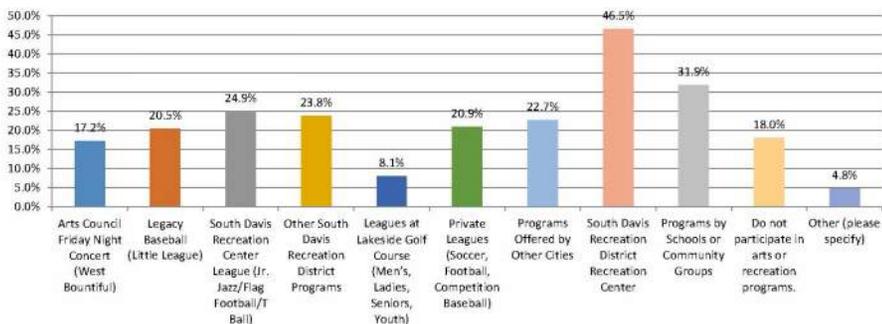
Answered: 267 Skipped: 45

- Trees for shade, shrubs
- Equestrian use, multiple use, primitive unpaved
- Water stations & restrooms along trails
- Stay rural
- Spray for bugs
- Sidewalk connections to schools
- On street fall and spring debris pickup
- Don't remove natural vegetation
- Sometimes nice to cross country ski before trails are plowed
- Walking path painted line on 800 West between Pages & Porter Lanes
- Extend Prospector Trail south of 400 North
- Leave gates open
- Need speed limit signs, photo cop and speed bumps.
- Quiet zones by houses
- Seating
- Drinking fountains

West Bountiful Recreation, Arts & Parks Master Plan Survey

Q15: Which of the following arts or recreation programs do your household participate in? (Select all that apply)

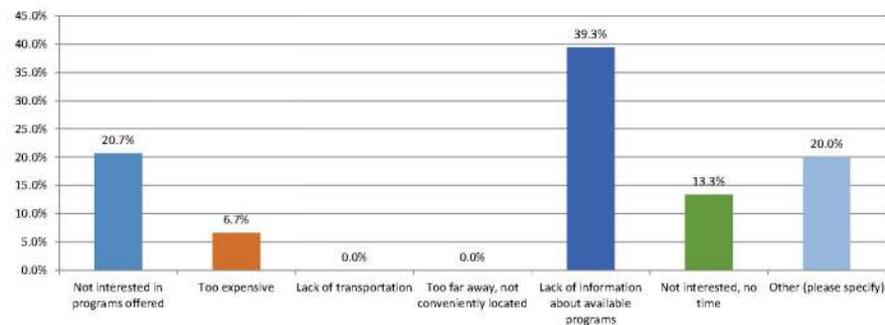
Answered: 273 Skipped: 39



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q16: If your household does not use any West Bountiful arts or recreation programs, what is the primary reason?

Answered: 150 Skipped: 162



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q16: If your household does not use any West Bountiful arts or recreation programs, what is the primary reason?

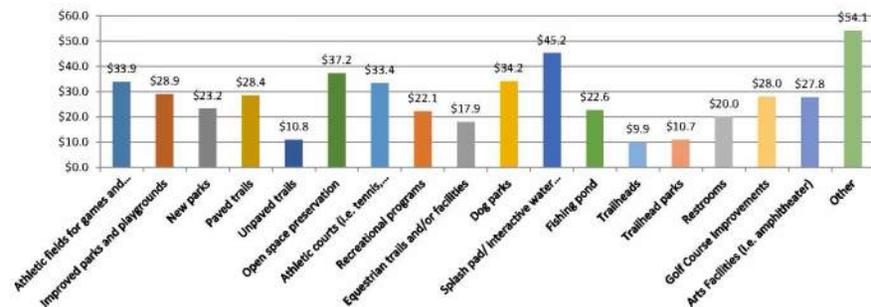
Answered: 150 Skipped: 162

- Friday night programs not entertaining/enjoyable enough
- No rec programs in the city
- Participated when children were younger
- No options for seniors
- Kids too young
- No girls sports leagues
- Don't do soccer through SDRC because it's coed
- No time
- Too crowded
- Need better facilities

West Bountiful Recreation, Arts & Parks Master Plan Survey

Q17: Suppose you were given \$100 to spend on recreation, arts, parks, or trail improvements in West Bountiful. How would you divide your \$100 among the various improvements, enhancements and facilities? (You may spend the \$100 all in one category or divide it up as you please, but the total must be \$100. Use only whole numbers and no punctuation, including \$.)

Answered: 270 Skipped: 42



West Bountiful Recreation, Arts & Parks Master Plan Survey



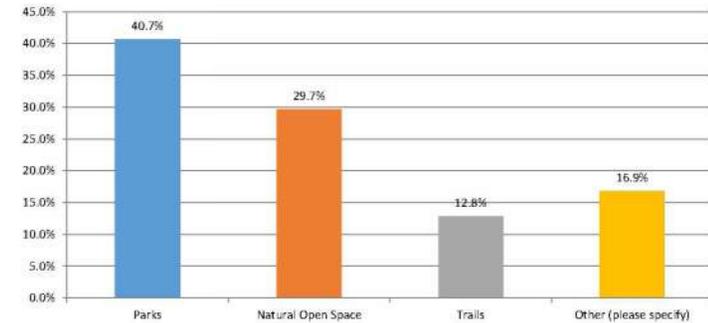
Q18: If you selected “other” on Question 18, please specify improvements here

Answered: 270 Skipped: 42

- Sidewalks
- Disc golf course
- Skate park/bike park
- Infrastructure (streets, water lines)
- Extend bike lanes to 500 South
- Fences around golf course
- Cabin improvement
- Rehearsal facility for large group
- Splash pad
- Outdoor pool
- Dogs in West Bountiful Park
- Archery or shooting range
- Accessible park/playground
- Field/restrooms/concessions in West Bountiful Park
- Spend money on speed bumps, not an unsanitary splash pad
- I wouldn't spend it

Q19: If the land west of 1100 West (near the current equestrian center) develops in the future, what types of facilities should be included?

Answered: 273 Skipped: 39



Q19: If the land west of 1100 West (near the current equestrian center) develops in the future, what types of facilities should be included?

Answered: 273 Skipped: 39

- Stay equestrian center
- Park with playgrounds and splash pad/wading pool for kids
- All of the options (parks, open space, trails)
- Tennis courts
- Disc golf course
- Unpaved equestrian trails
- Event building for rentals
- Leave undeveloped for wildlife
- Athletic fields/green space
- Private economy (city stick to infrastructure and police protection)
- Outdoor pool
- Skate park
- Dog park
- Walkway over Legacy Parkway
- Houses

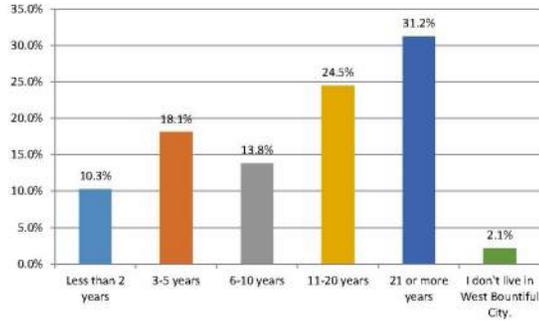
Q20: Please list recreational activities, programs or facilities not currently offered in the City that you feel are most needed

Answered: 148 Skipped: 164

- Access to parks for dogs on leash
- Kids summer recreation classes/activities
- Don't need all the big city stuff
- Splash pad/wave pool/snow boarding
- Better, updated playgrounds & all ages in one park
- Shade over playground
- All abilities park and activities
- Natural open space
- Dog park
- Athletic fields/football
- Tennis courts/Pickleball
- More basketball courts at rec center
- Disc golf course
- Unpaved equestrian trails
- Skate park
- Keep citizens informed by email or text messaging
- Swimming pool
- Fishing pond
- Art/cooking/entertainment programs for all ages
- Eating places within our community, maybe at Lakeside
- Arts in the Park
- Concert venue/amphitheater
- Arts center, theater, exhibitions
- Pond/lake for kayaking
- Nature preserve
- Indoor recreation center
- Rec programs for all ages
- Food truck night/chalk art festival etc.
- Sidewalks
- Better signage on 1100 W. indicating walking lanes
- Activities for seniors
- Archery/trap shooting range
- Place for scouts to pitch tents and have overnights with fire rings

Q21: How long have you lived in West Bountiful?

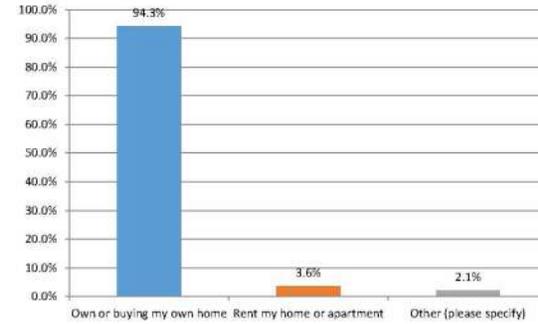
Answered: 282 Skipped: 30



West: Bountiful Recreation, Arts & Parks Master Plan Survey

Q22: Which of the following best describes your current living situation?

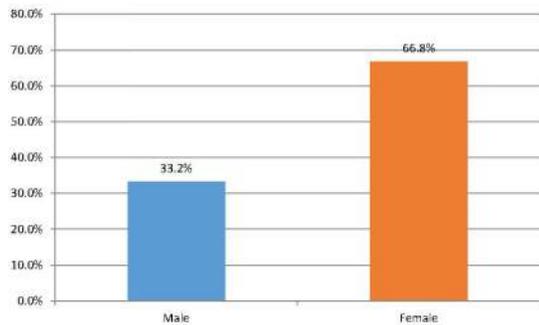
Answered: 282 Skipped: 30



West: Bountiful Recreation, Arts & Parks Master Plan Survey

Q23: What is your gender?

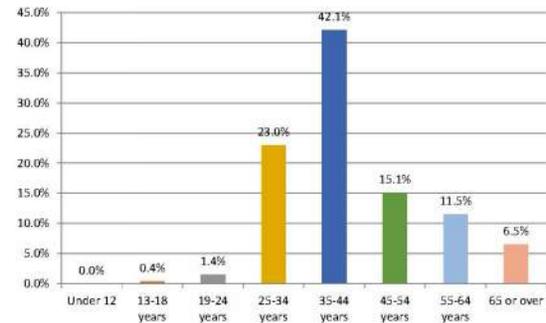
Answered: 277 Skipped: 35



West: Bountiful Recreation, Arts & Parks Master Plan Survey

Q24: Please indicate your age range:

Answered: 278 Skipped: 34

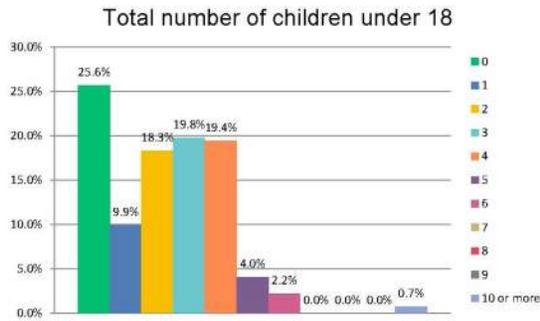


West: Bountiful Recreation, Arts & Parks Master Plan Survey



Q25: Please indicate the number/age of children in your household as follows:

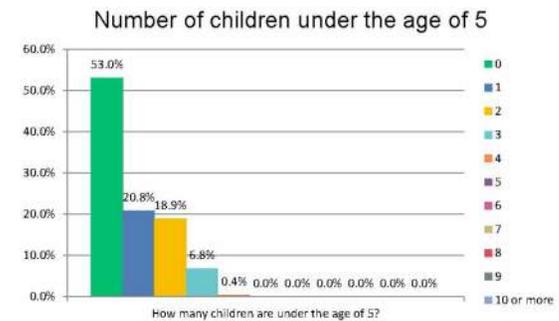
Answered: 275 Skipped: 37



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q25: Please indicate the number/age of children in your household as follows:

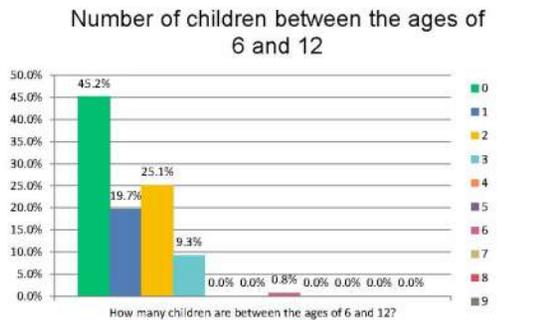
Answered: 275 Skipped: 37



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q25: Please indicate the number/age of children in your household as follows:

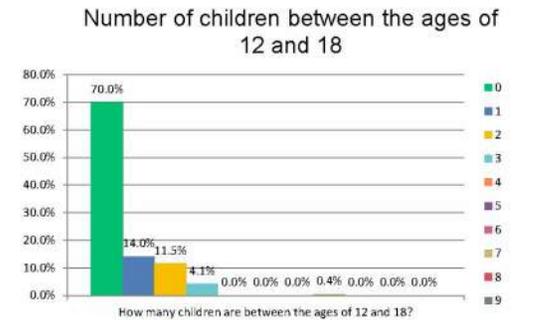
Answered: 275 Skipped: 37



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q25: Please indicate the number/age of children in your household as follows:

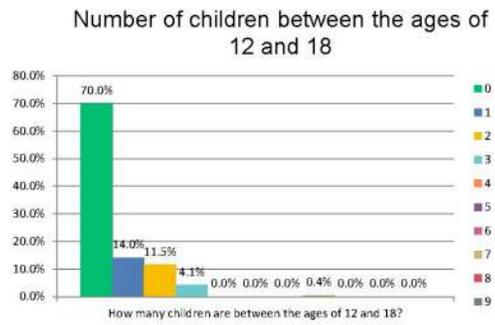
Answered: 275 Skipped: 37



West Bountiful Recreation, Arts & Parks Master Plan Survey

Q25: Please indicate the number/age of children in your household as follows:

Answered: 275 Skipped: 37



Appendix B: Notes - Public Scoping Meeting

West Bountiful City Recreation, Arts and Parks Master Plan

NOTES

West Bountiful City Recreation, Arts and Parks Master Plan

PUBLIC SCOPING MEETING

September 7, 2017 at 6:30 pm
West Bountiful City Hall

11 members of the public signed in

The meeting began with introductions and a summary of the project background and purpose.

Scoping Session

A general scoping session was held to explore ideas and concerns for recreation, arts and parks in West Bountiful City. The verbatim comments from the scoping session follow:

Recreation

- Should we add a fishing and recreational pond? Can be a maintenance/traffic concern. Some residents mentioned concerns with insects such as mosquitoes that are drawn to standing water. Can bring traffic/parking concerns if facilities are under-designed.
- Bountiful pond is mostly a storm water pond, but people do recreate on it.
- Splash pads are desired by a lot of residents, but come with high maintenance demands.
- Avoid duplication of facilities in nearby communities. Partner with the County and School District. Park City, Snyderville Basin Rec, and Park City School District all partner on recreation facilities.
- Find out how willing people are to pay extra for special facilities like splash pads. The desire often goes down if it means an increase in costs.
- Pools and splash pads draw people in from outside communities. It was suggested that non-residents could be charged additional fees, but charging fees for outside residents can be an administrative issue.
- Splash pad needs a lot of parking.
- Consider adding a splash pad near the old playground in the City Park.
- Consider partnering with neighboring cities on a splash pad.

Parks

- Parking at new parks needs to be adequate. Increase parking at existing facilities – partner with school.
- Possibly eliminate soccer field at school to create room for more parking/shared parking and more amenities (amphitheater, etc.)
- Provide open space for ball fields.
- Multi-sport area on 1200 North
- Birnam Woods Park needs a better connection to the Legacy Parkway Trail. UDOT owns the parcels just north of Birnam Woods Park.
- City is considering a dog park in part of the undeveloped portion of Birnam Woods Park.

-1-



City of Orem Parks, Recreation, Trails, and Open Space Master Plan

- The idea of adding pickleball courts along the Prospector Trail along 830 West in the unused land has been suggested to the city.
- Maximize field usage at City Park. Flag Football could use the baseball outfields after baseball season if the fields are configured correctly.

Trails

- Trails are challenging from management/maintenance position.
- Smaller lots bring in more young families.
- City has big lots and bigger houses on smaller lots.
- The School is in the process of rebuilding and have expressed that recreation is not their highest priority. They stated that they don't necessarily want sports fields and activities on school grounds.
- A bike lane will be added on 600 West from Porter Lane north to the city boundary.
- Bike lanes will be added on 1100 West on the east side of the road in 2018.
- Connect the Onion Parkway Trail east to West Bountiful City Park.
- A real trail connection is in the works from the church on 800 West north of City Hall into the neighborhood to the east.
- Consider a canal trail from 1100 West by Holly Refinery to the west, eventually connecting to the Legacy Parkway Trail.
- Need a trail connection on 400 North and a trailhead on 400 North at the Legacy Parkway Trail.

Golf

- Residents appreciate the Golf Course as open space even if they don't golf. It is one of the only facilities in the city that charges a fee for direct use.
- Consider adding exercise parks/stations by the school.
- The Golf Course is focusing on upgrading their existing amenities to better serve golfers and the community. They will be addressing tee box issues.
- It was suggested to add a trail connection through the golf course, near 1070 North, to connect Prospector Trail to 1100 West.
- Golfers are on the course from dusk to dawn, making any sort of broader community use like a trail challenging.
- Add a restroom on the east side of the golf course that can serve Prospector Trail users as well as golfers. City added a new restroom on the west end of the back 9.
- Can the clubhouse be expanded to serve as more of a community center, in addition to the golf functions?

General

- Community is older as a whole.
- Not necessarily affordable for growing families.
- Very few multi-family areas, but okay with that.
- There's not enough communication between the city and South Davis Rec.
- Add city entry monuments at the following locations: Pages Lane by the City Park, 400 North just west of the freeway, and at the intersection of 500 South and 1100 West.
- Holly Refinery has the option to rebuild houses that it has purchased north of the refinery on 200 North.

-2-



- New development is proposed in several areas of the city: east of the golf course, north of the Onion Parkway Trail, in the area of the Equestrian Center, and west of Holly Refinery. These areas should all be connected to the existing trail systems.
- The city owns land west of the golf course, and is looking at different ideas for this site, including ideas such as a sports complex. It would be nice to tie this development in with the undeveloped park land at Jessi's Meadow Way. Right now, access to the Jessi's Meadow property is via an easement on private property, and the land is tucked into a neighborhood.
- The South Davis Sewer District will be doing a future water reclamation project near the 1200 North Trailhead, but has expressed interest in cooperating with the city on potential recreational uses on the other land in the city boundary. Soccer fields could be a potential use to discuss with them.



Appendix C: Notes - Steering Committee Meetings

West Bountiful Comprehensive Recreation, Arts and Parks Master Plan



NOTES

Steering Committee Meeting #1

June 15, 2017, 6:00pm, City Hall Council Chambers

IN ATTENDANCE:

Jay Ahlstrom, City Council
 Jared Broderick, Resident
 Dell Butterfield, Senior Golfer
 Eric Eastman, Arts Council
 Kelly Enquist, City Council
 Alison Garlick, Resident
 Paul Holden, Golf Director
 Duane Huffman, City Administrator
 Steve Maughan, Public Works Director
 Rocky Miller, Parks Maintenance
 Kyle Peters, Little League Baseball
 Val Peterson, Resident
 Justin Wood, Youth Council

Mark Vlasic, Landmark Design
 Lisa Benson, Landmark Design

SUMMARY

The meeting began with introductions, and then Landmark Design reviewed the purpose of the project, the schedule, and the scope of work, which is attached to these notes. This was followed by a general scoping session to talk about general concerns and ideas. The meeting ended with a review of the draft survey questions, which are attached to these notes.

PROJECT SCHEDULE

Task	2017				
	June	July	Aug	Sept	Oct
Task 1: Public Involvement					
Steering Committee Meetings (2)	SC			SC	
Project Web Page					
Survey (Internet)					
Public Scoping Meeting		PS			
Draft Plan Open House					PH
Joint Public Hearing (1)					CC
Task 2: Data Collection					
Existing Plan, Document & Data Review					
Inventory & Evaluation of Existing & Proposed Facilities & Programs					
Task 3: Needs Assessment & Goals					
Task 4: Trail System Analysis					
Task 5: Acquisition & Construction Costs					
Task 6: Goals, Objectives & Policy Development					
Task 7: Plan Development & Adoption					
Task 8: Final Product					

SC - Steering Committee Meetings
 PS - Public Scoping Meeting
 PH - Draft Plan Open House
 JPH - Joint Public Hearing (Joint)
 CC - City Council Public Hearing (Joint)

WEBSITE

The project website (<http://www.ldi-ut.com/westbountiful>) is active and will be linked to the city's social media accounts.

ARTS

- If the city's public works shop is relocated elsewhere in the city, the Arts Council would like to use the existing building for flexible space to host art and recreation uses like a theater, art gallery, summer recreation programs, a continuing arts program (like painting for adults), and other recreation programs.
- Art is currently displayed in the council chambers at City Hall, but not a lot of people get the chance to see it. The exhibit is rotated every six months.
- The Arts Council hosts at least one function per month. The council holds a concert in the Council Chambers the second Friday of every month. The performers are usually residents or relatives of residents. A Youth Concert is held each March, and the city also hosts an annual Cowboy Poetry event.

GOLF

- Those that run the city-owned golf course want it to be an asset to the community, and are trying to get it to the point where operating expenses are fully-paid by operating income. It wasn't run well for a number of years, but Paul has really turned it around and is making good progress in this direction.
- The golf course hosts a wide variety of leagues (men's, women's, senior's, youth).
- A lot of residents support the golf course the function of the golf course just as green space, even if they don't play.
- How much of dedicated funds should go the golf course?
- The survey should ask questions about golf such as if they golf, how often, what improvements need to be made, what non-golf activities are appropriate/supported at the golf course, etc.
- Golf gets a lot of users from outside the city.

YOUTH

- The city's teenagers use City Park a lot. It's a major hangout place for them, with the basketball court. They go there when they have nowhere else to go.
- Trails are great for the youth, but they need more lights, especially for people who use the trails early in the morning.
- There used to be talk of a soccer field at the end of Pages Lane by the Legacy Parkway Trail. This would be a great idea to implement, because the city doesn't have any multipurpose fields, and the youth have to travel to surrounding cities to play. Utah Youth Soccer has a grant each year that can be used to help with this expense, and the grant went unused last year. A lot of youth participate in programs and clubs.

BASEBALL

- The city hosts baseball tournaments each year at City Park, and has to bring in portable toilets. The existing restrooms are very out of date, and need to be redone.
- Maintenance is a big issue on the fields – keeping weeds down, keeping the lines painted.

PARKS/TRAILS

- The south end of the city doesn't have any parks or other recreation amenities. It only has the Prospector Trail, and you can only go north from there. Then you have trouble getting back to where you started. Need a loop option.
- Have large running and biking community – enhance trail facilities.
- Avoid trails/bike lanes on 500 South – that street is too dangerous.
- Can have conflicts between runners/walkers and bikers on the Legacy Parkway Trail.
- Legacy Trail gets lots of use from people all over the county and region.
- Gates on trails are an issue for bicyclists, even if they are intended to slow traffic down. Bikers want long continuous stretches of road or trail.
- Bike lanes on Pages Lane are awesome. Need to connect this to Legacy.
- Need a park/place for alternative activities like overnight camping trips for Scouts, etc.

EQUESTRIAN USES

- There are a lot of equestrian users in the city. Make sure to give them a voice in this process.
- West of 1100 West tends to have more equestrian properties.
- Measure the size of this community through the survey, and ask questions about this use.
- Equestrian Center is going to go away eventually.
- Legacy Parkway has an equestrian trail that runs parallel to the paved trail.

GENERAL

- The committee recommended talking with Lisa Summers, the recreation coordinator for Centerville City who manages a lot of the summer programs that residents use.
- Assess the condition of the existing assets within each park so the city knows what needs to be updated and what's in good shape. The plan needs to address how to catch up on deferred maintenance items.
- Need a shooting range for shotgun/archery uses.
- Can use RAP money for recreation facilities. Splash pads have been suggested as one use, but they are expensive to maintain.

SCOPE OF WORK

TASK 1: PUBLIC INVOLVEMENT

Landmark Design will work closely with West Bountiful City to facilitate a public participation program that provides meaningful opportunities for citizen involvement. It is our intent to provide good information, to make participation easy, to listen carefully to what participants have to say, and to be responsive to comments and input received.

There are several elements of public involvement proposed for the project including the following:

- A Project Steering Committee to guide progress on the plan;
- An Initial Scoping Meeting to receive and communicate information about parks and recreation needs and facilities;
- A project web page which will also receive public input and host an informal internet survey; and
- A Draft Plan Open House.

We are also available to present at a joint public hearing during the final review and adoption.

The City will be responsible for assigning a Project Liaison to assist our efforts. This person should be able to schedule meetings, provide notice through community newsletters and mailings, meet regularly, and arrange venues for meetings. Landmark Design will facilitate all public meetings and workshops, document the proceedings, and prepare summary documents for distribution.

Internet Survey

In deference to the limited budget resources available, Landmark Design proposes utilizing a simple on-line survey method to understand needs and preferences, and to provide an opportunity for the public to provide their input as the plan is produced.

Master Plan Steering Committee

Landmark Design proposes the formation of a Steering Committee made-up of City Staff, citizen representatives, those with recreation and arts interests, and representatives of the Planning Commission and City Council. The purpose of this group is to oversee progress on the plan. The committee will meet twice as part of establishing key issues, needs and ideas.

Project Web Page

A project web page will be established as a central clearinghouse for information and input regarding the master plan. The web page will contain general information about the project such as purpose, schedule, and project status, in addition to more specific information such as mapping and draft plan ideas. We will also include contact information and an on-line comment form and polling opportunities, so that people have multiple avenues to provide comment and feedback, to ask questions, and to participate. Landmark Design will be responsible for keeping the project web page current, and West Bountiful City will provide a link to the project web page on the City's website, eliminating the need for the City to post the information on its own website.

Public Meetings

Two Public Meetings are proposed as part of the planning process and are described below.

1. Public Scoping Meeting

The Landmark Design Team, with the assistance of City staff, will conduct a community-wide public scoping meeting at the beginning of the planning process, during which residents will be asked to identify issues, concerns, ideas, and opportunities related to parks, trails, open space, and recreation. Depending on the turnout,



participants will either be assembled in small groups facilitated by Team members, or assembled into a larger group for facilitated input. Comments and information will be recorded on large tablets at the meeting, all of which will be analyzed and reviewed in a fair manner. Landmark Design will document and summarize all of the information and make it available to the Management and City staff, and post it on the project web page for review.

2. Draft Plan Open House

The intent of this open house meeting is to present the *Draft Recreation, Arts and Parks Master Plan* to the public and receive as much input as possible. The Open House format allows people to review key maps and information, informally ask questions and receive one-on-one communications with the Planning Team and City staff. We generally have the information displayed on boards and easels, and provide comment forms for individuals to record their thoughts and recommendations. Landmark Design, with the assistance of West Bountiful City staff, will conduct and facilitate the meeting, prepare an analysis of comments received, and in consultation with the City staff and the Project Steering Committee, determine changes or modifications to the Draft Plan which address the concerns and comments received. Comments and responses will be reviewed with the Project Steering Committee and, if appropriate, will be included in the final plan.

3. Public Hearing

Landmark Design will present the Plan to the Planning Commission and the City Council during the approval process, and will make the necessary changes. We will prepare a Power Point presentation summarizing the process, findings, and recommendations. We assume a joint meeting with both the members of the Planning Commission and the City Council will be arranged in an effort to minimize costs.

TASK 2: DATA COLLECTION

Existing Plan, Document & Data Review

Inventory & Evaluation of Existing & Proposed Facilities & Programs

Landmark Design would like to “kick off” the project in a meeting with the Project Steering Committee. We would like to tour the City and informally discuss the issues and concerns that need to be addressed. At this time, we would also like to confirm that all available background information has been provided and is up-to-date, including digital data, maps, existing plans and reports and other documentation.

Based on demographic data and growth projections (provided by the City), the adequacy of existing facilities will be analyzed. Private and public recreational facilities, school facilities and other recreation facilities will be included in the inventory, and will be addressed separately. We will meet with those responsible for recreation programs to receive all information relevant to the project, and identify areas where additional programs may be needed or specific groups may be targeted.

TASK 3: NEEDS ASSESSMENT & ANALYSIS

We will evaluate any existing standards or guidelines, and determine their appropriateness with respect to new information generated through the existing conditions analysis and public participation. This will determine a current level of service (LOS) which may be projected into the future and/or modified for planning purposes. LOS will be expressed as a number of acres per 1,000 persons. Projections for future need and a future LOS will be provided through the year 2025. We will also conduct a Distribution Analysis to help ensure equitable location of facilities, assess recreation needs, and investigate to role of arts in the community.

TASK 4: TRAIL SYSTEM ANALYSIS

Trails serve many purposes. To some they are transportation corridors moving through urban areas between home and work; to others they are a pleasant way to achieve some level of physical fitness; others use trails to take a leisurely walk with friends and as an avenue for engaging with the natural environment; and still others use trails as a means of engaging in a favorite activity for no other purpose than simple fun and enjoyment.

We will analyze the existing trail systems and data, utilizing readily available data and information from West Bountiful City, Wasatch Front Regional Council and others. We will tabulate and prepare relevant maps with the assistance of city staff; and identify and map trails systems that complement those already established. The range of trails will be considered and classified, as well as support facilities adjacent to or incorporated into the trail system. Safety, access to designated open space and other recreation facilities, and other desired destinations will be paramount in the Plan.

TASK 5: ACQUISITION & CONSTRUCTION COSTS

Landmark Design will provide opinions of probable cost for the acquisition and development of parks, recreation and trail facilities that are proposed, and if needed, for those existing facilities that need to be updated or remodeled. The Team will identify known funding sources and tie those sources to program and facility development priorities.

TASK 6: GOALS, OBJECTIVES & POLICY DEVELOPMENT

Landmark Design will prepare goals, objectives and policies to guide implementation of the Plan. The Action Plan will address areas of new growth, costs and funding mechanisms and approaches, development review processes and procedures, and development timing for key elements or facilities identified in the Plan.

TASK 7: PLAN DEVELOPMENT & ADOPTION

Landmark Design will document the planning process and the outcomes in an Administrative Draft for Project Steering Committee review. The general public and others will have opportunities to review the plan at the Draft Plan Open House and on the project web page. Comments and suggested changes received during the Draft Plan Open House meeting and from the web page will be documented and reviewed with the Project Steering Committee, and if appropriate, incorporated into the Final Plan Document.

Landmark Design can present the Final Plan for adoption to the City's Planning Commission and City Council. We have planned for one meeting each with the Planning Commission and City Council, although these tasks can be completed by City staff if desired.

TASK 8: FINAL PRODUCT

Following adoption of the Master Plan, Landmark Design will prepare the final document for publication, and will provide the following to West Bountiful City.



DRAFT PUBLIC SURVEY

1. Do you currently live in West Bountiful?
 - a. Yes
 - b. No
2. To what extent do you currently agree with the following statement: West Bountiful City currently provides an adequate number of recreation, arts, parks and trails opportunities.
 - a. Strongly agree
 - b. Somewhat agree
 - c. Neither agree nor disagree
 - d. Somewhat disagree
 - e. Strongly disagree
3. Which of the following West Bountiful Arts, Recreation, Parks or Trails amenities have you used in the last six months?
 - a. West Bountiful City Park (Pages Lane)
 - b. Birnam Woods Park
 - c. Charnell Park
 - d. Prospector Trail (DNRG Line North/South)
 - e. Onion Parkway Trail (East/West)
 - f. Legacy Parkway Trail
 - g. Lakeside Golf Course
 - h. Arts Council Friday Night Concert
 - i. Other
4. How are your household leisure and recreational needs met [select up to three]:
 - a. West Bountiful City parks, open spaces and trails
 - b. South Davis Recreation District Recreation Center and programs
 - c. Programs offered by other cities Church
 - d. Lakeside Golf Course
 - e. Golf course outside of West Bountiful
 - f. Public lands (Forest Service, ski resorts, trails and roadways, Bureau of Land Management, Great Salt Lake, Reservoirs)
 - g. Programs by schools or community groups
 - h. At home gym
 - i. Private gym
 - j. Needs are not met
5. Which parks, fields, or recreational facilities outside of West Bountiful, if any, do you use most often? (include map if possible)
 - a. Mills Park (Woods Cross)
 - b. Bountiful City Park
 - c. Porter Walton Park (Centerville)
 - d. Foxboro North Regional Park (North Salt Lake)
 - e. Bountiful Ridge Golf Course
 - f. Eaglewood Golf Course
 - g. Other (please specify)
6. How often do you use or visit West Bountiful or nearby parks or recreation facilities?
 - a. A few times a month or more

7

- b. Once a month
 - c. A few times a year
 - d. Once a year
 - e. Never use or visit
7. What is the most important reason that you use your favorite park or recreational facility most often?
 - a. Close to home
 - b. Sports fields/courts
 - c. Trails
 - d. Picnic facilities
 - e. Feels safe
 - f. Closest to work
 - g. Playground equipment
 - h. Trees, atmosphere
 - i. Other, please specify
8. Should any improvements be made to your favorite park or recreational facility?
 - a. No
 - b. Yes (please specify)
9. Which of the following are reasons you do not use or visit West Bountiful parks more often?
 - a. Don't have features or facilities I'm interested in
 - b. Don't feel safe in city parks
 - c. Lack of transportation to get to parks
 - d. Belong to private gym that meets my recreation needs
 - e. Too far away, not conveniently located
 - f. Lack of information about available parks or locations
 - g. Not interested, no time
 - h. Other, please specify
10. Are there any parks, fields, or recreational facilities in other cities that you think West Bountiful should emulate? Why? (OR What types of parks or recreation facilities are most needed in West Bountiful?)
 - a. Very large natural open space reserves
 - b. Large community parks for multi-use
 - c. Park land for sports fields
 - d. Neighborhood parks
 - e. Linear parks along rivers, drainages and washes
 - f. Specialty parks (i.e. dog park, skate park, BMX, bike skills park)
 - g. Trailhead parks
 - h. Other (please specify)
11. Thinking more generally, in your opinion how important is it to have public parks within walking distance of your home (i.e. within a half mile or 10 minutes)?
 - a. Extremely important
 - b. Very important
 - c. Somewhat important
 - d. Not very important
 - e. Not at all important
12. Which of the following sports or recreation programs have you or members of your household participated in during the past 12 months? Select all that apply
 - a. Legacy Baseball (little league)

8



- b. South Davis Recreation Center League (Jr. Jazz/Flag Football/T Ball)
 - c. Leagues at Lakeside Golf Course (Men's, Ladies, Seniors, Youth)
 - d. Private Leagues (soccer, football, competition baseball)
 - e. Other (please specify)
13. How often do you or members of your household use trails in West Bountiful?
- a. A few times a month or more
 - b. Once a month
 - c. A few times a year
 - d. Once a year
 - e. Never use or visit
14. Which West Bountiful trail do you use most often?
- a. Prospector Trail (DNRG Line North/South)
 - b. Onion Parkway Trail (East/West)
 - c. Legacy Parkway Trail
15. Which, if any, of the following trail improvements are necessary in West Bountiful? [Select up to three.]
- a. More trailheads
 - b. More parking
 - c. More lighting
 - d. Open longer during season
 - e. Restrooms
 - f. Picnic shelters at trail heads
 - g. Interpretive trails (environmental education)
 - h. Increased trail miles
 - i. Better trail and mile markers
 - j. Linking neighborhoods with trail system
 - k. Linking commercial and business areas to improve pedestrian commuting
 - l. Making trails more complete or connected
 - m. Pet waste disposal stations
 - n. Bike Lanes
 - o. Sidewalks
 - p. Other (please specify)
16. What type of trails should West Bountiful provide, if any?
- a. Paved asphalt or concrete multi-use trails
 - b. Separated, paved, on-street bike lanes
 - c. Sidewalks on major streets
 - d. Natural surface, primitive, unpaved multi-use trails
 - e. Striped and/or signed on-street bike routes
 - f. Equestrian trails
 - g. None
17. Suppose you were given \$100 to spend on additional parks, recreational programs, facilities or trails in West Bountiful. How would you divide your \$100 among the various improvements, enhancements and facilities? (You may spend the \$100 all in one category or divide it up as you please, but the total must be \$100.)
- a. Athletic fields for games and practice
 - b. Improved parks and playgrounds
 - c. New parks
 - d. Walking and bike trails
 - e. Preserving natural open spaces

9

- f. Athletic courts (i.e. tennis, pickleball)
- g. Recreational programs
- h. Equestrian trails and/or facilities
- i. Dog parks
- j. outdoor water feature (i.e. splash pad)
- k. Trailhead parks
- l. Additional Restrooms
- m. Golf Course Improvements
- n. Arts Facilities (i.e. amphitheater)
- o. Other (please specify)

18. What about a question along the lines of: IF the area on the City's west side develops, what would you prefer to see come with it:
- a. New park
 - b. Natural Open Space
 - c. Additional trails
 - d. Other (please specify)
19. Please suggest up to five (5) recreational activities, programs, or facilities not currently offered by the City that you feel are most needed in the West Bountiful community.
20. What is your gender?
21. Please indicate your age range
- a. Under 18
 - b. 18-24 years
 - c. 25-34 years
 - d. 35-44 years
 - e. 45-54 years
 - f. 55-64 years
 - g. 65 or over
22. How long have you lived in West Bountiful?
- a. Less than 2 years
 - b. 3-5 years
 - c. 6-10 years
 - d. 11-20 years
 - e. 21 or more years
23. Which of the following best describes where you are currently living?
- a. Own or buying my own home
 - b. Rent my home or apartment
 - c. Other
24. Which part of the City do you live in? (include a map with areas)
25. How many children under the age of 18 live in your home, if any?
- a. 0
 - b. 1
 - c. 2
 - d. 3
 - e. 4
 - f. 5 or more

10





NOTES

Steering Committee Meeting #2

November 14, 2017, 6:30pm, City Hall Council Chambers

Thank you for completing the survey. If you have any comments about this survey or parks and recreation in West Bountiful in general, please enter them here:

SUMMARY

The meeting began with introductions, and then Landmark Design presented the draft plan created. This was followed by a general scoping session where the plan was further discussed and attendees were able to voice concerns and ideas. The notes from the meeting are attached.

COMMENTS

- A lot to digest – happy there is time before Public Open House
- Analytical study very good
- Multipurpose field – Legacy Field Project (Utah Youth Soccer Association – UYSA) potential funding source. UYSA matches the money going towards fields.
- Parking for both sites is under-represented in concept plans – more will be needed
- Keep in mind that there is currently a waste water line that runs under the potential Holly Refinery property
- Birnam Woods – not the place to build/expand. There area is too isolated and there is not enough parking. Money is better spent somewhere else.
- Make Birnam Woods more of a destination park because it's isolated. Maybe it is the place to install a splash pad, dog park, pickle ball courts, etc.
- Charnell – maybe put in a small pavilion with electricity. People in the neighborhood would like to use it for small get-togethers or barbeques
- City Park – Duane does not feel comfortable isolating the single house on neighboring street for more parking. Instead hash out entire side of street for “potential future development”



Appendix D: Public Open House Meeting Results

West Bountiful Comprehensive Recreation, Arts and Parks Master Plan



NOTES

Public Open House

November 16, 2017, 6:30pm, City Hall Council Chambers

SUMMARY

The open house began with introductions, and then Landmark Design presented the draft plan via Power Point and with Image boards. Attendees were encouraged to write any concerns or ideas regarding the draft plan directly on the image boards. Landmark Design Team members were available to answer questions, as well. Attendance was low.

COMMENTS AND NOTES

- Member of the Arts Community struggle with people attending events. They would really like an amphitheater or something similar to attract dancers/other performers
- Concerned about how much of this plan will actually be able to be achieved with monetary limits
- Liked that the plan addressed issues of maintenance and operations and associated costs
- Parking is important – especially at soccer fields. This is also a safety concern because people don't want street parking where kids might run into the street.
- Like the idea of a dog park – It will keep dogs out of regular parks.
- Don't want a trail by the golf course – it is dangerous for people not golfing