TOWN OF GRAND LAKE
BOARD OF TRUSTEES – WORKSHOP/SPECIAL MEETING
MONDAY NOVEMBER 27, 2017 5:00 - 7:00 P.M. – TOWN HALL

Statement of Purpose: Workshops are held in the afternoon prior to each regular Board of Trustees meeting. Workshops are conducted:
1. To insure that the Board members have adequate information and background to make informed decisions on various agenda items.
2. To provide the Trustees with a forum to frame emerging issues and to discuss potential alternatives to address these issues.
3. To learn about important events affecting the Town and to provide a chance for citizens to bring "for your information" items to the Trustees.
4. To make efficient and effective use of citizens' time at Board meetings but allow citizens time to make their comments known in a recorded evening meeting.

▶ Please turn cell phones off during the meeting. Be respectful and take personal conversations outside. ▶

AGENDA

CALL TO ORDER

ROLL CALL

CONFLICTS OF INTEREST

DELEGATIONS
* 1.) Scott Springston – Grand County Higher Education.

DISCUSSION
* 1.) Items from Town Manager. (Page A2)

  2.) Meeting Updates.

BOARD ACTION ITEMS FOR EVENING MEETING
1.) Consideration of Resolution XX-2017 adopting a budget for the Town of Grand Lake, Colorado, for the calendar year beginning January 1, 2018 and ending on December 31, 2018. (Page E44)
2.) Consideration of Resolution XX-2017 appropriating sums of money to the various funds and spending agencies, in the amounts and for the purposes set forth below, for the Town of Grand Lake, Colorado, for the 2018 budget year. (Page E90)
3.) Consideration of Resolution XX-2017 levying property taxes for the year 2017 to help defray the costs of government for the Town of Grand Lake, Colorado, for the budget year 2017. (Page E92)
4.) Consideration of Ordinance No. XX-2017 establishing a fee for street lighting, police services and dispatch services in the Town of Grand Lake, Colorado and setting the initial rates for such services. (Page E93)

FOR YOUR INFORMATION
* 1.) Letter to BOCC regarding Grand County EMS. (Page A5)
* 2.) Increase in Colorado River Flow on Monday, November 27, 2017. (Page A7)
* 3.) RMNP October 2017 Public Use Report. (Page A8)
* 4.) RMNP Fee Increase – Public comment period extended. (Page A10)
* 5.) Three Lakes Watershed - FYIs (Page A12)
* 6.) Colorado Department of Transportation announcement. (Page A13)

*items attached to workshop agenda       #items attached to evening agenda
Date: November 27, 2017

To: Mayor Peterson and Town Trustees

From: Jim White, Town Manager

RE: Items from the Town Manager

1. Streetscape Project/ Update

Our Streetscape Project, Phase 1 is down to the final punch list items. We have walked the entire project area and identified necessary repairs. Boardwalk work at the RMRT and in front of Never Summer and Red Sled are being completed now. A final report will be provided by the Project Manager and the Contractor at the December 11, 2017 Town Board meeting.

2. Grand Lake Center Insulation

We are proceeding with Rocky Mountain Spray Foam from Granby, CO. The Center will be closed for preparation during the afternoon of Wednesday, December 13, 2017. We have tentative dates for the service itself to be performed from Thursday, December 14, 2017 through Saturday, December 16, 2017. This will include application of 5” of Demilec AG Open Cell Spray foam over the existing insulation at exterior walls above grid (R-23 rating) as well as application of Blaze Lok thermal barrier over the spray foam to meet 15 minute fire protection code. The Town GLC staff will post signs on the building indicating the days it will be closed due to the risk of inhaling dangerous fumes.

3. Three Lakes Watershed Project

Three Lakes W&S and Conroy Excavating has continued to make progress on the installation and set up for the new lift station. The lift station has been replaced at the intersection of Hancock and Lake Avenue. Three Lakes Water and Sanitation and Conroy Excavating anticipate no more than two more weeks to complete the bypass process, backfill the dig area, and cleanup the construction site. They are hoping to have this done by the middle of December at the latest. Hancock has been paved from the intersection of Hancock and Grand to the bottom of the hill toward the lake. Final clean up and paving will be resumed again in the spring of 2018.
4. **RMNP Fee Hike Proposed**
   Letters were written, signed and sent to the National Park Service and to Governor Hickenlooper to ask for consideration of more reasonable increases into the park fees as currently proposed. The deadline for comments has been extended through December 22, 2017. 65,000 comments have already been received nationwide.

5. **Grand County Housing Authority**
   Sheena Darland, Grand County Operations Manager, Grand County Housing Authority is requesting a representative from Grand Lake to serve on an Advisory Board to the Grand County Housing Authority currently comprised of the Board of County Commissioners) as it pursues its work on improving options for affordable or attainable housing in Grand County (SEE ATTACHMENT).

**ANNOUNCEMENTS**

- Town Clerk interviews will occur the week of November 27, – December 1, 2017.

- The Water Department has accepted a proposal to work with ESC Engineering from Fort Collins, Colorado for services to improve the telemetry system (SCADA) at the Water Plant. The current system is approaching the end of its useful life and subsequently replacements parts are not available for the current system. Upgrades need to be coordinated so this scope of service will review the existing system and make recommendations for components to replace it.

- The next Grand Lake stakeholders Water Clarity meeting will be held on Thursday, November 30, 2017 in Golden, CO at the Jefferson County Building. The group will continue to discuss the Environmental Assessment draft policy and process. Public scoping will consider studies, models, and alternatives. The review schedule will also be discussed.

- As always, please let me know if you have any questions or concerns. You may also directly contact department directors with questions as well.

**Quotable Quote(s):**

"You cannot shake hands with a clenched fist"

- Indira Gandhi
Good Afternoon All,

I wanted to send out an email to touch base with everyone for insight, opinion and feedback regarding a housing workshop that was done by Grand County Housing Authority for the Grand County Housing Authority Board and the Grand County Board of County Commissioners (BOCC) on November 14th.

The Grand County Housing Authority (GCHA) is in the process of establishing a better, more effective way to assist our county, towns and citizens with the housing crisis that we are all working to solve. As most of you probably already know the BOCC also sits as the Grand County Housing Authority Board at this time. During the Housing Work Shop that was presented to the board on Nov. 14, I recommended the possibility of forming an advisory board; compromised by a representative from each mun cipality, as well as key players in the housing industry, for the possibly of an 11 member board. I feel housing is a very important issue in the county, and I am well aware that every town is in a different stage of solving the issue.

In an effort to utilize the housing authority to its maximum capacity, I feel forming an advisory board would best help move us all down the path of solving the county wide need of more affordable, attainable, and workforce housing. The Grand County Housing Authority Board and I were interested in obtaining your insight as to the specific area of interest you would have as a member of this advisory board. Forming a strategic plan for the Grand County Housing Authority as well as outlining the future roll of the GCHA, are of utmost interest. The ultimate decisions would still remain with the Grand County Housing Authority Board, however this newly created advisory board would support upcoming projects, ideas and partnerships formed.

DiAnn Butler, through her work with MASS Economic will be holding a meeting on December 11th at which you all and a number of individuals will be invited to attend. I hope to have an opportunity to speak with everyone in attendance about the potential of an advisory board, as well as get some opinions as to what roll the towns would like to see the Grand County Housing Authority play in helping with the housing situation. DiAnn, myself and Hrishue will be working on an agenda for the meeting next week, and I am hopeful that we can have a discussion period regarding the advisory board as well as the benefit of working with a housing authority.

If anyone has more specific questions, please do not hesitate in contacting me. I look forward to hearing from everyone and to helping in any way possible.

Thank you,

Sheena Darland
Operations Manager
Grand County Housing Authority
sdarland@co.grand.co.us
PO Box 264
Hot Sulphur Springs, CO 80451
970-725-3071 Phone
970-725-3072 Fax
Grand County Board of County Commissioners:

Kris Manguso
Merritt Linke
Richard Cimino

DATE: 11-21-17

RE: EMS Services in Grand Lake, Colorado

Board of County Commissioners:

On November 13, 2017, Grand Lake citizens, nearby residents, second home owners, visitors, and other interested parties attended the Town Board meeting discussion regarding the level of EMS services in the Town of Grand Lake. Approximately sixty eight (68) persons filled the room, ranging in age from 4 or 5 years to some in their 80’s. Ten (10) others representing the Town, both Trustees and staff, had seats at the dais.

Ray Jennings represented EMS and Lee Staab represented Grand County in his role as County manager.

Both were very respectful in responding to the questions and comments presented by the audience.

A long, deliberate conversation ensued following the initial presentation made by Ray Jennings related to current levels of service, response times, and the current proposal under your consideration to remove the housing quarters and the EMS vehicle from Grand Lake. Most people present were surprised to hear that the service levels had already diminished from previous levels.

We strongly urge you to reconsider the proposal to remove staffing and the EMS vehicle from Grand Lake at this time. Following the discussion, County Manager Lee Staab indicated he would bring the issue back to the Commissioners with his recommendation to hold back on any immediate changes while our Fire District, EMS, the Town of Grand Lake and Grand County convene to address the issue more thoroughly and to look for other possible solutions first.
At our evening meeting, the Town Board made the following motion for the Town Manager to send a letter to you as follows:

Trustee Jenkins made a motion, seconded by Trustee Solgot, directing staff “to draft a letter to the County Commissioners to be presented at the November 21st meeting asking them to postpone the budget decision related to an ambulance being dedicated to the Town of Grand Lake and surrounding area, to not eliminate the $14,000 in the budget currently used to lease space at the Grand Lake Fire Station, to request that EMS staffing levels in Grand Lake remain at a minimum, equal to 2016/2017 levels and that the Town have an opportunity to work with GC EMS, the County and Grand Lake Fire to work towards a solution.”

We have always fostered a great relationship with Grand County and EMS.

We appreciate the opportunity to be here today to voice our concerns.

Thank you for your time and your consideration.

Respectfully submitted.

[Signature]

Jim White

Town Manager
Jim White

From: James Bishop [jibishop@usbr.gov]
Sent: Tuesday, November 21, 2017 4:01 PM
To: Jim White
Subject: Large, Brief Increase in Colorado River below Lake Granby on 27 November

We at Reclamation's Eastern Colorado Area Office wanted to inform you that flows are planned to increase rapidly on the Colorado River below the Lake Granby spillway on Monday, 27 November, sometime between 8 a.m. and noon for a period of 15 - 20 minutes total.

A rock slide has deposited debris and sediment in the flip bucket at the bottom of Lake Granby's spillway, obstructing the flip bucket's drains. Consequently, Northern Water plans to run 700 cubic feet per second through the spillway for 15 - 20 minutes to clear the flip bucket as the bucket is inaccessible to machinery that could remove the debris. The operation should flush the debris and sediment out, avoiding potential damage to the flip bucket's drains due to freezing and thawing cycles.

Please feel free to email me with any further questions.

All best,

James Bishop

Public Involvement Specialist
Eastern Colorado Area Office
Bureau of Reclamation

If you would rather not receive future communications from Bureau of Reclamation, let us know by clicking here. Bureau of Reclamation, Denver Federal Center, Alameda & Kipling Street PO Box 25007, Denver, CO 80225 United States
October visitation can be very variable, depending especially on the weather. Last year, in October 2016, Rocky’s exceptionally nice weather kept Trail Ridge Road open (except for temporary closures) the entire month, trails were not very snowy, and the park was very busy. This year had more typical October weather with more seasonal conditions and closures. The average winter closing date of Trail Ridge Road has been October 23, and this year Trail Ridge Road did not open after October 20.

**Rocky Mountain NP**

**Report Date: Oct 2017**

<table>
<thead>
<tr>
<th>Location</th>
<th>This Month</th>
<th>Same Month Last Year</th>
<th>% Change</th>
<th>This Year YTD</th>
<th>Last Year YTD</th>
<th>% Change YTD</th>
</tr>
</thead>
<tbody>
<tr>
<td>Beaver Meadows Entrance</td>
<td>154,571</td>
<td>185,166</td>
<td>-16.5</td>
<td>1,852,795</td>
<td>1,794,474</td>
<td>3.3</td>
</tr>
<tr>
<td>Fall River Entrance</td>
<td>93,571</td>
<td>101,743</td>
<td>-8.0</td>
<td>988,511</td>
<td>1,029,568</td>
<td>-4.0</td>
</tr>
<tr>
<td>Grand Lake Entrance</td>
<td>26,116</td>
<td>34,819</td>
<td>-25.0</td>
<td>542,830</td>
<td>562,775</td>
<td>-3.5</td>
</tr>
<tr>
<td>Total Recreation Visitors</td>
<td>332,526</td>
<td>398,525</td>
<td>-16.6</td>
<td>4,184,162</td>
<td>4,267,200</td>
<td>-1.9</td>
</tr>
</tbody>
</table>

Official closing dates for the 2017 Season (dates in parentheses = not opened after that date):

Old Fall River Rd 10/2 (9/23);
Trail Ridge Rd 10/27 (10/20) & Alpine Visitor Center;
Fall River Visitor Center 10/10;
Moraine Park Campground 1st-come, 1st-served starting 10/10;
Moraine Park Discovery Center 10/10;
Shuttle bus service ended in October;
Timber Creek Campground 10/10.

Recreational Visitation compared to the same month in previous years

**October**
-16.6% from 2016 (Exceptionally nice weather in October 2016 kept Trail Ridge Road open (except for temporary closures) the entire month, trails were not very snowy, and RMNP was very busy)
-10.5% from 2015
+8.8% from 2014
+402% from 2013 (The US government experienced a shutdown in early October. The State of Colorado funded a few days of park operations before the federal government reopened. RMNP was shutdown 10/1 through 10/11/13. Additionally, the Estes Park area, which is the gateway community on the east side of the park, continues to experience damaged roads, businesses, homes, and interruptions to services as a result of the September 2013 flood. In the park, many bridges, trails, and some roads were damaged. Repairs stared immediately but recreation visitation was tremendously affected)
+51.2% from 2012 (The Bear Lake Road Reconstruction Project continued. Mandatory use of shuttle buses in the Bear Lake Corridor was through 10-9-12. The Fern Lake Fire started 10-9-12. There were some temporary trail and road closures as a result)

Happy Thanksgiving!
Katy

Katy Sykes
Manager, Information Office
Rocky Mountain National Park
Phone 970/586-1368  Fax 970/586-1256
1000 US Hwy. 36
Estes Park, CO 80517-8397

NPS.gov/ROMO
Twitter: RockyNPS
Like us on Facebook at RockyNPS

The National Park Service cares for special places saved by the American people so that all may experience our heritage.
EXPERIENCE YOUR AMERICA
Forwarding the following news release along.

From: "Baxter, Barbara" <barbara_baxter@nps.gov>
Date: November 21, 2017 at 1:33:50 PM MST
To: undisclosed-recipients:;
Subject: News Release: National Park Service Extends Public Comment Period for Proposed Peak-Season Entrance Fees at 17 Parks

National Park Service News Release

FOR IMMEDIATE RELEASE
Date: November 21, 2017
Contact: newsmedia@nps.gov

National Park Service Extends Public Comment Period for Proposed Peak-Season Entrance Fees at 17 Parks

The National Park Service has extended the public comment periods for proposed peak-season entrance fees at 17 national parks and revised fees for road-based commercial tours and will accept comments until December 22, 2017. If implemented, the increased fees would generate needed revenue for improvements to the aging infrastructure of national parks.

The deadlines, originally scheduled for November 23, have been extended to accommodate interest in this issue from members of Congress and the public. Already, more than 65,000 comments have been received on the proposals.

Under the proposal, peak-season entrance fees would be established at 17 highly visited national parks. The peak season for each park would include its busiest contiguous five-month period of visitation. The peak season entrance fee for a seven-day pass to each park would be $70 per private, non-commercial vehicle, $50 per motorcycle, and $30 per person on bike or foot. A park-specific annual pass for any of the 17 parks would be...
available for $75.

The cost of the annual America the Beautiful- The National Parks and Federal Recreational Lands Pass, which provides entrance to all federal lands, including all national parks for a one-year period, would remain $80. Entrance fees are not charged to visitors under 16 years of age or holders of Senior, Military, Access, Volunte or Every Kid in a Park (EKnP) passes. The majority of national parks will remain free to enter; only 118 of 41 parks have an entrance fee.

The proposed new fee structure would be implemented at Arches, Bryce Canyon, Canyonlands, Denali, Glacier, Grand Canyon, Grand Teton, Olympic, Sequoia & Kings Canyon, Yellowstone, Yosemite, and Zion National Parks with peak season starting on May 1, 2018; in Acadia, Mount Rainier, Rocky Mountain, and Shenandoah National Parks with peak season starting on June 1, 2018; and in Joshua Tree National Park as soon as practicable in 2018.

Fees have long been an important source of revenue used to improve the visitor experience and recreation opportunities in national parks and on other federal lands. Estimates suggest that the peak season price structure could increase national park revenue by $70 million per year. The funds would be used to improve roads, bridges, campgrounds, waterlines, bathrooms, and other amenities which enhance the visitor experience. Under the Federal Lands Recreation Enhancement Act, 80% of entrance fees remain in the park where they are collected. The other 20% of the revenue is distributed to other national parks.

Access to the vast majority of National Park Service sites remains free; only 118 of 417 National Park Service units charge an entrance fee.

The public can comment period on the peak-season entrance fee proposal until December 22, 2017, on the NP Planning, Environment and Public Comment (PEPc) website https://parkplanning.nps.gov/proposedpeakseasonfeerates. Written comments can be sent to 1849 C Street, NW, Mail Stop: 2346 Washington, DC 20240.

The public comment period for proposed entry and permit fee adjustments for commercial tour operators has also been extended until December 22. The proposal would increase entry fees for commercial operators and standardize commercial use authorization (CUA) requirements for road-based commercial tours, including application and management fees. All CUA fees stay within the collecting park and would fund rehabilitation projects for buildings, facilities, parking lots, roads, and wayside exhibits that would enhance the visitor experience. The fees will also cover the administrative costs of receiving, reviewing, and processing CUA applications and required reports.

The proposal also includes a peak-season commercial entry fee structure for the 17 national parks referenced above. All proposed fee adjustments for commercial operators would go into effect following an implementation window.

Information and a forum for public comments regarding commercial permit requirements and fees is available until December 22, 2017 on the NPS Planning, Environment and Public Comment (PEPc) website at http://parkplanning.nps.gov/commercialtourrequirements. Written comments can be sent to National Park Service, Recreation Fee Program, 1849 C Street, NW, Mail Stop: 2346 Washington, DC 20240.
THREE LAKES WATERSHED ASSOCIATION

NOVEMBER 2017

As the fall season is well along, there are a few items for your information:

1. Due to maintenance operations on the east slope, there has been little pumping through Shadow and Grand Lake. As a result, clarity in Grand Lake has been better than anticipated; that is the good news. On the contrary, Shadow Mountain Reservoir has suffered from low movement of water, showing high pH values and lots of algae. Bureau of Reclamation and Northern Water have tried one shot of pumping to alleviate the problem, but with little success.

2. Despite the spread of MISINFORMATION by certain parties, there is NO plan to eliminate Shadow Mountain Reservoir in any possible structural permanent solution to improving Grand Lake clarity. Members of our Board have attended practically all of the meetings of the Technical committee for the past 11 years. No one has seriously suggested taking Shadow Mountain Reservoir out of the system.

3. As most of you are aware, there is an effort in our community to obtain outstanding resource water designation for Grand Lake; such designation would be established by the Colorado Water Quality Control Commission. Your board has elected to not support this effort; all members attending our annual meeting in June agreed with that decision. Our reasoning is that a process is underway toward improvement of our lakes involving all of the organizations that have been involved with our three lakes operations and issues over decades. We do not want to promote any interference with that process. The process involves Bureau of Reclamation, Northern Water, Grand County, Northwest Council of Governments, Colorado River District, and several more, including your Association. After so many years, there is progress, including a NEPA study by Reclamation now ongoing.

After a long hearing in front of NWCOG at Grand Lake in July, both NWCOG and Grand County decided to not support the effort. In October, the Outstanding Grand Lake group appeared before the CWQCC for the first presentation of their reasons for such designation; they were represented by an attorney from Earth Justice, an environmental organization of over 100 lawyers. We encourage you to google that organization. The CWQCC will hear from the group again in November 2018, and in April 2019.

4. We continue to have many unpaid members. PLEASE send your dues payment for 2017 to P.O. Box 1718, Grand Lake, CO 80447, or make payment by credit card through our website, www.threelakeswater.org. Only $25 adds to our reserves, and enhances the power of the Association as we deal with the issues affecting the quality of life in the Three Lakes region. None of our board or officers receives any pay in any form. We are an all-volunteer organization.

Your fellow members appreciate your support.

Board of Directors:

John Brooks, Mike Cassio, Elwin Crabtree, Howard Fry, Cal Fulenwider, Paul Gilbert, Jeff Metzger, Steve Meyer, Canton (Scally) O’Donnell
Gov. Hickenlooper announces Michael Lewis as executive
director for the Colorado Department of Transportation

DENVER — Monday, Nov. 20, 2017 — Gov. John Hickenlooper announced today Michael Lewis will be the next Executive director for the Colorado Department of Transportation (CDOT).

Lewis most recently served as the Deputy Executive Director and Chief Operating Officer for CDOT where he provided policy, technical, organizational and operational direction for the $1.4 billion organization with 3,000 employees. He also served as Director of Rhode Island Department of Transportation, is a former President of the American Association of State Highways and Transportation Officials (AASHTO) and is a member of the National Academy of Construction (NAC).

“Mike has a reputation as a problem solver and brings an incredible transportation background to CDOT at a time when our state is faced with significant transportation challenges,” said Governor John Hickenlooper. “His experience with some of the biggest projects in our state is critical as we build upon the successes of the last few years. I look forward to seeing his leadership as we embark on significant future projects.”

Lewis is most known for serving as the Project Director of the Central Artery/Tunnel Project, more commonly known as the Big Dig. He managed all aspects of design, construction and administration of the $14.8 billion project, one of the world’s largest and most complex infrastructure projects.
“I’m honored to have the chance to work for Gov. Hickenlooper in this capacity and be part of this Cabinet,” said Michael Lewis. “CDOT has an incredible opportunity in the next few years to address many of our safety and congestion problems, whether moving forward with very needed projects, continuing to improve the customer experience with a focus on the operations of our system, or advancing transportation technology through our RoadX Program.”

Under the leadership of outgoing director Shailen Bhatt, CDOT successfully achieved a series of transportation upgrades that have enhanced travel throughout the state. Examples include the opening of the US 36, I-70 Mountain and I-25 North to 120th Express Lanes, which improved travel from 20 - 50 percent along those corridors; launching Bustang, CDOT’s interregional bus service; and creating the RoadX program. CDOT is making Colorado a national innovation leader with efforts like the world’s first self-driving commercial delivery truck, the Autonomous Impact Protection Vehicle to protect work zones from distracted drivers, and partnering with private-sector partners to harness big data to improve traveler safety.

Lewis will assume this role in December.

###
Grand County Higher Education

Grand County Higher Education Organization History: The conceptual need for Grand County Higher Education (GCHE) began in 2008 when local civic leaders, businesses, county government, public school officials and residents came together around the need to address a county wide void for post-secondary education opportunities and focus. The Grand Foundation served as the point entity for the development of GCHE. In 2014 a community representative board was formed to oversee the strategic direction of this work and hired a Director February 1, 2015. The work in 2015 developed of a strategic plan, mission, processes, and implemented beta programs (Devil’s Thumb Resort and Grand Beginnings). September 2017, GCHE became an independent 501c3 non-profit.

Mission Statement: GCHE will create continuing learning, higher education and workforce development opportunities in Grand County to meet the needs of the residents, workforce and businesses.

How Grand County Education Will Measure impact? Currently in Grand County, Colorado there are limited existing post-secondary opportunities, access to industry certification/training programs, minimal dual credit offerings at the two County high schools, high employee turnover, low unemployment, improving business climate and a current and growing demand for a skilled workforce. Through GCHE there will be a central service for the residents and businesses in the County to be kept abreast of opportunities to continue their education. In addition, GCHE will develop a network of local instructors and identified industry presenters who will be certified and credentialed to teach the courses identified. Not only will this bring a greater level of community buy in, keep costs lower, but it will also build the intellectual capital in the County. This endeavor is not only a commitment to local economic development but also economic sustainability. The work of GCHE will:

1. Create an interconnected Learning Ecosystem.
2. Provide direct access to adult learning opportunities
3. Reduce barriers to access
4. Increase the local workforce knowledge and skills
5. Increase income potential for individuals
6. Provide value to businesses through a higher skilled workforce
7. Add value to local and regional economic development and sustainability

Contact Information: Scott Springston, Executive Director, email springstonsec@gmail.com, website www.gchighered.org